

2010 COMPREHENSIVE PLAN

**INTERGOVERNMENTAL
COORDINATION**



August 2002

***The Honorable John Peyton
Mayor***

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Director of Planning & Development***

JACKSONVILLE PLANNING AND DEVELOPMENT DEPARTMENT
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CITY OF JACKSONVILLE
The Honorable John Peyton, Mayor

CITY COUNCIL MEMBERS 2007-2011

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INTRODUCTION

Pursuant to the requirements of Chapter 163, Part II, Florida Statutes (F.S.) and Chapter 9J-5, Florida Administrative Code (FAC), the City of Jacksonville adopted the 2010 Comprehensive Plan, which included an Intergovernmental Element, on September 1990. Section 163.3191, F.S., requires that the plan be updated periodically. Prior to the update of the plan, the local governments are required to prepare an Evaluation and Appraisal Report (EAR) on the adopted plan. The City of Jacksonville's EAR was submitted to the Florida Department of Community Affairs for review on September 1, 1997 and determined to be sufficient on October 31, 1997.

The EAR for the 2010 Comprehensive Plan comprises the 1990 -1995 period. The EAR summarizes the condition of the element at the time of adoption of the 2010 Comprehensive Plan (1990) and the conditions at the time of preparation of the EAR (1995), analyzes the changes since adoption, identifies the success or failure in implementing the policies and recommendations in the plan and the reasons thereof, analyzes the impact of any unforeseen problems or opportunities presented, and identifies mandatory the statutory and rule changes since the adoption of the Plan. Based on this analysis, the report makes recommendations for revision to update the Plan.

The update of the Intergovernmental Coordination Element, presented in the following pages, reflects all the changes recommended in the EAR. Objectives and policies requiring only one time action by the City, which have already been implemented and require no further action, have been deleted. Other more ongoing policies in which action recommended in the adopted plan has been completed but should continue, and policies which have been partially implemented, have been modified appropriately. Finally, some new policies have been added as recommended in the EAR and mandated by updates to the Florida Statutes and Florida Administrative Code. Various editorial and other appropriate organizational name changes have been made as well.

In addition to the aforementioned revisions, the Background Report of this document has also been updated to support the amended Goals, Objectives and Policies.

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2010 COMPREHENSIVE PLAN

**INTERGOVERNMENTAL
COORDINATION
ELEMENT**

A

**GOALS, OBJECTIVES
AND POLICIES**

JACKSONVILLE PLANNING AND DEVELOPMENT DEPARTMENT

*City of Jacksonville 2010 Comprehensive Plan
Intergovernmental Coordination Element
Revised August 2002*

GOALS, OBJECTIVES AND POLICIES

GOAL 1

Coordinate the planning and policy making of the City with that of the surrounding city, county, regional, State, federal and special authority governments to ensure consistency in development and in the provision of services and to implement the goals, objectives and policies of the 2010 Comprehensive Plan.

Issue: Coordination of Level of Service Standards

In order to provide infrastructure and ensure compatible land uses with adjacent jurisdictions, it is necessary to coordinate Levels of Service with neighboring cities and other infrastructure providers.

Objective 1.1 Coordination of Level of Service Standards. Coordinate the setting of Level of Service standards for public facilities and services with those local, regional and State entities having operational or maintenance responsibilities over them.

Policies

- 1.1.1 Use the intergovernmental review and comment provisions of the Local Government Comprehensive Planning and Land Development Regulation Act, as well as other existing mechanisms to coordinate Levels of Service between Jacksonville and the adjacent local governments. These entities include:
 - a) Florida Department of Transportation (FDOT) - State and federal roads.
 - b) St. Johns River Water Management District (SJRWMD) - drainage; potable water supply.
 - c) Northeast Florida Regional Planning Council (NEFRPC) - regional policies.
 - d) Jacksonville Beach, Neptune Beach, the Town of Baldwin and Atlantic Beach - water; sewer; drainage; solid waste; parks.
- 1.1.2 Each year the Planning and Development Department shall consult with reviewing agencies on each of the Elements as to the status of the level of service standards.

- 1.1.3 Periodically review the existing interlocal agreements for the provision of County services to Atlantic Beach, Neptune Beach, Jacksonville Beach, and the Town of Baldwin, and amend those agreements when it is mutually agreeable where such provision would be more efficient and economic al than local provision.

Issue: Maintenance and Improvement of Intergovernmental Coordination

Maintaining and improving intergovernmental coordination is essential for the City. This applies to other governmental entities, as well as those within the o verall government structure.

Objective 1.2 The City shall coordinate the 2010 Comprehensive Plan with the plans of the Duval County School Board, other units of local government, the comprehensive plans of adjacent municipalities and counties, the region and the State, by maintaining and improving working relationships with all entities involved in order to maintain full participation in the planning process by all such entities.

Policies

- 1.2.1 Continue to use existing coordination mecha nisms to provide informal intergovernmental coordination and information sharing.
- 1.2.2 Continue to monitor the plans of adjacent counties and municipalities during each amendment period, and the plans of the Northeast Florida Regional Planning Council, and the St. John s River Water Management District when they are amended to ensure consistency and participate in proceedings to reduce conflicts between these plans and the 2010 Comprehensive Plan.
- 1.2.3 Continue to maintain a current list of adjacent governmental entities, quasi-governmental, regional, State, and federal agencies, and appropriate private organizations concerned with the comprehensive planning process.
- 1.2.4 Establish comprehensive plan goals, objectives, and policies which are compatible with and further the Northeast Florida Strategic Regional Policy Plan and the State Comprehensive Plan, and which are coordinated with State agency plans.
- 1.2.5 The City shall coordinate with the Duval County School Board through the Joint Site Review Committee. This c ommittee is jointly appointed by the City Council and the School Board for the express purpose of better communications and effective site facilities

planning. The Joint School Siting Committee was formed to provide a joint planning body for the financing, planning, siting, and construction of joint-use facilities such as schools, libraries, parks, and community centers.

- 1.2.6 The City shall continue to coordinate with the Duval County School Board to ensure that population projections and proposed educational facility site plans and off-site impacts are consistent with the 2010 Comprehensive Plan and the Land Development Regulations.
- 1.2.7 Continue to implement the Memorandum of Agreement with the University of North Florida (UNF) to coordinate UNF's Master Campus Plan and planned capital improvements.
- 1.2.8 The City will continue to encourage the development of memorandums of agreement with adjacent municipalities and counties, the to facilitate effective communications by identifying areas or issues for advance discussion prior to making land use decisions that have potential for intergovernmental impact.
- 1.2.9 Maintain a procedure to be included in the memorandums of agreement to utilize the Northeast Florida Regional Planning Council's informal mediation process to resolve conflicts as a first course of action.
- 1.2.10 Continue to coordinate with adjacent local governments when potential sites within two miles of an adjacent jurisdictional boundary are selected for locating Locally Undesirable Land Uses (LULUs) which may cause adverse impact.
- 1.2.11 Continue to allow all impacted local governments within two miles of the proposed site of a LULU the opportunity to meet with City of Jacksonville officials in at least one informal meeting and, if requested, hold at least one public hearing concerning the potential site for the LULU.
- 1.2.12 Continue to include any local government within two miles of a LULU on the mailing list for notification of all meetings and hearings held by the City of Jacksonville and to notify the local government in the same manner as an adjacent landowner.
- 1.2.13 The Planning and Development Department shall request notice of development permits issued by Atlantic Beach, Neptune Beach, Jacksonville Beach, and the Town of Baldwin in order to monitor the impacts of development.

Issue: Inter-Jurisdictional Coordination on Natural Resource Issues

Inter-jurisdictional cooperation on natural resource issues is needed where those resources fall within multiple jurisdictions.

Objective 1.3 Initiate cooperative inter-jurisdictional planning and management of major natural resources which fall under the jurisdiction of more than one entity.

Policies

- 1.3.1 The City shall continue to participate in the Northeast Florida Regional Mitigation Land Bank and other similar programs such as the Preservation Project with appropriate surrounding counties for the protection of areas of environmental concern, such as upland habitats.
- 1.3.2 The City shall, through the Northeast Florida Regional Planning Council address issues dealing with natural resources which extend beyond the City's boundaries.
- 1.3.3 Through the Duval County Water Quality Coordinating Committee the City shall encourage the St. Johns River Water Management District to build upon and coordinate its Surface Water Improvement and Management (SWIM) Plan with the 2010 Comprehensive Plan and meet with the District staff for the specific purpose of identifying mutual goals and programs to achieve these goals.
- 1.3.4 The City shall coordinate with Nassau and St. Johns Counties in the management of marine resources by participating in existing cooperative programs established by the St. Johns River Water Management District and the Northeast Florida Regional Planning Council such as the SWIM Plan.
- 1.3.5 The City shall continue to coordinate the designation of new dredge spoil disposal sites through the Jacksonville Port Authority, Corps of Engineers, Department of Environmental Protection, and the Jacksonville Planning and Development Department.

ISSUE: Cecil Commerce Center

Objective 1.4 Establish local points of contact for the conversion, development and reuse of NAS Cecil Field.

Policy

- 1.4.1 The Jacksonville Economic Development Commission and the Jacksonville Airport Authority shall serve as the local points of contact for federal and state agencies, coordinate the conversion process, and develop and approve a menu of options for the reuse and development of NAS Cecil Field and any other military installations in the City of Jacksonville which may be closed as it relates to their respective properties.

Objective 1.5 Coordinate the development and reuse of NAS Cecil Field with the Duval County School Board, the Jacksonville Airport Authority, other agencies of the Consolidated City of Jacksonville, adjacent local governments, counties, regional, state and federal agencies.

Policy

- 1.5.1 The Jacksonville Economic Development Commission and the Jacksonville Airport Authority shall notify the Duval County School Board, agencies of the Consolidated City of Jacksonville, adjacent local governments, counties, regional, state and federal agencies of any proposed changes to the Comprehensive Plan regarding NAS Cecil Field Transition Element which would have an adverse or significant impact prior to the adoption by the City.

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B

DEFINITIONS

JACKSONVILLE PLANNING AND DEVELOPMENT DEPARTMENT

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DEFINITIONS

A&F - Administrative and Finance Department (formerly known as Central Services). The City Department that handles personnel, communication, computer systems, fleet management, printing, public building maintenance, public relations, and purchasing for all departments and offices in the General Government of Jacksonville

CARL - Conservation and Recreation Lands Program

CBD - Central Business District

CDBG - Community Development Block Grant

CDD - Community Development Division of the Planning and Development Department (formerly Jacksonville Housing and Development)

CFASPP - Continuing Florida Aviation System Planning Program

CS - Community Services (formerly known as Human Services).

DCA - Florida Department of Community Affairs

DCHD - Duval County Health Department (formerly HRS [health related])

DCSB - Duval County School Board

DDA - Jacksonville's Downtown Development Authority

DEP - Florida Department of Environmental Protection

DHSMV - Florida Department of Highway Safety and Motor Vehicles

DOA - Florida Department of Agriculture and Consumer Affairs

ELSC - Environmental Land Selection Committee

EPA - Environmental Protection Agency (Federal)

FAA - Federal Aviation Administration

FCSD - Family and Children Services Department (formerly HRS [Social Services])

FDOT - Florida Department of Transportation

FEMA - Federal Emergency Management Agency

FIND - Florida Inland Navigation Department

FR - Fire and Rescue Department (formerly Public Safety Department [fire and rescue])

General Counsel - The City agent that handles all legal matters for departments and authorities (except JTA) in Jacksonville's consolidated government

FWFC - Florida Game and Fresh Water Fish Commission

GIS - Geographic Information System

GWBRAI - Groundwater Basin Resources Availability Inventory

HUD - Department of Housing and Urban Development

JAA - Jacksonville Airport Authority

JEDC - Jacksonville Economic Development Commission (formerly Downtown Development Authority)

JEA - Water, Sewer, and Electric utility serving community in and around Duval County, previously known as the Jacksonville Electric Authority

JPA - Jacksonville Port Authority

JTA - Jacksonville Transportation Authority

JUATS - Jacksonville Urban Area Transportation Study

LOS - Level of Service

MPO - Metropolitan Planning Organization for the Jacksonville Urbanized Area

NEFRPC - Northeast Florida Regional Planning Council

PR & E - Parks, Recreation and Entertainment Department (formerly Jacksonville Recreation and Parks)

PSD - Property Safety Division of the Neighborhoods Department (formerly Public Safety Department - Housing Safety)

PW - Jacksonville Public Works Department

RESD - Regulatory and Environmental Services Department (formerly Department of Health, Welfare and Bio-environmental Services)

ROW - Right-of-way

SHPO - State Historic Preservation Officer

SJRWMD - St. Johns River Water Management District

SWIM - Surface Water Improvement and Management Plan

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TIP - Metropolitan Planning Organization's Transportation Improvement Program

UDAG - Urban Development Action Grant

USFWS - United States Fish and Wildlife Service

USGS - United States Geological Survey

