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<td>Hebrah Cemetery</td>
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<td>Julington Creek Cemetery</td>
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<td>Borden Cemetery</td>
<td>East side of Landino Lane, North of Wilson Blvd., West of Old Middleburg Road</td>
<td>Non-profit</td>
<td>6</td>
<td>0</td>
</tr>
<tr>
<td>Bowden Cemetery</td>
<td>Entrance of Slimmer's Dairy on Bowden Road at Parental Home Road</td>
<td>Family</td>
<td>6</td>
<td>0</td>
</tr>
<tr>
<td>Brandy Branch Cemetery</td>
<td>West of Brandy Branch Road, North of US90, near Nassau County line</td>
<td>Religious</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Broward Cemetery</td>
<td>On North bank of Cedar Creek (Broward River), to East of Harts Road, North of Dunn Avenue, West of I-95</td>
<td>Family</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Brown Cemetery</td>
<td>At Saxon Brown house, M.L. Pleasant Road and Ft. Caroline</td>
<td>Family</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Brunson Cemetery</td>
<td>North end of McCargo Road, North of West Beaver Street, South of Old Flank Road</td>
<td>Family</td>
<td>3</td>
<td>0</td>
</tr>
<tr>
<td>Buckland, James Gravesite</td>
<td>unknown, presumably around St. John's Bluff</td>
<td>Single Gravesite</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Camp Mooney Cemetery</td>
<td>West side of Ellis Road at Harold Avenue</td>
<td>Family</td>
<td>1.5</td>
<td>0</td>
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<tr>
<td>Chapel Hill Memory Gardens</td>
<td>850 St. John's Bluff Road North</td>
<td>Perpetual Care</td>
<td>29.5</td>
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<tr>
<td>Chaseville Cemetery</td>
<td>West side of Kaden Drive East, North of Heidi Road</td>
<td>Community</td>
<td>0</td>
<td>7</td>
</tr>
<tr>
<td>Name</td>
<td>Location</td>
<td>Use</td>
<td>Acreage</td>
<td>Graves</td>
</tr>
<tr>
<td>-------------------------------------------</td>
<td>--------------------------------------------------------------------------</td>
<td>------------------</td>
<td>---------</td>
<td>--------</td>
</tr>
<tr>
<td>Church of Our Savior Cemetery</td>
<td>Near St. John's River, North of Mandarin Road, West of Kriside Lane</td>
<td>Religious</td>
<td>0</td>
<td>3</td>
</tr>
<tr>
<td>Clifton Cemetery</td>
<td>Garrison and Magnolia Avenue, South of Weller Avenue, West of</td>
<td>Family</td>
<td>0.25</td>
<td>0</td>
</tr>
<tr>
<td></td>
<td>Sandra Road, East of St. John's River</td>
<td>Community</td>
<td>0.5</td>
<td>0</td>
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<tr>
<td>Craig Swamp Cemetery</td>
<td>St. Augustine and Lorimer Road</td>
<td>Family</td>
<td>1</td>
<td>0</td>
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<tr>
<td>Daniels-Smith Cemetery</td>
<td>North end of Corno Road at Cemetery Road, North of 103rd Street,</td>
<td>Family</td>
<td>4</td>
<td>0</td>
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<tr>
<td></td>
<td>adjacent to Turknett Cemetery</td>
<td>Community</td>
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<tr>
<td>Deese Cemetery</td>
<td>Diamond &quot;D&quot; Ranch, 1 mile North of Clay County line East of</td>
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<td>1.5</td>
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<tr>
<td></td>
<td>Manning Cemetery Road</td>
<td>Community</td>
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<td>0</td>
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<tr>
<td>Dinsmore Cemetery #1</td>
<td>Old Kings Road and Gray Street</td>
<td>Division of other record</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Dinsmore Cemetery #2</td>
<td>Adjacent North of Dinsmore #1 on Old Kings Road</td>
<td>Division of other record</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Dixa Pythian Cemetery</td>
<td>North section of Greenlawn cemetery, 4300 Beach Blvd.</td>
<td>Municipal</td>
<td>0</td>
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<tr>
<td>Dunn Creek Cemetery</td>
<td>End of Dunn Creek Cemetery Road</td>
<td>Community</td>
<td>0.75</td>
<td>0</td>
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<tr>
<td>Duval Cemetery</td>
<td>Jessie and Washington Streets; Northern portion of Old City Cemetery</td>
<td>Community</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Duval County Hospital and Asylum Cemetery</td>
<td>Near Jessie and Franklin Streets</td>
<td>Community</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Eastport Cemetery</td>
<td>&quot;Take Main Street, right on Eastport Road&quot;</td>
<td>Community</td>
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<td>0</td>
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<tr>
<td>Edgewood Cemetery</td>
<td>4519 Edgewood Avenue North</td>
<td>Perpetual Care</td>
<td>53</td>
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<tr>
<td>Eubank Cemetery</td>
<td>North end of Deese Road, North of Yellow Bluff Road</td>
<td>Family</td>
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<tr>
<td>Evergreen Cemetery</td>
<td>4535 North Main Street at Winona Drive</td>
<td>Perpetual Care</td>
<td>185</td>
<td>0</td>
</tr>
<tr>
<td>Ferries Memorial Cemetery</td>
<td>South side of Starratt Road, East of Tld Lane</td>
<td>Religious</td>
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<tr>
<td>First Baptist Church - Former Site</td>
<td>West side of Myrtle Avenue, near Adams and Monroe Streets</td>
<td>Religious</td>
<td>3</td>
<td>0</td>
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<tr>
<td>Golden Cemetery</td>
<td>East of Ft. Caroline Road, North of Rifle Run Road</td>
<td>Community</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Getler Cemetery</td>
<td>Pecan Grove Road and Settlement Road, by SR 138</td>
<td>Family</td>
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<tr>
<td>Gethsamene Memorial Gardens</td>
<td>800 Hammond Blvd.</td>
<td>Perpetual Care</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Gillen Cemetery</td>
<td>Pecan Road, North of SAC RR</td>
<td>Family</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Gilmore Cemetery</td>
<td>South end of Broad Water Drive, North of Ft. Caroline Road</td>
<td>Community</td>
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<td>0</td>
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<tr>
<td>Gravelly Hill Cemetery</td>
<td>Located within Riverside Memorial Park, 7242 Normandy Blvd.</td>
<td>Division of other record</td>
<td>0</td>
<td>118</td>
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Monday, May 15, 2000  
Page 2 of 6
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<thead>
<tr>
<th>Name</th>
<th>Location</th>
<th>Use</th>
<th>Acreage</th>
<th>Graves</th>
<th>Licensed</th>
<th>City Main</th>
<th>In Use</th>
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<td>Greenlawn Cemetery</td>
<td>4300 Beach Blvd.</td>
<td>Perpetual Care</td>
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<td>Greenwood Cemetery</td>
<td>3501 Moncrief Road</td>
<td>Community</td>
<td>12</td>
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<td>Hall Cemetery</td>
<td>2903 and 2913 Bernice Drive, East of Scott Mill Road</td>
<td>Family</td>
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<td>3</td>
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<tr>
<td>Hart Mausoleum Site</td>
<td>SE Corner, Orange and Laura Streets</td>
<td>Family</td>
<td>0</td>
<td>9</td>
<td></td>
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<tr>
<td>Hebrew Cemetery</td>
<td>West side of Old City Cemetery on East Union Street</td>
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<td>0</td>
<td>✓</td>
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<tr>
<td>Hillside Cemetery</td>
<td>North End of Owens Ave, North of Moncrief Road</td>
<td>Municipal</td>
<td>9.3</td>
<td>0</td>
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<tr>
<td>Hyster Cemetery</td>
<td>SW Duval County, East of Nathan Hole Road</td>
<td>Family</td>
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<td>0</td>
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<td></td>
<td></td>
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<tr>
<td>Idowild Cemetery</td>
<td>off Girvin Road; exact location unknown due to removal of gravestones</td>
<td>Family</td>
<td>0</td>
<td>2</td>
<td></td>
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<tr>
<td>Jacksonville Humane Society Pet Cemetery</td>
<td>6484 Beach Boulevard</td>
<td>Animal</td>
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<td>0</td>
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<tr>
<td>Jacksonville University Campus Cemetery</td>
<td>On JU Campus, West of University Blvd, across from Justina Terr.</td>
<td>Community</td>
<td>0.86</td>
<td>24</td>
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<tr>
<td>Jerusalem Baptist Cemetery</td>
<td>South end of Flesher Avenue, South of Atlantic Blvd.</td>
<td>Religious</td>
<td>1</td>
<td>0</td>
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<tr>
<td>Jewish Center Cemetery</td>
<td>Evergreen Avenue and Winona Drive; adjacent South to Temple Cemetery</td>
<td>Religious</td>
<td>5</td>
<td>0</td>
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<tr>
<td>Jewish Center Memorial Park</td>
<td>East end of 40th Street, adjacent North of Evergreen Cemetery</td>
<td>Religious</td>
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<td>0</td>
<td>✓</td>
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<tr>
<td>Julington Creek Baptist Cemetery</td>
<td>Off Julington Creek Road, West of Beaubien Road</td>
<td>Religious</td>
<td>3</td>
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<tr>
<td>Julington Creek Cemetery</td>
<td>North of RaceTrack Road, about 1 mile West of Philips Highway</td>
<td>Community</td>
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<td>Kirkland Cemetery</td>
<td>Beach Blvd. And Penman Road</td>
<td>Community</td>
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<td>0</td>
<td>✓</td>
<td></td>
<td>✓</td>
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<tr>
<td>Knight Cemetery</td>
<td>Behind Flegle (Bodden) Dairy on Garden Street</td>
<td>Family</td>
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<td>Leffon Cemetery</td>
<td>South side of Westberry Road, about 500' West of San Jose Blvd.</td>
<td>Community</td>
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<td>Lone Star Cemetery</td>
<td>On dirt road off Mill Creek Road to East</td>
<td>Religious</td>
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<tr>
<td>Loretto Cemetery</td>
<td>East side of Whitmoore Road, North of St. Augustine Road</td>
<td>Community</td>
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<td>0</td>
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<tr>
<td>Mandarin Cemetery #1</td>
<td>11235 Mandarin Road, West of Loretto Road</td>
<td>Community</td>
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<tr>
<td>Mandarin Cemetery #2</td>
<td>Off Mandarin Road near Blanche Road</td>
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<tr>
<td>Manning Cemetery</td>
<td>Manning Cemetery Road, less than 1 mile South of Normandy Blvd.</td>
<td>Family</td>
<td>1.5</td>
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<tr>
<td>Mayport Catholic Cemetery</td>
<td>Broad and Mary Streets, at NAS Mayport</td>
<td>Religious</td>
<td>0</td>
<td>1</td>
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</tr>
</tbody>
</table>

Monday, May 15, 2000
<table>
<thead>
<tr>
<th>Name</th>
<th>Location</th>
<th>Acreage</th>
<th>Graves</th>
<th>Licensed</th>
<th>City Maintain</th>
<th>Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mayport Cemetery</td>
<td>South end of Sand Castle Lane, South of Wonderwood Drive</td>
<td>Family</td>
<td>1</td>
<td></td>
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<tr>
<td>McCormick Cemetery #1</td>
<td>Behind F. P. Jones house on Magill Road, South of Prichard Road</td>
<td>Family</td>
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<tr>
<td>McCormick Cemetery #2</td>
<td>Cosmo Lane, South of McCormick Road</td>
<td>Family</td>
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<tr>
<td>McIntosh Crypts</td>
<td>On Ft. George Island, North of Beatty Avenue, East of Kingsley Plantation</td>
<td>Family</td>
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<tr>
<td>Memorial Cemetery</td>
<td>Moncrief Road and Edgewood Avenue</td>
<td>Community</td>
<td>18.7</td>
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<tr>
<td>ML. Herman Cemetery</td>
<td>1093 West 6th Street</td>
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<td>ML. Olive Cemetery</td>
<td>West 45th Street and Castellano Avenue, North of Moncrief Road</td>
<td>Community</td>
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<tr>
<td>Mt. Pleasant Baptist Cemetery</td>
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<td>Mt. Pleasant Cemetery #1</td>
<td>3435 Moncrief Road</td>
<td>Community</td>
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<tr>
<td>Mt. Zion AME Cemetery #1</td>
<td>Vinson Lane, East of St. Augustine Road</td>
<td>Religious</td>
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<tr>
<td>Mt. Zion Baptist Church</td>
<td>Ceder and Pine Street, West of Phillips Highway</td>
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<td>0</td>
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<tr>
<td>Neatop, Martha Page Gravesite</td>
<td>Backyard of 7323 Elwood Avenue</td>
<td>Single Gravesite</td>
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<tr>
<td>New Berlin Cemetery</td>
<td>North end of State Avenue</td>
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<tr>
<td>New Mt. Herman Cemetery</td>
<td>6115 Moncrief Road</td>
<td>Community</td>
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<tr>
<td>New St. James Baptist Cemetery</td>
<td>Elinor Road, East of Old Kings Road, North of Sunbeam Road, behind church</td>
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<td>Oaklawn Cemetery</td>
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<td>Ogilvie Cemetery</td>
<td>North End of Hargett Road, North of Lannie Road, West of Bear Branch</td>
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<tr>
<td>Old City Cemetery</td>
<td>East Union Street between Washington and Cemetery Streets</td>
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<td>Palm Springs Cemetery</td>
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<td>Parish Cemetery</td>
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<tr>
<td>Pat Memorial Gardens</td>
<td>12971 Old St. Augustine Road</td>
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<td>Pickett-Turner Cemetery</td>
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<td>Reinhardt Cemetery</td>
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<td>Name</td>
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<td>Graves</td>
<td>Licensed</td>
<td>City Maintainer</td>
<td>Use</td>
</tr>
<tr>
<td>-----------------------------</td>
<td>---------------------------------------------------------------------------</td>
<td>---------</td>
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<td>Piney Grove Cemetery</td>
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<td>Pinkston Cemetery</td>
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<td>Plummers Cove Cemetery</td>
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<td>Rain Cemetery</td>
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<td>Reedy Cemetery</td>
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<tr>
<td>Restlawn Memorial Park</td>
<td>2600 Ribault Scenic Drive</td>
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<td>Ripley Cemetery</td>
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<td>Sloans Landing Cemetery</td>
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</tr>
<tr>
<td>Smith, H. Warren Cemetery</td>
<td>NW Corner of Beach Blvd and Perman Road, Jax Beach</td>
<td>15</td>
<td>0</td>
<td></td>
<td></td>
<td>✔</td>
</tr>
<tr>
<td>Springfield Advent Christian</td>
<td>East of house at 138 West 17th Street</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>St. James Baptist Cemetery</td>
<td>9300 Block of Old Kings Road</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>St. Johns Episcopal Cemetery</td>
<td>Southeast corner of Orange and Laura Streets</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>St. Josephs Cemetery</td>
<td>11730 St. Augustina Road</td>
<td>0</td>
<td>0</td>
<td>✔</td>
<td></td>
<td>✔</td>
</tr>
<tr>
<td>St. Josephs Cemetery</td>
<td>Behind Old St. Joseph's Church on Loretto Road, West of Old St. Augustina Road</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>St. Marys Cemetery</td>
<td>339 Winona Drive; part of Evergreen Cemetery</td>
<td>20</td>
<td>0</td>
<td></td>
<td></td>
<td>✔</td>
</tr>
<tr>
<td>St. Nicholas Cemetery #1</td>
<td>NW Corner of Olive Street and Gay Avenue, North of Atlantic Blvd.</td>
<td>1</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>St. Nicholas Cemetery #2</td>
<td>NE Corner of Beach Blvd and Camichael Avenue</td>
<td>11</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Starratt Cemetery</td>
<td>In the Cove subdivision, at the end of Capstan Drive, North of Starratt Road</td>
<td>0.1</td>
<td>10</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Stone Cemetery</td>
<td>Dexter Drive East, near Bessent Road</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sunset Memorial Park</td>
<td>Moncrief Road and Edgewood Avenue</td>
<td>10</td>
<td>0</td>
<td></td>
<td></td>
<td>✔</td>
</tr>
<tr>
<td>Talbot Island Cemetery</td>
<td>Near the end of Houston Avenue, South of Buccaneer Trail, West side of road</td>
<td>0.5</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Name</td>
<td>Location</td>
<td>Acreage</td>
<td>Graves</td>
<td>Licensed</td>
<td>City Maintained</td>
<td>Use</td>
</tr>
<tr>
<td>-----------------------------</td>
<td>--------------------------------------------------------------------------</td>
<td>---------</td>
<td>--------</td>
<td>----------</td>
<td>-----------------</td>
<td>-----</td>
</tr>
<tr>
<td>Temple Cemetery</td>
<td>Evergreen Avenue and Winona Drive</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td>☑</td>
</tr>
<tr>
<td>Tillotson-Singleton Cemetery</td>
<td>Northeast corner of Girvin Road and Singleton Street</td>
<td>2</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Turcknet Cemetery</td>
<td>North side of Como Road and Cemetery Road, adjacent North to Daniels-Smith Cemetery</td>
<td>1</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Upton Cemetery</td>
<td>500' North of US30 and US301 in Baldwin, adjacent East to Pine Grove Cemetery</td>
<td>0</td>
<td>10</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Westview Cemetery</td>
<td>North side of Picketville Road, East of Old Kings Road</td>
<td>15</td>
<td>0</td>
<td></td>
<td></td>
<td>☑</td>
</tr>
<tr>
<td>Woodlawn Cemetery</td>
<td>Western half of Evergreen Cemetery, west of RR tracks</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Yellow Fever Burial Ground</td>
<td>On top of hill at old fairgrounds on 30th Street, West of North Main Street</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Yukon Cemetery</td>
<td>North side of Avent Drive, East of Greenway Drive, West of Roosevelt Blvd.</td>
<td>2.3</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Total Records:** 123  
**Licensed:** 20  
**City Maintained:** 9
ADDITIONAL DATA ON UNLICENSED CEMETERIES

Researched by Cemeteries Commission member Jon Ferguson
(This information supplements the Duval County Register of Resting Places)

Acosta
Family owned and operated. Fenced and neat in 2001
Off Secondina Road past Yellow Bluff Road

Anderson
Cedar Point
Family owned and operated. Contact: Marquetta Sharp

Bethel Baptist
Contact: Rev. Jackson or her daughter, Audrey Brown
Bellaire Rd. off Philips Highway

Bigelow
Neighbors periodically mow
Floral Bluff near University Blvd.

Borden
Fair. Unkempt and trashy. Subject to vandalism.
Off Wilson Blvd. on Plant Lane

Bowden
In yard of home
Bowden at Parental Home Rd.

Browne
Arlington area
On trail at Theodore Roosevelt Nat’l Park

Spearing Grave
Just past Browne Cemetery

Brunson
Contact Aaron Brunson or Normadine Turner
North end of McCargo on Westside off Beaver Street

Cameron aka Gilmore
Rio Cove Subdivision, Arlington

Camp Mooney aka Ellis
Ellis Rd. near expressway
UDC

Chaseville
no longer exists

Church of Our Saviour (Epis.)
Three markers readable, one illegible
12236 Mandarin Road.

Clifton
Shady and well kept by neighbor, Jim White.
"V" at Garrison and Magnolia Bluff in Arlington

Craig Swamp/Philips
Owned by nearby VFW Post; like a park.
St. Augustine Rd at RR off Philips Hwy.
Deese
Solomon Rd off Normandy
Owner: N. B. Deese; caretaker: family of Jewel Stoddard
Well cared for.

Dinsmore
Old Kings Rd. & Dinsmore Cemetery Rd.
Well kept by neighbors, James Moore and Betty Perry

Dunn's Creek, aka Tisonia
Off Main Street/New Berlin Road/Dunn Creek Cemetery Rd.

Edgewood fka Price

Ellis aka Camp Mooney
Lackawanna Rd,
see obit for Ellen Baty, October 15, 1925

Eubank aka Dees Landing and Bowles
Contact Mary Powell; locked. Maintained by descendants; Yellow Bluff Rd.

Eubank (black)
Behind Eubank (white)
three markers readable; terrible shape

Ferreira
New Berlin to Starratt Road, 5.4 miles on right

Geiger
Private
Duval Rd, and Pecan Park Rd.

Gilmore aka Cameron
behind wooden fence next to house
Rio Cove between 1st & 2nd house

Gravely Hill
neatly maintained by Gravely Hill Friends, Inc.
Inside Riverside Memorial Park

Greenwood
City maintained (?)

Moncrief

Hall
Plummer's Cove off Scott Mill Rd.

Hillside (Paupers)
City maintained. 9.3 acres opened in 1923
Owens Rd.
Contact: Mental Health Dept.

Hysler
Unkempt. Gate locked. Fenced inside hunting area.
Off Nathan Hale Rd. behind Cecil Field

Jerusalem Baptist
Well maintained by church
South end of Flesher, south of Atlantic Blvd. Backs against I-95.
Jones/McCormick  See McCormick

Julington Baptist
12740 Snyder St, Mandarin

LaVilla  graves allegedly removed
Just north of Myrtle Avenue and Adams Street

Lee-Kirkland  Fair condition
Beach Blvd. at Penman Rd.

Loftin  Transcribed by Michael Freeman as Eagle Scout project
San Jose and Westberry in Mandarin

Mandarin  Transcribed by Michael Freeman as Eagle Scout project
Madarin Rd. at Loretto Road.

McCormick aka Jones/McCormick  mowed by owner, Pamela Hayman
Magill Road North off Jones Rd.

McCormick  may have another cemetery in middle
S of McCormick Rd; E of Ft. Caroline in Arlington

Manning  Contact O. M. Higginbotham Trust; well kept
On Manning Cemetery Rd. off Normandy

Memorial  City Maintained (?)
Moncrief Rd.

Woodsong Loop W. 32225  Carol J. Moore owns property; for sale with house

Old Mt. Hermon  Now a city park containing 3 or 4 markers
1093 W. 6th Street  (List of burials in 1898 & 1899 available)

Mt. Pleasant/Live Oak/St. Nicholas #3  abandoned; covered w/ debris and dead trees
Adjacent to parking lot between Bldgs. C & D, River Plantation, 3952 Atlantic Blvd.

Mt. Zion/Lone Star  raking is all that is required
Adjacent to Mt. Zion UMC. Backs against a mining operation. Near Regency Square

Mt. Zion AME #1  unkempt
Vinson off Old St. Augustine Rd. in industrial area. (Douglass Anderson buried there)
Mt. Zion Baptist               Average
Philips Hwy. to Cedar, then left on Pine (both sides of road) near Avenues Mall

New Berlin
Dames Point. Take New Berlin Rd off Hecksher Dr, then left at Ft. Yellow Bluff to end.

New Mt. Zion Holiness         Average
Next to church on Pine near Avenues Mall

Ogilvie                        Well kept; contact Donl Kite
End of Hargett off Lannie Rd in Garden City

Old City & Old Duval Colored   City maintained (?)

Old Mayport/Catholic/Old Spanish destroyed by U. S. Government
(not to be confused with East Mayport)
Navy Base

East Mayport aka Pablo

Palm Springs/Cosmo             Sexton: Isaiah Bartley. Alexander UMC nearby
11132 Ft. Caroline (near Trotting Horse Lane)

Parrish                        Fenced, locked. Neat
Parrish Cemetery Rd. off Normandy

Parson                         normal
In side yard to left of 3972 Cove St. John and River Valley Rd. South, Arlington

Pickett/Turner                 two cemeteries side by side
East of Lem Turner at south end of Ida Street (Calvin’s). Lem Turner buried there.

Piney Grove                    average (Upton in middle); drainage problems
Baldwin; 301 at Lima Street North

Pinkston                       excellent
Old Plank Rd. near Pebble Ridge Drive

Plummer                       maintained by Mr. MacLeIan
Kirkwood at I-95

Price                          Original name; now known as Edgewood

Rain                           3 stones only
Near St. Johns Bluff on Mt. Pleasant Road
St. James Baptist
9300 Historic Old Kings Rd
average; maintained by Holy Family church

St. Joseph’s
Across Cemetery St. from Old City
City maintained (?)

St. Nicholas (#2) (black)
Beach Blvd. across from Kuhn’s Florist
fair; expanded recently (MTA 3 V’s)
Spann Roundtree is chairman of committee

St. Nicholas (#1) white
End of Linden at Olive St.
Community maintained; fair; fenced and locked

Sellers
Halsema Rd. between old Plank and Beaver in Whitehouse
Good; contact Harley Crawford

Sloan’s Landing/Hagin
Dogwood Hill Dr. (fka Sloan Cem. Rd) off Julington Creek Rd.
Maintained by Mr. MacLellan

Smith
5082 Cemetery Rd, 1 block north of 103rd St. near I-295, Westside
Maintained by Wally Smith, Trustee

H. Warren Smith
Beach, Penman, 2nd Ave. North.
good

Spiers/Roberts/Brown
Leonard Circle E., just north of 33ts St. Spires (sic) St. in back. Contact: Clinton Brown
destroyed by developers except for 2 small markers

Springfield Advent Christian/Lindsley
E. of 136 W. 17th St; west of N. Main between Laura and Silver; south side of road

Starratt
Between two houses: 14858 & 14877 Capstan Dr. Off Yellow Bluff Rd. & Cape Drive E.

Stone
10504 Dexter Drive West. Lem Turner to Bessent, then to Dexter.
markers pushed over into creek; cemetery in yard

Tillotson
Atlantic Beach to Girvin Rd, turn left, cemetery is on right; enter off Singleton Road
fenced

Turknett
End of Daniell about 2 blocks north of 103rd St. near I-295.
avg; contact Bob Turknett (concerned w/vaandals)

Upton(white)
Fair
Inside Piney Grove (black), Baldwin
Westview
Pickettville Rd. between Old Kings Road and Edgewood.

Wingate/Gillen
Pecan Park Road

private; family

Yukon
On the right just across RR at Roosevelt and Avent Dr., across from NAS fka Mulberry Grove Plantation

no markers visible
What Happened to These Duval County Florida Cemeteries?
Jon R. Ferguson

We are not talking about Native American burial grounds or mounds. We are talking about cemeteries used by our early ancestors. Family burial grounds were often on the plantations scattered across the county, but mostly along the waterfront on the Spanish Land Grants. After all, the waterways were the traffic routes, except for the Kings Highway between Sloan’s Landing and Talbot Island.

Many plantations proved to be unsuccessful, especially when the boll weevil controlled the cotton and other crops failed due to the failure of crops because the land was not being refurnished with nutrition for the plants. Commercial fertilizer was not available. Rotation o St. Nicholas #3 (perhaps once known as Mt. Pleasant Cemetery on these plantations were not always marked, neither were they moved. “Progress” destroyed them. Tide and time took care of others. Neglect rushed the demise of some.

Developers have destroyed some cemeteries, whether it was for a housing project, a highway, or perhaps a retention pond. A park now exists where the city destroyed the grave makers in The Old Mt. Olive cemetery. There is a state law that prohibits such activity now.

I know of at least four cemeteries located in residential areas in Arlington. A home in the south side has markers in its yard.

Kohn Family Cemetery on the corner of Jammes and Turknett Roads is not covered by a series of apartments and a car dealership. Sweetwater Cemetery was east of Firestone Road and south of Sweetwater. It is now a lake where fill for I-295 was taken. Another cemetery (name unknown) was located near I-295 and Wilson Boulevard. It was just east of the Westside Skill Center. There is an apartment complex on the property now.

A bulldozer cleared the Roberts-Brown-Spiers Cemetery. There are two small markers remaining. They are at ground level and near a tree. It is reported that as many as 350 African-American graves were marked with wooden markers. They are all gone. They worked on the farms owned by the Roberts and Brown families, whose ancestors are also buried in the cemetery that is almost gone. The Stone Cemetery now has no markers. It is in the front yard of a residence. The Knight’s Cemetery is now a cow pasture with no sign of grave marker.

The Chaseville Cemetery was once located near the front of the campus of Jacksonville University. The graves were allegedly moved further out University Boulevard when the church there moved. The graves were moved again when developers bought the property for Empire Point. Most of the re-interments are now in the Evergreen Cemetery.

Others that are no longer known as a cemetery include: Fulton, Idlewild, Rains, and the Old Mayport. No markers were recently found in the Yukon Cemetery. There is a rumor that a cemetery existed on the backside of NAS. St. Nicholas #3 (perhaps once known as Mt. Pleasant Cemetery) exists, but no markers are visible under the debris covering them. It is considered unwise to remove the debris until the dead trees can be removed.

If you have any information on any of these, or others, please contact this writer.
Some of the "unlicensed" cemeteries in our area contain an independent cemetery inside their boundaries. Others are so close as to be considered one cemetery...or "companions." Here are a few examples:

Piney Grove Cemetery (black) (in Baldwin)
    The Upton Cemetery (white) is in the midst inside of a wrought-iron fence.

Old City Cemetery (once called the Willey Cemetery)
    Old Duval Colored Cemetery is adjacent. There once was a fence separating these two cemeteries, but it has been removed. There are several areas designated for various groups...Hebrew, CSA, IOOF, etc.

Smith and Turknett Cemeteries are now separated by a fence. They were once together.

Pickett and Turner Cemeteries are adjacent and often considered one.

Jon Ferguson
September 2007
APPENDIX 3

The following document (Appendix 3) provides the Cemeteries Commission’s proposed modifications to:

a. Chapter 173 of the Local Ordinance Code
b. Chapter 656 of the Zoning Code
c. Chapter 111 of the Local Ordinance Code
Introduced by the Council President at the request of the Mayor:

ORDINANCE 2007-

AN ORDINANCE AMENDING CHAPTER 173 (CEMETERIES), ORDINANCE CODE, REGARDING CEMETERIES, TO REQUIRE PLATTING IN ACCORDANCE WITH CHAPTER 654 SUBJECT TO CERTAIN LIMITATIONS, AUTHORIZING THE DIRECTOR OF PLANNING AND DEVELOPMENT TO PERFORM MAINTENANCE ON ABANDONED AND NEGLECTED CEMETERIES, AND TO PLACE FINES AND LIENS AGAINST CEMETERY OWNERS OR CEMETERY PROPERTY, TO REQUIRE PAYMENT OF FEE AT THE TIME OF DEATH PAYABLE TO THE CEMETERY MAINTENANCE TRUST FUND; AMENDING CHAPTER 656 (ZONING CODE), SECTION 656.1205(10), TO AUTHORIZE REMOVAL OF CERTAIN TREES ON CEMETERY PROPERTY BY CEMETARY OPERATORS AND PERSONS AUTHORIZED BY THE CITY TO MAINTAIN CEMETERIES AND WAIVING FEES PROVIDED FOR THEREIN; AMENDING SECTION 111.235 (CEMETERY MAINTENANCE TRUST FUND), TO AUTHORIZE USE OF FUNDS FOR ABANDONED AND NEGLECTED CEMETERIES, AND TO REQUIRE TRUST FUND TO REACH $500,000 PRIOR TO USE OF FUNDS FOR MAINTENANCE, REQUIRING INVESTMENT OF SAID FUNDS AND RESTRICTING USE OF CORPUS OF TRUST FUND; PROVIDING AN EFFECTIVE DATE.

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Chapter 173 (Cemeteries), Ordinance Code, is
hereby amended in part to read as follows:

CHAPTER 173 CEMETERIES

Sec. 173.101. Definitions.

As used in this chapter:

(a) abandoned cemetery means any unlicensed cemetery for which there is no traceable ownership or any owner, trustee or similar person with an ownership interest or other legal responsibility for the care and maintenance of said cemetery.

(b) cemetery means any one of or a combination of the following, in a place used or to be used, and dedicated or designated, for cemetery purposes for human remains:

(1) A burial park for earth interment;

(2) A mausoleum; or

(3) A columbarium.

(c) columbarium means a structure substantially exposed aboveground intended to be used for the interment of the cremated remains of a deceased person.

(d) director means the Director of the Planning and Development Department Regulatory and Environmental Services.

(e) grave means a space of ground in a cemetery intended to be used for the interment in the ground of human remains.

(f) human remains or remains means the bodies of deceased persons, and includes bodies in any stage of decomposition and cremated remains.

(g) mausoleum means a structure substantially exposed aboveground intended to be used for the entombment of human remains.

(h) neglected cemetery means any cemetery for which reasonable maintenance has not been performed for a period in excess of six months.

Sec. 173.102. Permit required.
No person shall operate a cemetery except as provided by this chapter and without first obtaining a permit from the Director.

Sec. 173.103. Cemetery plats.

(a) Plat required. No person shall inter human remains in any cemetery in the city unless the cemetery has been approved by ordinance and a plat thereof, as approved by the Council, has been filed as provided below. The plat shall be filed in accordance with the procedures set forth in Section 497.274, Florida Statutes and Chapter 654, Ordinance Code. Notwithstanding any contrary provisions set forth in Chapter 654, Ordinance Code, the provisions set forth in subsections (b) and (c) below shall be adhered to with the Planning and Development Department with an application for approval, including proof of ownership of the cemetery, intended methods of interment, and such other information as is necessary to insure compliance with this chapter. The proposed cemetery plat, when filed for approval, shall be forwarded to:

(1) The Planning Commission for a recommendation as to whether the proposed site will:

   (i) Interface with the development of a system of collector, arterial, major arterial and expressway streets (as defined in section 654.105) in the vicinity;

   (ii) Obstruct normal growth of adjacent neighborhoods; and

(2) The City Engineer, for verification of technical engineering plat requirements.

(b) Plat requirements.

(1) The cemetery plat shall include the following information:

   (i) The cemetery name, which may not be the same as or confusingly similar to an existing cemetery in the
city;

(ii) A legal description of the cemetery location;
(iii) The names of the owner and the surveyor;
(iv) The location of at least two permanent reference monuments, placed not more than two thousand feet apart;
(v) The locations of all main roads and structures in the cemetery and all road rights-of-way within one and one-half miles of the cemetery site;
(vi) The intended locations of burial plots;
(vii) The varying grades and elevations of the cemetery site; and
(viii) Provision for certificates by a notary, surveyor, the Clerk of the Circuit Court and the Director, as required for subdivision plats in Chapter 654.

(2) The **Director Council** shall disapprove a plat for a cemetery which does not meet the following standards, and the Director shall revoke the permit of a cemetery operator who fails to maintain compliance with them:

(i) The minimum area of the cemetery shall be thirty acres.
(ii) Every interior road shall provide for two lanes of traffic, be at least sixteen feet wide, and provide in addition a three-foot utility easement on one side.
(iii) The site elevation shall be sufficient to ensure that the maximum groundwater table level is not less than forty-eight inches from the surface of the ground during the wettest period of the year, and the location shall be well drained with no low spots to trap
water in puddles.

(iv) The site location shall not be within the boundaries of the watershed for any public surface water supply nor be within one hundred feet from any well used to supply water for human consumption.

(c) Plat recordation. Cemetery plats approved by the Director Council shall include a dedication of the land for use as a cemetery and shall be recorded among the public records of Duval County at the expense of the applicant. A copy of the plat shall be filed with the Regulatory and Environmental Services Department.

(d) Cemetery changes. Any change in the plan for enlargement of any cemetery shall be reported to, and a plat showing the same shall be filed with, the Planning and Development Department, and the change in the plat shall be approved by the Director Council before any interments shall take place therein.

(e) Exemption. This section, except subsection (d) of this section, does not apply to a cemetery in operation on December 1, 1970.

Sec. 173.104. Cemetery maintenance.

(a) A cemetery shall be maintained free of any unsanitary conditions and mosquito-breeding areas. All urns and basins shall be treated or cleaned so as to prevent growth of mosquito larvae. A cemetery shall be kept free of garbage, trash, refuse or similar discarded or abandoned materials and shall be kept free of weeds and any wild, uncultivated and unkept unkempt weeds, grass, underbrush or undergrowth (but not healthy live freestanding trees or any vegetation protected by state law) having a height in excess of twenty-four inches, and any flower and shrub trimmings, garbage and refuse.

(b) A cemetery for which there is no traceable ownership and which fails to meet any or all of the maintenance requirements as
herein set forth shall be deemed and declared to be a public
nuisance. Traceable ownership shall mean any owner, trustee or
similar person with an ownership interest or other legal
responsibility for such maintenance. When any such offending
condition is found to exist, the Director may shall cause such
condition to be abated generally in accordance with the provisions
of Chapter 518, Ordinance Code 370 in order to ensure due process
and to carry out the purposes of this chapter.

(c) The Director is authorized to take such action as is
necessary and appropriate to provide for maintenance and security
of a cemetery that has not been reasonably maintained for a period
in excess of 6 months, upon notice to the Florida Department of
Financial Services. The solicitation of private funds and the
expenditure of public funds for the purposes enumerated in this
subsection are hereby authorized, provided that no action taken to
provide for maintenance or security of a cemetery shall establish
an ongoing obligation or duty to provide continuous security or
maintenance for any cemetery. Neither the City nor any person
under the supervision or direction of the City, providing good
faith assistance in securing or maintaining a cemetery under this
subsection, may be subject to civil liabilities or penalties of any
type for damages to property at the cemetery.

(d) The Director may maintain an action at law against the
owner of the cemetery to recover an amount equal to the value of
such maintenance or security or may utilize the provisions of
Chapter 518 or Chapter 91, Ordinance Code, to impose fines or liens
against the owner of such cemetery in order to recover the cost of
such maintenance or security.

Sec. 173.105. Cemetery operations.

(a) No person shall inter any human remains in the city in
any place other than an approved cemetery under the provisions of
this chapter.

(b) No person shall bury or remove from the city human remains without first securing from the local Registrar of Vital Statistics a burial or transportation permit, which shall be issued only when a properly executed death certificate of the decedent named in the permit shall be on file in the office of the Department as provided in the Health Code. The permit shall disclose the name, address, sex, age, color, cause of death, place or burial or removal, name of attending physician, and such other information as the local Registrar of Vital Statistics may require.

No owner, caretaker or other employees of a cemetery shall permit the burial or removal of human remains without first receiving a burial or removal permit as required by this section. No person shall remove from any unlicensed or abandoned cemetery in the City any human remains or monuments which have existed in such unlicensed or abandoned cemetery for a period greater than fifty (50) years without first obtaining a Certificate of Appropriateness from the Historic Preservation Commission in accordance with Chapter 307, Ordinance Code.

(c) Every individual grave shall have minimum dimensions of forty-two inches three feet in width, ninety-six inches eight feet in length, and shall have at least 18 inches of soil on top of the vault in which burial is made four feet in depth, except:

(1) A grave in which a permanent outer container is used.

(2) A grave in a cemetery section reserved and used exclusively for burial of infants.

(d) No person shall bury or cause to be buried any human remains in a grave site which is surrounded or otherwise attended by any form of coping, cradle or fences.

(e) No person shall bury or cause to be buried any human
remains in a grave beneath the ground surrounded or otherwise attended by a wooden box or similar box and only such grave boxes as are made of cement, concrete or similar material shall be permitted.

(f) No person shall bury or cause to be buried any human remains in any overground or aboveground vault, but specifically excluding any mausoleum or columbarium.

(g) No person shall own or operate a cemetery without secure and properly maintained perimeter or boundary fencing so as to restrict or prevent ingress to or egress from the property, except at specified points or locations serviced by walkways or driveways or other similar thoroughfares with a paved or otherwise prepared or properly maintained surface.

(h) The holder of a cemetery permit shall provide a five-foot-wide, landscaped buffer zone of evergreen trees or shrubs adjacent to all cemetery boundary lines which adjoin property zoned for residential use:

(1) At least ninety days before the first interment which is within one hundred feet of the residentially zoned property; or

(2) Within ninety days after the adjoining property is first zoned for residential use,

Whichever is later.

Sec. 173.106. Confederate burial grounds.

Lots 71, 72, 73 and 76, of Section 6, of the cemetery commonly known as the Old City Cemetery, being the southwest corner of Section 6, and measuring sixty feet from north to south, and forty-four feet from east to west, are set aside and dedicated as a burial ground for the burial of dead bodies of Confederate soldiers and sailors, formerly of the Confederate Army and Navy. No other person shall be buried therein.
Sec. 173.107. Perpetual care and maintenance trust fund required; exemption for certain pauper burials.

No person shall sell, either directly or indirectly, by any means whatsoever any burial sites, whether a grave plot, grave lot, mausoleum, columbarium or any one or more combinations, or other place or means for repose of human remains, which burial sites are not subject to the perpetual care and maintenance trust fund requirements of F.S. Chapter ch. 497, unless and until such person makes provision for the perpetual care and maintenance of any such burial site as provided in this chapter. Prior to receipt of a permit from the Director, or prior to making any new sales, as the case may be, such person shall establish a trust fund with a trust company, state or national bank holding trust powers, or other similar institution under the provisions of F.S. ch. 660 and supply to the Director a copy of the trust fund agreement which shall contain the name, location and address of both the permittee and the trustee showing the date of agreement together with the percentage of purchase price of burial sites required to be deposited. No person shall withdraw or transfer any portion of the corpus of the care and maintenance trust fund without first obtaining the express written consent of the Director. There shall be exempt from the perpetual care and maintenance trust fund requirements of this chapter any pauper burial provided by the city and any and all burial sites subject to the trust fund requirements of F.S. ch. 497.

Sec. 173.108. Individual contracts for perpetual care and maintenance.

At the time of making a sale or receiving the initial deposit hereunder, the maker or recipient shall deliver to the person to whom such sale is made, or who makes such deposit, an instrument in writing which shall specifically state:
(a) The total purchase price of the burial sites sold;
(b) The amount of funds to be deposited in the trust fund; and
(c) That the net income of the care and maintenance trust fund shall be used solely for:
   (1) The care and maintenance of the cemetery,
   (2) Reasonable costs of administering the care and maintenance, and
   (3) Reasonable costs of administering the trust fund.

Sec. 173.109. Deposits in trust.

There shall be set aside and deposited in the perpetual care and maintenance trust fund an amount not less than ten percent of the purchase price of the burial sites sold, not later than thirty days after receipt of payment; provided that such amount shall not be less than twenty-five dollars, except as follows:

(a) For general endowment, care and maintenance of the cemetery, the full amount of sums received shall be set aside and deposited.

(b) For special endowments for a specific lot, grave or family mausoleum, memorial, marker or monument, the cemetery may set aside special care in a separate trust or by a deposit to a savings account in a bank or savings and loan association located within and authorized to do business in the state; provided, that if the licensee does not set up a separate trust or savings account for the special endowment, the full amount thereof shall be deposited into the care and maintenance trust fund as required of general endowments.

The care and maintenance trust fund shall be invested and reinvested by the trustee under the provisions of F.S. ch. 518, as the same may be from time to time amended. The fees and other expenses of the trust fund shall be paid by the trustee from the
net income thereof and may not be paid from the corpus. To the extent that the net income is not sufficient to pay such fees and other expenses, they shall be paid by the cemetery company.

For each death in the City, the decedent’s personal representative or the person charged with handling the decedent’s estate shall pay a fee of twenty-five dollars ($25.00) to the mortuary or funeral home operator responsible for handling the remains of the decedent, which fee the mortuary or funeral home operator shall pay to the Tax Collector not later than thirty days after said remains shall be received by the mortuary or funeral home operator charged with disposal of said remains. This payment shall be deposited in the Cemetery Maintenance Trust Fund established in Chapter 111.235, Ordinance Code, to provide for care and maintenance of abandoned cemeteries in the City of Jacksonville. This fee shall not apply to decedents who are declared indigent.

Sec. 173.110. Financial reports of trust fund.

Within sixty days after the end of the calendar or fiscal year of the cemetery operation, the trustee shall furnish to the Director of Finance adequate financial reports with respect to the trust fund in a manner satisfactory to the Director of Administration and Finance. However, the Director of Administration and Finance may require the trustee to make such additional financial reports as he may deem necessary and advisable.

Sec. 173.111 173.110. Exemption.

Sections 173.103 and 173.105(h) of this chapter shall not apply to a columbarium consisting of less than one-half acre which is owned by and immediately contiguous to a church facility which is in existence at the time the columbarium is being built. The location of the columbarium shall, however, be subject to local government zoning. If the church relocates, the church shall
relocate all of the urns and remains placed in the columbarium which were placed therein during its use by the church. For the purpose of this section, church has the same meaning as defined in section 656.102, Ordinance Code.

Sec. 173.112 173.111. Penalty.

It shall be unlawful and a class D offense for any person to violate or to fail to comply with any provision of this chapter. Each day a violation continues shall constitute a separate offense.

* * *

Section 2. Chapter 656 (Zoning Code), Section 656.1205(10), Ordinance Code, is hereby amended in part, to read as follows:

CHAPTER 656 ZONING CODE

* * *

PART 12. LANDSCAPE AND TREE PROTECTION REGULATIONS

* * *

SUBPART B

* * *

Sec. 656.1205. Removal of protected trees prohibited; exceptions

* * *

(b) The following protected trees are exempted from the provisions of Subpart A. Where an exemption is claimed, an applicant must obtain a permit pursuant to Section 656.1206 for a fee of $25 and provide supporting evidence that the applicant is entitled to the exemption, as requested by the Building Inspection Division:

* * *

(10) Any tree located on an individual cemetery plot and removed at the request and with the consent of an individual cemetery plot owner and the cemetery operator, or in the case where there is no identifiable owner or operator,
any party authorized by the City to perform maintenance in an abandoned or neglected cemetery; provided, however, that this exemption shall not apply to the expansion of existing cemeteries. As used in this subsubsection, cemetery plot shall mean a lot in any cemetery designated and maintained for the interment of a human body, or bodies or remains thereof and for no other purpose. As used in this subsubsection, cemetery plot owner shall mean a person, or his representative, in whose name a plot is listed in a cemetery organization's office as the owner of the exclusive right of sepulture; or who holds from a cemetery organization, a certificate of ownership or other instrument of conveyance of the exclusive right of sepulture in a particular plot in the organization's cemetery. The fee described in subsection (b) hereof shall be waived upon application for a permit for removal of any tree by a person authorized by the City to perform maintenance in a cemetery, where such tree is either dead, dying or is to be removed to prevent destruction of grave sites or markers within such cemetery.

Section 3. Chapter 111 (Special Revenue and Trust Accounts), Section 111.235, Ordinance Code, is hereby amended in part, to read as follows:

Chapter 111 SPECIAL REVENUE AND TRUST ACCOUNTS

Part 2. Health and Human Services

Sec. 111.235. Cemetery Maintenance Trust Fund.

(a) There is hereby created the Cemetery Maintenance Trust Fund, a permanent trust fund of the City, into which shall be deposited all donations, gifts, grants, fees, transfers and funds as may be from time to time received by the City and appropriated
by the Council together with such funds received for deaths in the
City as required in Section 173.109, Ordinance Code, for the
purpose of providing maintenance to the Mt. Olive Cemetery, the
Memorial Cemetery, the Pinehurst Cemetery, and the Sunset Cemetery
or any abandoned or neglected cemeteries located in the City
pursuant to F.S. § 497.345 497.284. All monies placed into this
trust fund shall be expended, subject to appropriation by the
Council, solely for maintenance of the specific cemeteries listed
herein, or for maintenance by the City of an abandoned or neglected
cemetery or upon application by a non-profit organization
authorized by the City to perform maintenance in a neglected or
abandoned cemetery. The monies in this trust fund shall not lapse
as of the end of any fiscal year and shall remain available for
expenditure pursuant to the provisions of this Section. The monies
in this trust fund shall not be reduced below $123,092.05.

(b) The trust fund shall be invested and reinvested by the
City in accordance with the provisions of F.S. Chapter 518, as the
same may be from time to time amended. The fees and other expenses
of the trust fund shall be paid from the net income thereof and may
not be paid from the corpus. No money shall be expended from this
trust fund until such time as the balance of the fund reaches
$500,000.00. The Planning and Development Department shall develop
a matrix to determine the priority for maintenance of all abandoned
or neglected cemeteries in the City and shall perform maintenance
on said cemeteries based on the hierarchy determined by such
matrix.

Section 4. This ordinance shall become effective upon
signature by the Mayor or upon becoming effective without the
Mayor’s signature.
Form Approved:
Office of General Counsel

Legislation Prepared By: ____________________________

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THE ASSOCIATION FOR GRAVESTONE STUDIES

THE ASSOCIATION FOR GRAVESTONE STUDIES' GUIDE
TO FORMING A
"CEMETERY FRIENDS" ORGANIZATION

Sybil F. Crawford

The Association for Gravestone Studies
278 Main Street, Suite 207
Greenfield, MA 01301
(413) 772-0836
A “Cemetery Friends” organization almost always evolves from individuals or a small group eager to rescue or help maintain one or more specific cemeteries. As the group grows and broadens its sphere of activity, “formalization” of the group frequently becomes desirable. The intent of this Guide is to share organizational and fund-raising suggestions with groups which have reached this crossroads.

For those who have a particular interest in rescuing an abandoned family cemetery, this sometimes arduous process is succinctly described in the attached article, from the January 1993 issue of The PGA Newsletter, published by the Professional Genealogists of Arkansas, Inc. In the article, entitled “Forming a Family Cemetery Association,” the author adroitly leads readers through the maze of survey requirements, filing jurisdictions, and ways to approach a perhaps unfriendly landowner.

*It is important for readers to understand that regulations governing formation of a Friends organization, and cemetery operation vary from state to state. It is clearly impossible to detail the hundreds of permutations which exist from one jurisdiction to another. While The Association for Gravestone Studies welcomes the opportunity to offer general guidance, we urge you to seek competent advice for matters in the realm of law, taxation, and finance as they impact your location.*

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**CEMETERY FRIENDS — WHAT DO THEY DO?**

They are auxiliary groups which support a cemetery (or cemeteries) through donations of time, enthusiasm, political encouragement, and money. Growing interest in Friends’ activities at the state and national levels supports our belief that citizens do care about cemeteries.

Do you think your cemetery is too small or that some cemeteries do not have long tradition, affluent lot owners, or energetic personnel? If so, it is even more important to rally behind it.

Friends can be whatever you want them to be — a core group ready to help is a battle half won.

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**BEFORE ORGANIZING, WHY NOT SEE IF YOU PASS THIS TEST?**

1. Does a nucleus of interested persons exist?
2. Are the organizers willing to make a commitment of time?
3. Does the cemetery owner/trusteeship want a Friends group?
4. Is the owner/trusteeship willing to work with a Friends group?
5. Is the cemetery owner willing to make a commitment as to which of its resources may be used by the Friends group (paper, copy machine, postage meter, etc.)?
6. Is the authority to which the Friends group is responsible aware of and in agreement with the need for a Friends group?
7. Is communication open among all groups concerning cemetery policy?
8. Does the Friends group fully understand the role it is expected to play?

If you can answer “yes” to all of these questions, your chances of forming a successful Cemetery Friends organization are greatly enhanced. If not, you have just pinpointed the areas which need work.
WHAT FORM WILL YOUR FRIENDS ORGANIZATION TAKE?

It is strongly recommended that your Cemetery Friends group be formally incorporated. By doing so, personal liability of members is limited. The importance of being a nonprofit, tax-exempt corporation will be further justified in a subsequent discussion of fundraising.

FORMING A NONPROFIT CORPORATION

Since the legalities will differ from state to state, you should discuss incorporation with your legal advisor and be certain that the requirements for incorporation have been fully met.

RESERVING A NAME

Registration of your name with the Secretary of State ensures that no other organization is operating in your state under the same name. (If your first choice of names is already in use, you will find it necessary to select an alternate. This is seldom the case, however.)

ARTICLES OF INCORPORATION

The Certificate of Incorporation includes the organization's purpose, names of the incorporators, and such other clauses as are required by your State Not-for-Profit Law. The petition to incorporate, the Articles, and acknowledgment are generally executed in triplicate before a notary. Copies of this paperwork are usually taken to the local courthouse for recording at the circuit clerk's office (or its equivalent in your jurisdiction). Copies of the above are then filed with the Secretary of State. Filing fees will be required at both the county and state level. Having done the foregoing, your Friends group can be officially recognized as a nonprofit corporation. This nonprofit, tax-exempt status is crucial to your fundraising ability.

YOUR ORGANIZATION'S BY-LAWS

Your By-laws will cover the organizational basics and can be as broad or restrictive as your group chooses. They will generally make mention of at least the following:

- A corporate name
- A purpose
- Officers
- Duties of Officers
- An Executive Committee
- Membership
- Meetings
- Dues

By-laws often contain a paragraph stating where the group was organized, membership types (if appropriate), and dues for each category noted.

In some instances there are committee descriptions, detailing the rules and authority under which they will operate. Some By-laws specify that the group will not work on behalf of any political candidate.

The number constituting a quorum should be defined (being the minimum number of officers or members of a body that when duly assembled is legally competent to transact business).

YOUR FEDERAL TAX IDENTIFICATION NUMBER

A federal tax identification number must be secured immediately — it will be required soon and often. To do so, IRS Form SS-4 is completed and filed with the IRS, even if you do not have any employees. This identification number enables the IRS to track your reports and 1023 tax-exempt application.
OPENING YOUR ORGANIZATION’S BANK ACCOUNT

A corporate checking account in the name of your Friends group will now be in order. Evidence of your corporate status and a copy of the minutes authorizing the account will be required by the bank. Two signatories (check-signers) are recommended.

FEDERAL TAX EXEMPTION

As promptly as possible, secure IRS Publication 557 and file IRS Form 1023. A fee is required ($300 minimum). This places your organization in 501(c)(3) public charity status, exempting your organization from paying income tax on most revenues of the organization. Important to your donors is the fact that their gifts will be tax deductible.

STATE REGISTRATION AND REPORTING

Contact the Secretary of State (Corporations Division) and your State Attorney General (Charities Division) to determine their registration requirements. Fiscal annual reports may be required, with fees varying with the size of a group’s operating budget.

REPORTING TO THE INTERNAL REVENUE SERVICE

Using IRS Form 990, your organization will be required to make annual reports to the IRS, detailing income receipts and disbursements.

THE FRIENDS BOARD

In addition to officers, most Cemetery Friends have a Board of Directors and the importance of a strong board cannot be overstated.

The size of the board depends upon several factors: how much there is to do, internal dynamics of the group, and the optimum working size. Six may be too small — twenty too difficult, impersonal, and unwieldy. There are no hard and fast rules and the solution may change over the years. The chairman’s style can be another consideration — some who work well with a small group are completely ineffective with twenty-five.

Even the smallest board needs at least the following:

Chairman
Vice Chairman
Secretary/Treasurer
Membership Chairman

If your group is large, it may be imperative that the duties of the Secretary and Treasurer be kept separate. Likewise, if the volume of correspondence proves burdensome, both a Recording Secretary and a Corresponding Secretary may be desirable.

The frequency of board meetings is largely dictated by the involvement of the board in day-to-day activities. Groups with ongoing responsibilities may find monthly meetings a necessity. Those with a primary focus on intermittent projects or fundraising only might find quarterly meetings adequate. Board meetings must be sufficiently frequent to ensure that work gets done and there is a sense of continuing involvement. If there are too many meetings, participation can become a burden. If meetings are too long, perhaps they need to be held more frequently or have issues “flushed out” in smaller and more efficient committees.
WHERE DO BOARD MEMBERS COME FROM?

Do not discourage those who wish to become Friends or create the image of a private club. Determine which groups, classes, and segments of the public should be represented on your Board. This is of particular importance if your organization expects to seek public funds or grants. Potential donors and grant-givers are increasingly making inquiry into the composition of the Board membership of applicants for gifts or grants.

A CAVEAT ON SELECTION OF BOARD MEMBERS

Do not select Board members taking for granted that they will give money, get their friends to give money, or approach foundations and corporations for money. People are often strange in their money-giving habits. Some well-to-do citizens who maintain tight purse-strings with their own money delight in approaching their friends on behalf of some worthy cause. Conversely, some willing givers find it painful to ask others to do so.

To evaluate the capability of a Board member requires time, energy, candor, and perhaps a bit of guile!

TERMS OF SERVICE ON THE BOARD

Over time, even the most conscientious Board members may unknowingly become bored or less energetic. By defining the term of service, this can frequently be avoided. A year is too short — and twenty years too long. Three- to five-year terms may be best. Overlapping terms are desirable to avoid a complete turnover at one time.

Those who have “done their service” but still do occasional favors or have special contacts may be usefully honored by appointment to an Advisory Board. Such a group can exist only on paper, function in its own right, or simply meet to discuss old times.

THE EXECUTIVE COMMITTEE

This committee, usually made up of a few Board members or all the officers, immediate Past Chairman, and one or two elected members-at-large, governs between Board meetings.

COMMITTEES

Committees made up of individuals from the general membership may prove useful for organizing special events, thereby taking pressure off the Board. These committees can also serve as a “proving ground” for future Board members.

LEADERSHIP DYNAMICS

Every successful nonprofit, tax-exempt organization has a strong guiding spirit. There is always one person who has a vision, a strong will, and the commitment to see the vision translated into a program.

With no economic involvement or financial incentives (as in a private sector commercial enterprise), Friends may be inclined not to be serious about their commitment. A Board, like an ornamental shrub, must continually be shaped.

Someone on the Board must have a day-to-day involvement with the cemetery operation — know what is going on, how, and why.
RECORDKEEPING

Whether an organization uses sophisticated computers or 3- x 5-inch cards, recordkeeping is an integral part of the development function. While it may be a tedious responsibility, it is crucial to know when things happened, how, and to whom. It is completely unacceptable not to know the current spelling of a donor’s name, his title, and the amount of the last contribution. Those who lack “people skills” often enjoy this type of work and would welcome the opportunity to play such a role behind the scenes.

INSURANCE

If this is a Friends responsibility, it is important to have appropriate insurance coverage. If responsible for grounds care, your group may have a significant amount of expensive equipment. Cemetery structures should be appraised at reasonable intervals and insured accordingly.

While mishandling of funds is not something your group may care to anticipate, it can and does happen. Persons entrusted with the handling of your organization’s monies should be bonded in an amount appropriate to the circumstances.

DIRECTORS INSURANCE

Directors insurance is available at a reasonable premium (paid for by your organization, not the Board members) and is a must. Discuss this with your insurance advisor. You will find that most knowledgeable candidates for Board membership will decline to serve if directors insurance is not in place.

WORKERS COMPENSATION

If your Friends’ organization is responsible for cemetery grounds care, your organization may or may not be required to carry Workers Compensation coverage. (Falls and mower mishaps are but a few of the accidents to which grounds care personnel fall prey.)

If such work is contracted out, Workers Compensation coverage should be maintained by the independent contractor. It will be your responsibility to secure concrete evidence of this coverage and this is perhaps easiest done by requesting that you be furnished with a copy of same. You should arrange to be notified by the insurance carrier if the coverage is cancelled (for non-payment of premium or otherwise). This paper should be kept in a safe place and new evidence required when the original coverage expires.

If your cemetery is municipally owned, such coverage may be the responsibility of (and paid for by) the municipality.

POSTAGE — HIGH AND RISING

If your cemetery is municipally owned, it is often possible to have major mailings handled by your municipality, giving you the benefit of bulk mail rates. Few volunteers will fret when stamp-licking is eliminated from their duties. Should you not have this option open to you, it will be well worth your while to investigate what criteria must be met in order for your organization to qualify for nonprofit organization bulk mail rates.
CONTRACTED SERVICES

Contracting of services (such as grounds care or trash disposal) should be carefully considered. By using an independent contractor, you can eliminate payroll and payroll tax preparation and transfer the responsibility for Workers Compensation.

PURPOSES AND PROJECTS

With your organization in place, you will be ready to further define the purpose of its existence and identify projects. Have you made a list of the cemetery causes you wish to promote? Such a list should include all of the small, short-range efforts as well as the major projects. Let’s face it—not all of your projects will be exciting. When there is no major project for Friends to pursue, motivating the group from day to day will demand energy and imaginative thinking.

Marker repairs and restoration may be high on your list. This can be a complex and costly project, not to be undertaken without considerable thought. While do-it-yourself has its place, it is important to recognize just what is within the capability of the organization’s volunteers or local craftsmen. Badly executed repairs can seldom be undone.

A copy of Lynette Strangstad’s book, A Graveyard Preservation Primer, and her booklet, The Preservation of Historic Burial Grounds, should be two of your first purchases. Both are available for purchase from AGS.

Do not automatically assume that you have the right to repair or restore the markers of others. Also, removal of a marker from its original resting place, for whatever reason, is unlawful in some jurisdictions.

UNDERTAKING A NEW PROJECT? LOOK BEFORE YOU LEAP!

Any proposed project should be carefully and separately budgeted and deemed financially feasible before any further move is made. Decisions to continue or abort a project based on financial ability are difficult—a true test of judgment.

Project administrators must have the ability to recognize talent and hire or recruit the most able person for any given job. Can you do it?

WHO WILL DO IT? DEVELOPING A CORPS OF VOLUNTEERS

Does the word “volunteer” conjure up the mental image of a middle-aged, middle-class housewife with no specific skills, but a warm heart and free time at her disposal? If so, you are recalling an era which has not existed for 50 years or more—since World War II. The middle-aged, middle-class housewife is, in fact, an endangered species!

Volunteerism is no longer something to fill time. Nevertheless, volunteer activity has not declined—it has just taken a different form. Much of the growth in voluntary activity is in “cause” groups. Endeavor to make your cemetery a “cause.”

Aware of needs and willing to help, young people are an excellent source of volunteers. They make good crusaders. There are competent volunteers to be found among the handicapped, eager to handle mailings and telephone work.
Many enlightened businesses now support their workers in volunteer activities, even to the extent of "loaning" them to charities or special causes.

Perhaps the richest source of volunteer power is among the growing number of young retirees — mentally alert, physically fit, and often bringing valuable skills.

There are essentially three types of volunteers:

- **Policy makers** - capable of deciding what to do
- **Management** - capable of orchestrating a project
- **Service** - capable of performing the actual activity

Match personalities with the job to be done. Some volunteers prefer to work with people rather than things — they shun clerical details and bookkeeping. Enlisting, training, fundraising, and supervision would likely appeal to such people.

Get volunteers to "contract" for a specific job for a specific period of time. Few will let you down if they know you are counting on them. This will also help you to maintain project continuity. It is infinitely more difficult to pick up the loose threads of a partially completed project than see it through from beginning to end.

Don't leave your volunteers in the dark about what is expected of them. Job descriptions are desirable — simple, specific, nontechnical, and clear.

The key to a successful volunteer program is the treatment of each volunteer as a professional. Each volunteer must have meaningful tasks, real responsibility, realistic goals, and an opportunity to see the results of efforts expended.

For most volunteers, a job well done is its own reward. However, some planned recognition adds a nice touch and also serves as a device for recruiting more Friends.

**PUBLICITY PLOYS INCLUDE A REGULAR NEWSLETTER**

An essential component of a good Friends program is a regular newsletter. It need not be lengthy. It provides effective communication with the community, cemetery staff, and volunteers. Go for lots of names — people like to see their own names, and those of friends, in print. Visibility connotes activity and activity draws people.

Since most Friends have at least one or two regular mailings each year — such as dues notices — it is frequently possible (and cost-effective) to include the newsletter with other material and eliminate additional postage expense.

**THE CEMETERY BROCHURE**

In addition to the newsletter, there is a basic descriptive cemetery brochure to be considered. Such brochures often detail the cemetery's niche in the community and may include a brief history, list of key staff members, photograph of the cemetery, or some selected scene therein.

Eye-catching materials require drama, clarity, and imagination. The services of an advertising professional to design and produce your brochure will be money well spent. Why not ask your advertising agency to donate its services? Special pieces, such as for funds solicitation, may be prepared by the same staff, using the same graphic theme. Give your organization an identity!

**GETTING NEWS RELEASES IN PRINT OR ON THE AIR**

News releases are a fundamental part of public relations but getting them in print can be tricky business.
Since editors and broadcast media are bombarded with releases, it takes an unusual approach to catch their attention. A Friends development officer or volunteer should become acquainted with the editors and news directors and assess their interest in the cemetery.

All broadcast stations are required to give a certain amount of air time to public service announcements. Find out who selects these announcements and meet this person. "PSAs" are there for the asking - don't be afraid to ask.

Your advertising/public relations connection might be willing to give you pointers on the wording and length of your public service announcements or, better yet, offer to furnish copy. This is an easy way for the agency to fulfill its community commitments.

Unless your organization has deep pockets, TV production costs will be prohibitive. This does not mean that you cannot garner publicity as a TV news item, however.

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**PUBLIC RELATIONS ON AN INDIVIDUAL BASIS**

Every person in your Friends organization is a development person. Every contact with the community by anyone in your organization has implications for the cemetery. Members should be alert to opportunities to help the organization’s cause. Avoid situations which, through word or deed of an individual, might reflect unfavorably upon the group.

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**MONEY-MAKING EVENTS**

Existing Friends groups have suggested a few of the ways they have found effective in raising “small dollar” amounts.

- Group cemetery tours (for a fee)
- Cemetery picnic luncheons
- Book/author functions (with a cemetery tie-in)
- Costumed tours with volunteers playing the role of interesting persons interred at your cemetery
- Theatre/symphony evenings (refreshments/dinner/transportation arranged by Friends)
- "Paint-ins" for members of watercolor societies, museum groups, art classes
- Sponsorship of investment/mutual fund programs
- Recipe swaps (with samples)
- The sale of gift-items with a cemetery tie-in

While these events do not produce substantial amounts, they do increase community awareness and keep the organization’s name before the public — something not to be overlooked.

Since most cemeteries have regulations prohibiting picnicking on the grounds, there would appear to be some conflict with the suggestion that Friends sponsor such an event. Those Friends who conduct such functions regularly, however, indicate that it is not a problem, with activities and cleanup carefully monitored.

Many cemeteries promote sales of cemetery-inspired gift items to tour participants. These often include postcards (with an attractive cemetery scene), t-shirts, visor caps, tote bags, mugs, notepapers, cemetery booklets, or book-length cemetery histories. Companies catering to the needs of reunion groups are good sources for many of these items — selling in relatively small quantities at discounted prices. (Remember that personalized items cannot be returned.)

If handled smoothly, a sponsored investment seminar can have the added bonus of suggesting gifts of stock or mutual funds (or income from same) to your organization.
RATTLING THE TIN CUP!

Statistics indicate that almost 90% of all philanthropic gifts to nonprofit organizations are received from individuals, so do not be lulled into believing that corporate gifts and foundation grants can meet all your financial needs. The rules for seeking funds from individuals are consistent with simple courtesy and common sense.

Solicitation of funds is facilitated if you:

Know the donor
Have a specific project in mind
Keep the donor informed about the outcome of the project

It is desirable to identify and develop contacts for potential gifts and match donor interests and the cemetery’s needs.

Do not overlook the donors of small gifts
Do not be modest about the needs of the cemetery
Do not talk “cookie sale” before individuals or firms spending millions on other causes

Sources of information on individual donors:


For those publications which are revised annually, ask your librarian for the latest edition.

CHASING THE BIG MONEY!

Corporate gifts, government grants, and foundation grants are the “Big Three” when considering high-dollar financial aid to nonprofit organizations.

Webster defines a grant as “a gift for a particular purpose.” This differentiates it from a loan (which must be repaid). Almost all grants go to tax-exempt organizations. This being so, we hope your Friends group has been structured accordingly.

While there are many ways to go about grant-seeking, there are some shortcuts which will smooth your path.

CORPORATE FUNDING

Corporate funding (as opposed to foundation grants) may be your answer. It is almost always directed to programs of benefit to employees and their families or a closely defined geographic area. Let these corporations know how your project achieves these goals.

In-kind (nonmonetary) support may be more readily forthcoming from publicly held corporations
GOVERNMENT FUNDING

If you seek government funds, expect to unravel some red tape. There will be reporting requirements and possibly an audit.

Good reading for information regarding federal funding programs are:

- Government Assistance Almanac
- Federal Funding Guide
- Guide to Federal Financial Aid for Individuals and Nonprofit Organizations
- Catalog of Federal Domestic Assistance.

This last book (the catalog) is available from the U.S. Government Printing Office. Always ask for the latest edition. If you live in a major city, there may be a U.S. Government Printing Office sales location close at hand.

THE FOUNDATION CENTER

The Foundation Center is one of the most valuable resources available to grant-seekers. It maintains libraries of its own in New York, Washington, D.C., Cleveland, and San Francisco and there are approximately 200 cooperating collections. These collections give you access to the best and most comprehensive information to be found on private foundations and corporate giving.

All Center libraries have trained staff to assist you. Free orientations on use of Center resources are available at most libraries—on videotape, a slide/tape show, printed brochure, or in person. All Center libraries and cooperating collections have reference books about foundation and corporate giving. The Center's bibliography, The Literature of the Nonprofit Sector, lists many of these books. All of the Center's books are available (free) for use at the library. (These books do not circulate.) These same books can also be purchased. A current catalog can be requested by calling the Center's toll-free number: 1-800-424-9836. In New York State, call: 1-212-620-4230.

The Foundation Center's own libraries have IRS returns filed by every private foundation in the United States.

Every state has at least one cooperating collection. Each of the cooperating collections has the latest edition of:

- The Foundation Directory
- The Foundation Grants Index
- Source Book Profiles
- National Data Book of Foundations
- National Directory of Corporate Giving
- Foundation Grants to Individuals
- The Literature of the Nonprofit Sector
- Foundation Fundamentals

Many collections will also have state funding directories, magazines, foundation application guidelines, videotapes, and tax returns on microfiche. Foundation tax returns are called 990-PPs. The Foundation Center purchases 990-PPs from the IRS on aperture cards (a form of microfiche). Some collections...
have sets for just their own state, others for their entire region. However, a cooperating collection can secure a copy of the IRS 990-PPs for any private foundation in the country. (This takes about one week.) Most collections are available on a walk-in basis; for a few, you will need to make an appointment.

To learn the name, address, and location of the Foundation Center’s cooperating collection nearest you, call: 1-800-424-9836.

Use Center resources to identify foundations most likely to support your project. Foundations which have supported projects similar to yours or in your geographic area should top your list. Focus on foundations whose funding priorities most closely match your project. IRS returns and annual reports for these foundations will help you spot giving patterns. Eliminate from your initial list those funders not likely to match your criteria.

EVALUATING FUNDERS

To most easily make comparisons, a worksheet for each of your potential funders is suggested, listing: name, address, contact person, and year established. Add: the focus of the donor, donor’s background, principal officer and directors, geographic focus, population group served, financial data (assets, grants), dollar range of grants (as opposed to your needs), type of support, type of recipient, start-up date, length of funding, application guidelines, and deadline for submission. A worksheet example can be found in the Center’s easy-to-read publication entitled The Foundation Center’s User-Friendly Guide. If you read nothing else, do read this booklet.

All of the information needed to complete your worksheet can be found in the following publications:

The Foundation Directory concentrates on information about the funders rather than their grants. It gives basic information on foundations with assets of $1 million or more and/or total grants of $100,000 or more. The directory cites name, address, fiscal information, and general areas of interest.

The Foundation Grants Index lists grants of $5,000 or more. This index enables you to pinpoint grants by subject, recipient, geographic area, and type of support.

COMSEARCH printouts include copies of the computer searches of the annual Foundation Grants Index. Eighty or more subject categories, twenty geographic areas, and twenty-five broad topics are covered.

If money is no object, there is an additional option: the Foundation Center maintains two databases on foundations and grants through an information system called DIALOG (1-800-334-2564). Many large public and academic libraries subscribe to DIALOG. Since computer searches are not inexpensive, the library will pass this charge along to you. Subscribers to the Center Associates Program (not described here) may also order custom searches performed by Center staff members.

Financial information in the above publications may be one to two years old if based on IRS returns. Except for larger Friends groups, these database searches may be overkill.

The 1,000 largest foundations are detailed in Source Book Profiles. Its geographic index lists foundations by state, sub-categorized by city.

In determining the amount to request of any given grantor, gear your dollar request to what seems "reasonable" in light of what you require and what you know about the grantor’s giving habits. Receiving two small grants is preferable to having a large single request turned down.

Some grantors offer "mini-grants" (usually $2000 or less). Application requirements for grants in this classification are often significantly less stringent. Some grantors will consider mini-grant applications at any time during the year (as opposed to specific dates).

Matching grants are much in vogue among gift-givers. One small initial grant can often serve as "seed" and be multiplied several times over by judiciously applying this application technique.
As in the general population, some funders are cautious and conservative while others don’t back away from risk.

Research the funders and try to find a match for your organization, be it old and traditional or new and innovative. If your organization has a history of funding by other sources, you have already established credibility but there is a “first time” for every grant-seeker. The strength of the proposal will be particularly important to the first-timer.

THE WRITTEN PROPOSAL

Second in importance, after grantor research, is the written proposal. Some foundations and corporations furnish detailed instructions on what your proposal to them should include. Most funders, however, do not have application forms.

A good proposal is:

Readable
Has large, dark type
Is unbound, with numbered pages (preferably ten or less)
Makes sparing use of charts and statistics
Has footnotes on the same page (not at end of proposal)
Has a limited number of references, press releases, or resumes

Some grantors (particularly in the arts and preservation sectors) express a special interest in photos and slides and welcome them with proposals. If you are seeking funds in either of these sectors, cater to this interest.

If the grantor has no formal application, consider using this outline in drafting your proposal, always addressing your cover letter to an individual:

| Summary | (organization name, address, status) |
| Introduction | (your dollar needs) |
| Needs Assessment | (what the dollars will do) |
| Objectives | (how you will meet your objective) |
| Methods | (how you will measure the project’s success) |
| Evaluation | (will the project call for additional monies in the future) |
| Future Funding | (an organization budget, and separate budget for project) |
| Budget |

Tailor your proposal to the interests of the funder — the one-size-fits-all approach will not work.

The Grantsmanship Center’s Program Planning and Proposal Writing is useful in identifying the elements a proposal should address.

Deadlines are almost always set for submission of a proposal. Do not disqualify your entry by being a moment late. Some funders consider proposals only once or twice a year. You may not be able to put your project on “hold” in anticipation of the next distant opportunity.

GRANT-WRITING WORKSHOPS

Grant-writing workshops have become popular in recent years, often available at no charge. Check the Yellow Pages of your telephone directory to determine if there is a Center for Nonprofit Management in your city. This organization can give you pointers on a whole array of subjects, ranging from proposal writing, nonprofit management, fundraising, federal grant programs, corporate giving programs, and volunteer coordination, to personnel policies.
Glossary:
This a partial list of terms encountered in the presentations made to the Cemetery Commission and used in our discussions.

<table>
<thead>
<tr>
<th>Care and Maintenance</th>
<th>&quot;Care and maintenance&quot; means the perpetual process of keeping a cemetery and its lots, graves, grounds, landscaping, roads, paths, parking lots, fences, mausoleums, columbaria, vaults, crypts, utilities, and other improvements, structures, and embellishments in a well-cared-for and dignified condition, so that the cemetery does not become a nuisance or place of reproach and desolation in the community. FS 497.005(09)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cemeteries - Licensed</td>
<td>A cemetery in the state of Florida that is licensed under FS 497. &quot;A cemetery licensed for profit (regulated). (1999 State Task Force on Abandoned and Neglected Cemeteries)</td>
</tr>
<tr>
<td>Cemeteries - Unlicensed</td>
<td>A cemetery in the state of Florida that is not licensed under FS 497. &quot;A cemetery unlicensed not for profit (unregulated). (1999 State Task Force on Abandoned and Neglected Cemeteries)</td>
</tr>
<tr>
<td>Cemeteries - Unregulated</td>
<td>Same as an unlicensed cemetery.</td>
</tr>
<tr>
<td>Cemetery</td>
<td>&quot;Cemetery&quot; means a place dedicated to and used or intended to be used for the permanent interment of human remains or cremated remains. FS 497.005(11)</td>
</tr>
<tr>
<td>Cemetery - Abandoned</td>
<td>&quot;As long as a cemetery is kept and preserved as a resting-place for the dead, with anything to indicate the existence of graves or so long as it is known and recognized by the public as a graveyard, it is not abandoned.&quot; (1999 State Task Force on Abandoned and Neglected Cemeteries)</td>
</tr>
<tr>
<td>Cemetery - Abandoned</td>
<td>&quot;A cemetery may be abandoned as a burial place; however, a cemetery does not lose its character as such, because of mere disuse or because further burials have ceased or become impossible.&quot; (1999 State Task Force on Abandoned and Neglected Cemeteries)</td>
</tr>
<tr>
<td>Cemetery - Abandoned</td>
<td>&quot;An abandoned cemetery is one which has not been maintained for a period of 5 years, no burials have been made therein for 10 years and after diligent search, no owner of the land can be found.&quot; (1999 State Task Force on Abandoned and Neglected Cemeteries)</td>
</tr>
<tr>
<td>Cemetery - Abandonment v. neglect</td>
<td>&quot;... Abandonment [is] a function of burial activity in relation to time and condition rather than lack of fixed responsibility; neglect is determined in relation to time, evident condition and appearance.&quot; (1999 State Task Force on Abandoned and Neglected Cemeteries)</td>
</tr>
<tr>
<td>Cemetery - Historic</td>
<td>&quot;A historic cemetery is at least 50 years old and reflects the settlement and cultural background of a community.&quot; 1990 Comptroller's Cemetery Task Force.</td>
</tr>
<tr>
<td>---------------------</td>
<td>--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Cemetery - Neglected (1)</td>
<td>&quot;A neglected cemetery is one in which there has been no maintenance for a period of one year.&quot; 1999 State Task Force on Abandoned and Neglected Cemeteries</td>
</tr>
<tr>
<td>Cemetery - Neglected (2)</td>
<td>&quot;A neglected cemetery is one in which there has been no maintenance for a period of six months.&quot; Proposed revision to FS 497.615</td>
</tr>
<tr>
<td>Cemetery - Private</td>
<td>&quot;A place set aside by an owner of land for the burial of family and friends of the owner without intent to permit burial of the general public.&quot; 1999 State Task Force on Abandoned and Neglected Cemeteries</td>
</tr>
<tr>
<td>Grave Space</td>
<td>&quot;Grave space&quot; means a space of ground in a cemetery intended to be used for the interment in the ground of human remains. FS 497.005(35)</td>
</tr>
</tbody>
</table>
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The purpose of this program is to help keep the cemeteries clean and visitable through volunteer clean-up events. SOC encourages community participation from individual volunteers, church, school, corporate and civic groups. Clean ups can be designed as three hour or three day initiatives that target certain needs at a given cemetery. Donated supplies and equipment help SOC maximize the impact of these events.

FUNDRAISERS

To support the above projects and programs, Save Our Cemeteries offers the following events as opportunities for the public to support the preservation of the historic cemeteries of our state:

- **All Saints’ Soirée** - Our annual evening celebration is not to be missed. Get ready, as October is fast approaching! Click Here to Purchase Tickets Online.

- **A Run Through History 5K Run**, This annual event hosts a Run or Walk through Metairie Cemetery in one of two races, a one-miler or 5K. The event is held in November.

- **Uncorked: A Taste of Canal Place** - November

Become a Member, Donate or Volunteer!

Join Save Our Cemeteries and help us preserve and protect New Orleans’ historic cemeteries which are threatened by such forces as neglect, vandalism, theft, and the effects of time. Community support is vital. Please join today and help us preserve this very special part of New Orleans history.

For more information about Save Our Cemeteries, Inc. click here.

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**Save Our Cemeteries, Inc.**

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to annual fundraiser

$1000 Conservator - Newsletter, Louisiana Life, Free lectures for four, Invitation to special events, Four tickets to cemetery tour, Four tickets to annual fundraiser

$40 Nonprofit Associate Organizations - Newsletter, Louisiana Life, Free lectures for two, Invitation to special events

Save Our Cemeteries, Inc. is a nonprofit, 501(c)(3) organization. Any donations are tax deductible.

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FINAL REPORT

OF

TASK FORCE ON ABANDONED AND NEGLECTED CEMETERIES

ROBERT PAPPAS,
CHAIRMAN

JANUARY 15, 1999
FINAL REPORT OF
TASK FORCE ON ABANDONED AND NEGLECTED CEMETERIES

EXECUTIVE SUMMARY

The Cemetery Preservation and Consumer Protection Act, passed during the 1998 Legislative Session mandated and funded the formation of a Task Force on Abandoned and Neglected Cemeteries (Task Force) under the aegis of the Office of the Comptroller. The Task Force was formed on July 1, 1998; it is comprised of 12 members selected from a cross section of interested groups; who serve without compensation; whose chairman was elected by the members of the Task Force; and, all of whom will serve through the end of the 1999 Legislative Session. All Task Force matters are subject to Florida Sunshine Law and have been conducted accordingly.

An Interim Report was prescribed as due December 1, 1998, with a Final Report and any recommended legislation, due January 15, 1999. Committees were named and chairmen elected to examine the issues mandated in the Cemetery Preservation and Consumer Protection Act. Seven meetings and hearings have been held: to organize the Task Force, define the agenda, gather and analyze information, debate the issues and prepare this Interim Report and draft recommended legislation.

It is notable that support for Task Force Activities by Department of Banking and Finance staff, in particular the Bureau of Funeral and Cemetery Services, has been outstanding.

The Cemetery Preservation and Consumer Protection Act effectively requires universal identification and determination of condition of cemeteries in the State. That process is underway and progress has been made, but will necessarily extend beyond the expected life of the Task Force due to the magnitude of the assignment.

The Task Force has determined that in general, cemeteries become neglected and/or abandoned in varying degrees for reasons suggested by the enabling legislation. However, it has chosen to define abandonment as a function of burial activity in relation to time and condition rather than lack of fixed responsibility; neglect is determined in relation to time, evident condition and appearance.

Sufficient empirical information exists for the Task Force to determine that abandoned and neglected cemeteries constitute a problem in the statutory sense. That is, there is evidence of violations of both chapters 497 and 872, however, insufficient data exists to date to provide a definitive analysis of all reported cemeteries. The problem of abandonment and neglect is sufficiently widespread to warrant government intervention. Contained within this report is proposed legislation that would provide a structure, process and sources of funding that would initiate corrective action. The Task Force
believes its solution is feasible and reasonable for the foreseeable future, although it is possible that a longer term solution may be warranted at a later date.

Significant efforts on the part of the Task Force, Department of Banking and Finance, with the active support of some media sources have been made to obtain both a reaction and input from the general public. Public reaction has been primarily from those with a direct, immediate interest such as, the industry, cemetery owners, and those who have genealogical or historical interests. The sense of the Task Force is that the general public has an abiding interest in cemeteries but generally chooses to rely upon organized, institutional efforts to provide both the function and oversight of the disposal of human remains.

Cemeteries can be categorized as licensed for profit (regulated), unlicensed not for profit (unregulated), private and family.

Reasons for neglect and abandonment range from saturation of the burial grounds and economic failure, to the transient nature of the general population, migration from rural areas to cities, lack of funds, lack of interest and changes in societal norms all of which contribute to deterioration of unregulated cemeteries.

There are a number of different sources of funds for the rehabilitation and maintenance of cemeteries in certain instances. Additionally, volunteer efforts on the part of citizen groups, scouts, individuals, and communities contribute to cemetery maintenance efforts. Qualitative results vary from cemetery to cemetery and from location to location.

Problems of health, vandalism, and crime do not appear to be sufficient to warrant definitive, continuous, aggressive abatement action on the part of most local governments. Section 872, F.S., addresses the treatment of human remains, yet there is some indication that there is ignorance thereof; and cases of intentional obscuring of cemeteries (such as with a parking lot) although they do not specifically violate the statute(s) in the process.

The Task Force considered a spectrum of alternatives for dealing with abandonment and neglect, from doing nothing on the one hand, to consolidation of the human remains of all neglected and abandoned cemeteries into a central location and creation of a large-scale permanent memorial on the other hand. The Task Force forged a middle of the road approach to the issues of abandonment and neglect that is both reasonable and workable. That approach is shown in detail in proposed legislation that is included herewith.

The Task Force recommends adding a separate section to Chapter 497, designated as Chapter 497, Part II. Among other things, Part II would:

1. Require that all new cemeteries created subsequent to enactment of the proposed legislation be licensed under the provisions of Chapter 497 Part I;
2. Prescribe that official burial records specify the exact location of decedents;
3. Contain provisions for cemetery owners to convert cemeteries;
4. Vest local governments with overall responsibility for abandoned and/or neglected cemeteries within respective jurisdictions;
5. Fix responsibility for care and maintenance in the owner of a cemetery;
6. Insure access by certain parties;
7. Provide for designation as abandoned;
8. Prescribe a minimum level of care for cemeteries;
9. Prescribe registration of all cemeteries;
10. Form not for profit, government corporation to establish a fund for, and to enhance public participation and involvement in, the identification, protection, preservation, and care and maintenance of neglected and abandoned cemeteries; and,
11. Recommend simplification and streamlining procedures for re-siting of abandoned or neglected cemeteries and/or human remains located therein.

BACKGROUND

From earliest time people have sought new ways to bury and honor their deceased loved ones. As civilization evolved new and impressive ways were devised based on the era, religion and location of the society in which one lived. We see this in the ancient pyramids of Egypt and South America, the Mausoleums of ancient Greece and the Indian Burial Mounds of North America. More recently we seem to have strayed from our traditional care of unlicensed burial grounds. In many States there are quite a number of abandoned and neglected cemeteries, Florida is no exception. Some of these overgrown and abandoned cemeteries are not even a hundred years old.

Until October 1, 1993, Florida did not require the registration of unlicensed and private cemeteries. In response to the many calls and complaints received from citizens of this State the legislature revised Florida Statue 497 to require the registration of all cemeteries in the State which are over five acres in size.

In July 1998, the Florida Legislature passed the Cemetery Preservation and Consumer Protection Act, creating a Task Force to review and report on the status of neglected and abandoned cemeteries in the State of Florida and, if necessary, to propose legislation to counter this problem. The Task Force was charged with the following tasks.

1. Examine the extent to which some cemeteries in the state are abandoned and therefore have no existing responsible person or entity in charge, or are neglected and therefore are not receiving adequate care and maintenance.

2. Examine the extent to which some cemeteries in the state, although they are owned and operated by some identifiable person or entity, are neglected due to a lack of sufficient funds to perform adequate care and maintenance or for other reasons.

3. Examine the extent to which neglected cemeteries in the state create problems for citizens and local governments due to vandalism, storm damage, dilapidation, public health concerns, public safety concerns, lack of enforceable standards, and strain on local government financial resources.
4. Examine the extent to which neglected cemeteries in the state represent a loss of significant historic or archeological resources.

5. Examine whether or not bringing presently unlicensed operating cemeteries under state regulation as to physical facilities and care and maintenance may help ameliorate the problems caused by neglected cemeteries.

6. Examine whether or not a program of grants to assist in providing adequate care and maintenance for abandoned and neglected cemeteries may help ameliorate the problems caused by neglected cemeteries and, if so, how the grant program should be structured, administered, and funded.

7. Examine current governmental and non-governmental programs that help or could help ameliorate the problems caused by neglected cemeteries, to see if some expansion or increased emphasis or support could do more to help ameliorate the problems caused by neglected cemeteries in a more cost-effective manner than a grant program.

8. Report findings and make recommendations concerning solutions to problems found by the task force, including a draft of any legislation deemed advisable to implement recommended solutions.

9. The Task Force shall produce a preliminary report by December 1, 1998, and a final report by January 15, 1999, detailing its findings and recommendations. Copies of each report shall be transmitted to the Comptroller, the President and the Minority Leader of the Senate, and the Speaker and the Minority leader of the House of Representatives. Copies shall also be furnished to the Governor, the Secretary of State, the Attorney General, and the Office of Program Policy Analysis and Government.

A broad spectrum of interests are served by the instant legislation, beginning with the legislature in its representative capacity. Additionally, Task Force members bring to bear specific institutional and public perspectives and interests. Composition of the Task Force includes citizen members who represent diverse social and economic concerns. For example, there is a salient concern among the elderly, many of whom are on fixed incomes, about the adequacy of care for the burial places of their progenitors or other relatives and friends; and, who are uncomfortable about prospects of adequate care and maintenance of their own final resting places.

Earlier it was stated that the sense of the Task Force is that the general public has an abiding interest in cemeteries as the final resting place of its progenitors. The public generally chooses to rely upon organized, institutional efforts to provide both the function and oversight of the disposal of human remains. If the sense of the Task Force is correct, it would place that burden squarely upon the shoulders of the legislature. The May 24, 1998 remarks of Mr. Richard Mueller, Task Force member and Vice President/General
Manager of The Evergreen Cemetery Association speak well to the responsibility of care for the remains of the dead. “We care just like Kemal Attaturk. He led the Turkish forces in defeating the Allies at Gallipoli, in one of the bloodiest battle of World War I. Yet soon after the end of hostilities, as president of Turkey, he consoled the grieving mothers of Allied dead with these words, ‘There is no difference between the Turks and Allies where they lie side by side in Turkey. Having lost their lives here they have become our sons as well.’ ”

If this society fails to appropriately and adequately deal with this issue through some definitive action, whether legislative or otherwise, not only will genealogical and historical resources likely be irreparably harmed, but society will potentially lose a valuable resource for charting its inexorable course into annals of human history.

The first Task Force meeting was held on September 2, 1998. Mr. Robert Pappas was elected the Chairman of the Task Force. Several committees were developed to investigate and report on the concerns of the Task Force.

<table>
<thead>
<tr>
<th>Committee</th>
<th>Chairman</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cemetery Identification and Status</td>
<td>Mr. Washington Sanchez, Jr.</td>
</tr>
<tr>
<td>Abandoned Cemeteries</td>
<td>Mr. James Miller</td>
</tr>
<tr>
<td>Maintenance of Unregulated and Neglected Cemeteries</td>
<td>Mr. Joseph Cone</td>
</tr>
<tr>
<td>Reports/Proposed Legislation</td>
<td>Mr. Robert Maxwell</td>
</tr>
</tbody>
</table>

Numerous committee and Task Force meetings, as well as public workshops and hearings were held. The following report is the result of the findings of this task force.

**STATE REGULATION**

Florida regulates licensed cemeteries by Chapter 497, setting forth the requirements for creation of new cemeteries, as well as other detailed requirements for the operation of such cemeteries. These requirements include three trust provisions (perpetual care, preneed and pre-construction) which are overseen by the Board of Funeral and Cemetery Services and the Bureau of Funeral and Cemetery Services within the Department of Banking and Finance. This statute exempts certain categories of cemeteries, including church cemeteries, county and municipal cemeteries, community and non-profit association cemeteries, fraternal organized cemeteries and family graveyards. In addition, specific exemptions apply to certain church cemeteries, a certain columbarium and a certain mausoleum. All other cemeteries must be licensed and must abide by the regulations of Chapter 497. These licensed cemeteries number approximately 170. Under this Statute, the creation of a new licensed cemetery requires the establishment of certain financial criteria: fifteen acres of land free of obligation, a $5,000.00 application fee, and establishment of a minimum $50,000.00 care and maintenance trust fund.

Certain provisions of Chapter 497 apply to all cemeteries, licensed and unlicensed. They are: s. 497.309(1), requiring burial records, s. 497.321, solicitation of goods or services, s.
497.341, burial without regard to race or color, and s. 497.345, abandoned cemeteries; immunity; actions.

**METHODODOLOGY**

Task Force staff and members solicited comments on abandoned and neglected cemeteries from representatives of the licensed cemetery industry, the constituents of the Task Force members, public interest groups, and the general public. Task Force members researched and reviewed legislation on the subject in other States. In addition, the Task Force staff reviewed complaints received by the Department of Banking and Finance concerning unlicensed cemeteries. Additional information was obtained from the internet concerning unlicensed cemeteries and their general location. Task Force members and others took videotape pictures of neglected and abandoned cemeteries and established a database to manage unlicensed cemetery data for use in locating and describing such cemeteries. Task Force members also established a website as a link to the Comptroller’s web site (http://www.dbf.state.fl.us/cemeteries/) to disseminate information to the public about the abandoned and neglected cemetery project, and to collect from the public information about unlicensed neglected and abandoned cemeteries. This database is growing steadily.

**FINDINGS**

1. Data collected to date on some 3,580 cemeteries in the State suggests that 40% to 50% are abandoned or neglected. As additional information becomes available in the future (and as abandoned and neglected cemeteries are restored), the total could increase beyond the current projection of 1,500.

2. The Task Force, in the short time of its existence, has been unable to quantify the extent to which private, unlicensed cemeteries are not able to care for the same due to lack of funds, but it clearly appears to be a significant factor.

3. The extent that neglected cemeteries create problems for citizens and local governments has not been quantified, but the City and County representatives on the Task Force verify that such cemeteries are a burden on local governmental resources.

4. Some older cemeteries that are neglected may represent a loss of historic or archeological values, but the extent of such loss has not been quantified. More than three hundred cemeteries with some level of historical significance are recorded in the records maintained by the Department of State.

5. Legislation is needed to establish guidelines, definitions, methods of establishing care for neglected and abandoned cemeteries, agencies responsible for providing such care, the funding mechanism for such projects, as well as a permanent structure to continue the location, identification, protection, preservation and care of such cemeteries.
6. A grants-in-aid type program using matching funds would help ameliorate the problems created by abandoned and neglected cemeteries. This matter is addressed in the proposed legislation set forth in the appendix.

7. The Task Force has examined the question of funds needed to address the problems and recommends in the proposed legislation the following funding sources: (1) a one-time appropriation by the legislature, (2) a fee on death certificates, (3) enabling legislation to permit Cities and Counties to include in their budgets funds for this purpose; and (4) the establishment of a non-profit corporation within the Department to obtain donations from individuals, businesses, industries, organizations, local, state and federal grants, foundations, etc. The fund would be established in such a way that the corpus could continue to grow with only the income used for the purposes outlined herein. In this way the trust funds can be effective over the long term.

8. The Task Force has determined that it is imperative to stop the proliferation of neglected and abandoned cemeteries.

9. The legislature has already established in Chapter 872 protection for all human burial sites and all human remains regardless of whether or not the site is abandoned.

RECOMMENDATIONS

1. The work of the Task Force should be allowed to continue in either of the following ways:

   (a) The Task Force should continue in its present form for a finite time in order for the Task Force to more thoroughly examine the extent of the problems; or

   (b) The non-profit corporation outlined in the proposed legislation should continue these functions on a permanent basis.

2. Establish that local governments are the best way to handle the problem created by abandoned and neglected cemeteries within their respective jurisdictions, combined with a statewide approach through the designated agency and non-profit corporation.

3. Establish that owners of unlicensed cemeteries must care for those cemeteries in a proper manner so as to avoid neglect.

4. Proscribe abandonment and neglect of cemeteries.

5. Establish that a copy of all burial transit permits will be filed with the Clerk of Court in the County of burial.

6. Establish that officially designated persons other than the next of kin shall be given an easement or right of entry to enter and inspect private cemeteries.
7. Establish that unlicensed cemeteries be required to post a sign at the cemetery providing notice of the existence of a cemetery at the posted location.

8. Establish that no new cemeteries shall be allowed to be created except under the provisions of Part I of Chapter 497, thereby insuring that a care and maintenance fund is established for each new cemetery.
Respectfully submitted,

Task Force on Abandoned and Neglected Cemeteries

By: Robert Pappas, Chairman

By: Washington Sanchez, Vice-Chairman and Chairman Cemetery Identification and Status Committee

By: Robert G. Maxwell, Chairman Reports/Proposed Legislation Committee

By: Joseph Cone, Chairman Maintenance of Unregulated and Neglected Cemeteries Committee

By: James J. Miller, Chairman Abandoned Cemeteries Committee

By: Roy Brassick

By: Bernard Dew
BIOGRAPHICAL SKETCHES

Roy Braksiek served two combat tours in Vietnam and is active in the location, identification and protection of historic burial sites, especially those of veterans. He is active in community volunteer efforts, especially concerning military and veterans affairs. He is an alternate Ex-officio member of the Task Force.

Joseph Cone serves on the Task Force as the Florida League of Cities Representative. Mr. Cone is currently the City Manager of the City of Lake City. After a four-year enlistment in the U.S. Army Security Agency, which included a tour of duty in Vietnam, he graduated from the University of South Florida in Tampa in 1972. He has 26 years of experience in local government in Florida, serving as a City Planner, Assistant City Manager and County Administrator.

Bernard Dew was appointed as the first County Administrator for Sumter County and County Budget Officer and has carried out those responsibilities for more than 15 years. He is a Trustee of the Bushnell Evergreen Cemetery and Chairman, Board of Trustees, St. Catherine United Methodist church. His family has lived in Sumter County since the 1850s. He represents county interests on the Task Force.

Warren H. Jernigan is a native of Pensacola, Florida, who has been associated with the U.S. Congress in Washington, D.C. for more than 15 years as an Aide to Representative Bob Sikes of Florida and as Chief Doorman for the U.S. House of Representatives. He is an advocate at the state and national levels for the disabled and has received numerous honors and awards for his leadership in advancing the cause of persons with disabilities. Mr. Jernigan has been Chairman of the Whitmire Cemetery Association in Escambia County for ten years and is dedicated to issues of perpetual care. He is a citizen representative on the Task Force.

Robert G. Maxwell has been practicing law since 1952, including Attorney for the Florida Cemetery Association for two decades beginning in 1970, and has been consulting cemeteries and cemetery-funeral establishment combinations for more than three decades. He was a municipal Judge of the City of Miami Springs and was very active in the community holding a number of board positions in civic and professional organizations. Now his civic activity is as Guardian-Ad-Litem. He represents interests of the licensed cemetery industry on the Task Force.

James J. Miller represents archeological and historical interests on the Task Force. For fifteen years he has been State Archeologist and Chief of the Florida Bureau of Archaeological Research. In this practice, Jim worked with Native Americans and others to amend the Florida law concerning dead bodies and graves and has certain statutory responsibilities when unmarked human remains are discovered.

Kenneth Mitchell, Sr. is a first generation funeral director. He has been a lifelong Florida resident, residing in Orlando. He owns and operates Mitchell Funeral. He is
active in the Florida Funeral Directors Association and the Florida Morticians Association, as well as his community. He represents consumer interests on the Task Force.

Richard L. Mueller has been involved in cemetery operations since 1963. In 1976 he accepted a position at the non-profit Evergreen Cemetery in Jacksonville, the largest cemetery in northern Florida, where he currently serves as Vice-President and General Manager. He has held many positions in professional cemetery organizations at state, national and international levels and is active in community service. He represents the interests of non-profit owned cemeteries on the Task Force.

Robert (Bob) Pappas was chosen by the Comptroller of Florida to be the first Regional Director of Banking and Finance, Northwest Florida Region in 1995. In this position he is responsible for consumer protection and industry support through a variety of government programs. He served in the U.S. Marine Corps including two combat tours in the Vietnam War. He represents the Florida Department of Banking and Finance on the Task Force, and serves as Chairman of the Task Force.

Judith C. (Johnson) Ralph is a native Floridian who was a registered nurse before helping her husband found their first funeral home in Plantation, Florida in 1965. They now own funeral homes in Plantation, Weston-Bonaventure, and Marathon. She has served in elected and appointed positions in a number of civic and professional organizations, including the Florida Funeral Directors Association, of which she was past president and director. She is now in her second term of the Florida Board of Funeral Directors and Embalmers. On the Task Force she represents the interests of pre-need certificateholders.

Washington Sanchez retired as a Colonel from the U.S. Army in 1991 following a career in Field Artillery that included two tours in Vietnam. He is a combat wounded veteran and a highly decorated combat commander. In Germany in the 1980s he commanded. He is very active in the community, volunteering as President, Gulf Coast Real Estate Investors Association and leadership positions in church, business, government and civic organizations. He represents citizen interests on the Task Force.

Michael R. Tadros is Director of Cemeteries for the Archdiocese of Miami and has been in the cemetery industry for over 12 years. He previously worked as Controller and General Manager of the Cemeteries for the Archdiocese of Toronto in Ontario, Canada. He has held elected and appointed positions in Florida, U.S. and Canadian professional cemetery associations, and was recently elected to a three year term as a Director for Florida Cemetery Association. He has been a member of the National Catholic Cemetery Conference for thirteen years. He represents the interests of church-owned cemeteries on the Task Force.
WELCOME TO

Gravely Hill Friends, Inc.

SECOND YEAR ANNIVERSARY

CELEBRATION

Old Gravely Hill Cemetery

October 27, 2007
Gravely Hill Friends, Inc.
Old Gravely Hill Cemetery
7242 Normandy Blvd.
Jacksonville, Florida

October 27, 2007 ~ A Day of Celebration
9:00 AM

Welcome by Linda Rosenblatt, President

Blue Ribbon Commission on Unlicensed Cemeteries
Military Veterans
Special Guests
Gravely Hill Friends

Activity Stations by Gravely Hill Volunteers to demonstrate approved ways to:

1. Identify symbols and types of grave stones.
   Mrs. Shannon Palmer

2. Raise, Repair, and re-set gravestones.
   Larry Rosenblatt & Bill Yarbrough

3. Find a missing marker and identify potential graves.
   Alvin Kyle & Keith Woodruff

4. Lawn maintenance, problem trees, and recruiting new members.
   Linda Rosenblatt

5. Clean and groom gravestones
   Sue Eskridge, De Musgrove, & Martha Weeks

6. Research history of cemetery
   Transcribe markers
   Obtain obits and news articles
   Archive materials to preserve history
   Publish book of history of cemetery and "residents"
   by Jon Ferguson

Questions and answers by Friends & team leaders

Moment of Silence by all in attendance

National Anthem by Jazmyn James

11:00 AM

Blessing over the food by Larry Rosenblatt

Lunch for Guests, Friends & Commissioners

* Please feel free to wander the grounds of Old Gravely Hill Cemetery after the program and lunch.

Cemetery books and collections will be on display for viewing.