

# THE FLORIDA BOYS \& GIRLS CLUBS 

An Analysis of Educational, Juvenile Justice, and Economic Outcomes

## EXECUTIVE SUMMARY

The Florida Boys and Girls Clubs (FBGC) are local nonprofit organizations that offer a number of afterschool programs to help participants develop positive character traits, improve academic performance, and prevent delinquency.

In order to evaluate the economic benefits of the FBGC, Florida TaxWatch compared club participants to demographically similar students.

This study finds that:

- The median achievement level in Reading FCAT attained by the FBGC group was 3, or "on grade level", as compared to a median achievement level of 2 , or "limited success with grade-level content," attained by the comparison group;
- When measuring both overall days absent and "chronic absenteeism," which is significantly correlated with grade retention and dropouts, the results were half as prevalent in the FBGC group;
- FBGC had a higher percentage of grade promotion and a lower percentage of grade retention than their peers, and dropout rates were significantly lower for FBGC participants;
- The total number of juvenile justice referrals for the FBGC group was 2.96 percent, as compared to 7.49 percent for the comparison group; and
- More than half of referrals (58 percent) were firsttime referrals for the FBGC group, compared to 40 percent for the comparison group.

According to this analysis, the economic impact of participation in Boys and Girls Club programs ranges from a short-term taxpayer savings of more than \$9,000 for each student that is not held back a grade, to an aggregate of nearly $\$ 29,080,000$ in lifetime earnings for each 100 additional high school graduates. Taxpayers also realize a cost-avoidance of $\$ 5,000$ per youth who is diverted from criminal activities, and about \$45,012$\$ 46,305$ for each youth that is diverted from incarceration.

## SECTION I: INTRODUCTION

Florida Boys and Girls Clubs (FBGC) have a long history of providing services to children and adolescents within their local community setting as per their mission, "to enable young people, especially those who need us most, to reach their full potential as productive, caring, responsible citizens."1 This broad mission has been realized through a network of local clubs that offer a variety of programs and activities to any young person that is interested.

As of the end of 2012, there were 235 Clubhouses in Florida, ${ }^{2}$ organized into 42 separate Boys and Girls Club organizations, which are affiliated with the Florida Alliance of Boys and Girls Clubs. These programs provide services to children from the ages of 6 to 18 in 61 of the state's 67 counties. Programs within the FBGC include: academic programs; character, leadership and citizenship programs; and healthy lifestyle programs. There are over 2,800 full-time employees of the clubs and 11,800 program and Board volunteers. There are approximately 18 students to every mentor in each club in Florida.

Since 1997, more than 2.5 million children have participated in the FBGC, and the clubs have received in excess of $\$ 41,000,000$ in state funding. ${ }^{3}$ Boys and Girls Clubs are unique in that they operate off-school campuses as afterschool programs.

The positive effects of participating in the clubs have been reported in several studies. A majority of specific Boys and Girls Club assessment studies have analyzed academic achievement and overall found positive outcomes. Florida TaxWatch released one such study in 2008.

This study builds upon the prior Florida TaxWatch study by analyzing: FCAT achievement levels in Reading and Mathematics, chronic absenteeism, grade promotion, dropout rates, and juvenile justice data between participants in the FBGC programs and demographically similar students that do not participate in these programs, based on data from the Florida Department of Education (DOE) and Department of Juvenile Justice (DJJ).

Projected from these findings, this report uses an estimated 10 percent increase in graduation rates for students involved in FBGC, versus a cohort of students that are demographically similar but do not participate in the clubs. This projection is used to estimate the economic impact of FBGC participation, based on how much additional income the individuals can expect to earn over their careers by graduating from high school, and public cost-avoidance from on-time grade advancement.

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## SECTION II: METHODOLOGY

This study seeks to determine what measurable effects on academic performance, graduation rates, future employment opportunities, and juvenile criminal activity there are of participating in the Florida Boys and Girls Clubs. This estimation is done primarily by comparing a group of FBGC participants ("Treatment group") and a demographically similar "Comparison group" to each other using available academic and juvenile justice records from 2007 through 2011. ${ }^{4}$

## THE TREATMENT GROUP

The Treatment group includes FBGC participants with varying years of participation in the club from 2007-2011, and one group of only teenage members. This teenonly population was included to provide oversampling for the teen demographic, made necessary due to a lower FBGC membership of teens relative to elementary-age children. Oversampling reduces variance and increases statistical significance of results from the increased sample size.

To collect the list of names for the Treatment group, Florida TaxWatch contacted each Chief Professional Officer (CPO) from the local Florida Boys and Girls Clubs and requested the following information on each participant to provide a list of names with the following criteria: first and last name; date of birth; enrollment date into FBGC; school and county of residence; and the number of days of participation for each school year from 2007-08 through the end of the 2010-11 school year.

4 The overall data set covered school years 2007-2011, however, the charts in the results section of this study show only the most recent two year period. The results not shown in the charts are not inconsistent with those that do appear.

The participation dates were chosen to reflect the approximate dates that a member would attend the Boys and Girls Club during the school year. It was determined that 100 days of participation from each member out of the 215 possible days of attendance in each defined school year would be an adequate measurement of recurring use of the programs offered by the FBGC. This targets those members who regularly participated in FBGC as an after school program and shows that each member would attend roughly three times per week. Therefore, the results reported for the FBGC members include only those FBGC members that participated for at least 100 days in each school year period.

During a long-term period of gathering the appropriate information, Florida TaxWatch received data for more than 30 Florida counties, and some observations were dropped due to data anomalies. ${ }^{5}$

## THE COMPARISON GROUP

The names selected for the Treatment group were then submitted to DOE to match names with school records and Florida TaxWatch requested that the DOE generate a demographically similar, de-identified peer group in order to act as the Comparison group. The Comparison group was chosen by the DOE, and therefore, there can be no assurance that some of the students included were not involved with the FBGC during or prior to the period of study.

Matching socio-demographic characteristics were requested in the following priority order: school; district/county; grade; gender; SES/Lunch Status; Race/Ethnicity; Language Proficiency; and number of schools student had attended in a school year, which was used as a proxy for the stability of the student's home life.

[^1]
## DATA FOR EDUCATIONAL ANALYSIS

The DOE generated the best matching Comparison group using the K-20 Education Data Warehouse. For both the Treatment and Comparison groups, Florida TaxWatch requested several indicators from the Data Warehouse:

- Subtest Achievement Level- used to measure how well students met the Sunshine State Standards, which is predictive of academic achievement
- Number of Present Days- the number of days per year that the student attended school
- Number of Absent Days- the number of days that the student was absent from school, used to measure chronic absenteeism
- Grade Promotion Status- used to measure the number of children who were promoted or retained within a school year
- Student Completion Award- used to measure the number of children who successfully completed school
- Education Achieved- used to measure the frequency and the type of diploma or certificate that a student received when successfully completing school
- Year of Student Award Granted- used to indicate when a student successfully completed school or earned a diploma or certificate of successful completion
- Withdrawal Reason- used to measure dropout rates


## DATA FOR JUVENILE JUSTICE ANALYSIS

The DJJ was asked to provide data ${ }^{6}$ to the study in order to compare the Treatment and Control groups on:

- Number of referrals to DJJ
- Number of school-related referrals
- Number of first-time referrals
- Number of youth charged with misdemeanors
- Number of youth charged with felonies
- Number of youth charged with other offenses
- Case dispositions
- Number of youth directed to diversion programs
- Number of youth whose cases were dismissed/acquitted
- Number of youth who were sentenced to probation
- Number of youth who were given an "other" disposition
- Number of youth who were sentenced to residential treatment
- Number of youth who were transferred to an adult court

6 Florida TaxWatch requested crime records for: the school year(s) during which FBGC participants were enrolled in the clubs; the summer period(s) following their participation; and for the school year after they concluded their participation at the clubs.

## SECTION III: LITERATURE REVIEW ABSENTEEISM

According to a study by M. Romero and Y.S. Lee, ${ }^{7}$ children missing 10 percent or more of the school year (i.e. chronically absent students) scored five points less on academic assessments than those who were absent 3 percent or less of the school year, independent of other factors such as children's income, race, and disability status. Thus, poor attendance is seen as a key indicator of academic performance.

Attendance is also significantly correlated with dropping out of high school. According to the Romero and Lee study, students who dropped out of high school had much higher absenteeism rates in elementary school than those who graduated. This pattern increases when examining the number of days absent in eighth grade, and even more by ninth grade. Disciplinary action as a response to absenteeism many times results in loss of school credits, detention, or suspension, which increases the likelihood of a student not graduating from high school or not reaching on-time grade promotion.

Further, their data suggests that absenteeism early in the academic career increases the likelihood that a student will be chronically absent in subsequent grade levels, and also lowers educational achievement in reading, math, and general knowledge.

## GRADE RETENTION

A review of research into the impact of Grade Retention reveals a consensus that Grade Retention has not increased academic achievement among retained

7 Romero, M., \& Lee, Y.-S. (2007). A National Portrait of Chronic Absenteeism in the Early Grades. New York: National Center for Children in Poverty.
students as intended, but rather is linked to behavioral and social problems and has been consistently identified as a strong predictor of school dropout. ${ }^{8}$ Further, one study found that students who were retained once were five times more likely to be retained again. ${ }^{9}$

While the link between Grade Retention and dropping out is firmly established, whether retention is a causal factor or a revealing symptom of an "at-risk" youth is still unclear.

## INTERACTION WITH THE JUVENILE JUSTICE SYSTEM

There are obvious negative consequences of a youth interacting with the Juvenile Justice system, mostly through opportunity loss in employment and higher education due to having a criminal record. Additionally, several studies show that interaction with the Juvenile Justice system is predictive of future delinquent behavior.

In a study by Florida TaxWatch, 41 percent of juveniles who were committed before their eighteenth birthday and released between FY1996-FY2007 recidivated, compared to 26 percent for adults. ${ }^{10}$ Also, as previously mentioned, many studies have shown that the peak hours for juveniles to commit crimes are between 2:00PM and 6:00PM. Snyder \& Sickmund ${ }^{11}$ note in their study that the peak time for committing violent crimes is 3:00pm. Kids are most likely to be unsupervised during these periods, and their time could be spent participating in positive character programs such as the FBGC, in order to avoid interacting with the Juvenile Justice system.

[^2]
## SECTION IV: DEMOGRAPHIC MAKEUP OF TREATMENT AND COMPARISON GROUPS

Florida TaxWatch compared the Treatment and Comparison groups by age, race, gender, English proficiency, and free/ reduced lunch eligibility status.

## AGE BREAKDOWN

Ages were calculated based on the birthdates given for FBGC members and the last year that they were listed as participants. By calculating the age at the time each individual was a member in their last year(s) of membership rather than on their initial start date of becoming a FBGC member, those who were teens during membership were able to be captured.

Birth dates for the Comparison group were not provided, so grade levels were used as a proxy for ages. Both the Comparison and Treatment groups had a similar grade level distribution, and therefore a similar age distribution, with a higher concentration of students in elementary and middle school.

RACIAL BREAKDOWN
A higher percentage (roughly 75\%) of the Treatment group overall was either Black or Hispanic, with White students making up only 22 percent, whereas the Comparison group was nearly 42 percent White.

## GENDER BREAKDOWN

The gender breakdown for the groups was also somewhat different, as the Treatment group was 47.1 percent female, and the Comparison group was 51 percent female.

## FREE/REDUCED PRICE LUNCH ELIGIBILITY

Eligibility and enrollment in a free and/or reduced-lunch program are reliable proxies for socio-economic status, and indicate that a significant number of those students come from lower-income homes. A much higher percentage of the Treatment group was eligible for free or reduced-price lunch in their respective schools ( $65.6 \%$ v. $48 \%$ ), and nearly twice as many FBGC students were enrolled in the programs ( $13 \%$ v. $7 \%$ ).

Statewide, overall results show that students eligible for free/reduced price lunch perform at lower levels on the FCAT than their peers, which is consistent with the findings of several academic studies.

The remaining demographic differences between the Treatment and Comparison groups show two things very clearly: students included in the Treatment group for this analysis are significantly more likely to be Black or Hispanic, and are significantly more likely to come from lower socioeconomic circumstances than the students included within the Comparison group.

## SECTION V: EDUCATIONAL OUTCOME ANALYSIS

Florida TaxWatch analyzed academic outcomes of the FBGC participants by comparing the FCAT achievement, absenteeism, grade promotion, grade retention, and dropout rates of the Treatment group against the Comparison group.

Given the demographic differences between the Treatment group and the Comparison groups (e.g., the 17.4 percent difference in eligibility for free lunch), one could reasonably expect the Treatment group to perform at lower academic achievement levels than the Comparison groups. However, the Florida TaxWatch results show that, in fact, the FBGC students have equal or greater performance than their peers in nearly every measurement that this study used.

## FLORIDA COMPREHENSIVE ASSESSMENT TEST (FCAT) ACHIEVEMENT LEVELSㄹ

For the FCAT, all students in grades 3 through 10 are scored within five performance levels: Level 1: Minimal success with grade-level content; Level 2: Limited success with grade-level content; Level 3: Partly successful with grade-level contentperformance is on grade level; Level 4: Mostly successful with challenging gradelevel content; Level 5: Successful with the most challenging grade-level content.

## FCAT MATHEMATICS

Across this data set, the median FCAT Math achievement level for both groups across all four years of study was 3 , which is considered by the DOE to be "on grade level."

The data for SY2009-10 and SY2010-11 is shown here
Treatment Group in White


## FCAT READING

The median FCAT Reading achievement level across all four years of study was 3 for the Treatment group, whereas the Comparison group's median score was 3 for the first two years, and dropped to 2 over the last two years of this study.
The data for SY2009-10 and SY2010-11 is shown here
Treatment Group in White
$\longrightarrow$


OVERCOMING DEMOGRAPHIC EXPECTATIONS, THESE FINDINGS SHOW A CLEAR ASSOCIATION BETWEEN PARTICIPATING IN FBGC PROGRAMS AND PASSING BOTH THE MATH AND READING FCAT.

[^3]
## ABSENTEEISM

In this analysis, absenteeism was significantly lower for the Treatment group. On average, students in the Treatment group missed nearly 2.5 days less than the students in the Comparison group. The percentage of chronically absent students was also significantly lower for the Treatment group, showing a difference of approximately 6 percentage points less for AYs 2009-10 and 2010-11, respectively.


## GRADE RETENTION

Grade Retention for the Treatment group was approximately one percentage point lower than for the Comparison group for each year tested, as the Comparison group was retained at 4.42 percent and 3.75 percent, and the Treatment group was retained at 3.28 percent, and 2.84 percent, in school years 2009-10 and 2010-11, respectively.

4.42\%
3.28\%

### 3.75\%

2.84\%

## GRADE PROMOTION

FBGC participants had an equal or higher percentage of Grade Promotions and lower percentage of Grade Retentions (being held back) than their peer groups in most years. Grade Promotion differences among both groups ranged from 86 percent for the Treatment group to 80 percent for the Comparison group in the 2009-10 school year; and 84 percent to 69 percent in the 2010-11 school year, respectively.

For this chart, HIGHER is better Treatment Group in White


## DROPOUT RATE

The Treatment group dropout rates were less than one-fifth that of the Comparison group for school year 2010-11, when the Treatment group rate was 0.17 percent, and the Comparison group rate was 0.94 percent. These outcomes are consistent with the academic literature findings: grade retention has been identified as the strongest predictor of school dropout.


IN GENERAL, THIS SECTION SHOWS THAT FBGC PARTICIPANTS: HAD EQUAL MATH AND BETTER READING FCAT PERFORMANCE; WERE ABSENT FROM SCHOOL HALF AS OFTEN AS THEIR PEERS; HAD A LOWER PERCENTAGE OF CHRONICALLY ABSENT STUDENTS; HAD A HIGHER PERCENTAGE OF GRADE PROMOTION and LOWER PERCENTAGES OF GRADE RETENTION AND SCHOOL WITHDRAWAL.

## SECTION VI: JUVENILE JUSTICE COST AND OUTCOME ANALYSIS

Florida TaxWatch analyzed the data provided by the DJJ by comparing referral and case disposition records of the Treatment group against the Comparison group.

The following represent the main outcomes following the arrest of a juvenile (a "referral") in Florida's current juvenile justice system.
o Dismissed/ Not Filed refers to cases in which a referral was reported to Juvenile Justice Information System for a juvenile whose case was disposed and no longer has pending action by the court or state attorney. These referrals could have been thrown out completely, the plaintiff elected to drop charges, or the case was dismissed.
o Diversion (Non-Judicial) includes referrals received and youths referred that did not receive a judicial ruling as delinquent for their offense(s). These cases were diverted to programs such as community arbitration.
o Probation (Judicial) refers to cases in which the juvenile was ruled a delinquent and was assigned a probation officer.
o Residential Low Risk, Residential Moderate Risk, Residential High Risk, and Residential Maximum Risk refers to cases in which the ruling resulted in placement in commitment programs overseen by DJJ. The risk level assignment is related to the security level of the program the youth is placed in based upon the severity of the crime that they were found guilty of/pled guilty to.
o Transfer to Adult Court includes cases that were transferred for disposition by the state's adult courts. These are the most serious offenses.

## INITIAL REFERRALS

More than half ( 58 percent) of referrals were first-time referrals for the Treatment group, compared to about 40 percent for the Comparison group.


## TOTAL REFERRALS

Across this data set, the percent of referrals for the Comparison Group is more than two times higher than that of the Treatment Group.


## REFFERALS BY TYPE

The most common offense (of felonies, misdemeanors and other not listed) for both groups was misdemeanor, being 62 percent for the FBGC group and 55 percent for the comparison group. The second largest type of offense was "felony", being 27 percent for the FBGC group and 31 percent for the comparison group.


The most common case disposition for both groups was diversion, followed by dismissed for the Comparison group, and probation for the Treatment group. A higher percentage of cases in the Comparison group resulted in residential program commitments.

Not a single case of a FBGC participant was transferred to an adult court, compared to 162 ( 1.5 percent of all group referrals) in the Comparison group. The percentage of cases dismissed/found "not guilty" (NG), or provided diversion services were higher for the Comparison group.


TANGIBLE COST OF JUVENILE JUSTICE SYSTEM INVOLVEMENT

There are several costs to society related to juvenile crime, of both tangible and intangible nature. While victim and general societal costs are undeniably real, they are difficult to estimate per-offender in the aggregate. Therefore, it is necessary to concentrate on the tangible costs to the taxpayers to determine the potential effects of the FBGC programs.

Tangible costs include cost of an arrest, processing costs, state attorney, public defender and court costs, diversion and probation program costs, and incarceration costs. According to the Florida Department of Juvenile Justice, it costs about \$5,000 to process a juvenile through the justice system, which the data shows is more likely to be avoided through participation in FBGCs. ${ }^{13,14,15}$

Further benefits of participating in FBGC include the avoidance of about \$45,012$\$ 46,305$ per incarcerated youth. This figure was obtained by multiplying the average length of stay in a residential commitment program ( 8 months) ${ }^{16}$ by the Florida average per diem cost (\$186-\$189 per day). ${ }^{17}$

[^4]
## SECTION VII: ECONOMIC OUTCOME ANALYSIS

THE IMPORTANCE OF GRADUATING HIGH SCHOOL

Generally, higher FCAT achievement, low absenteeism, grade promotion, low dropout rates, and less interaction with the juvenile justice system have all been associated with a higher likelihood of completing high school, which has significant effects on the individual and taxpayers in general.

High school graduates earn higher salaries on average than those who do not graduate from high school, which benefits them directly, and also translates to indirect benefits to the economy as a whole by increased discretionary spending capacity, higher tax collections, and lower social program costs.

## UNEMPLOYMENT

High school graduates are less likely to face unemployment and depend on government assistance relative to those that did not complete high school. The latest unemployment rate data available for various degrees of educational attainment in Florida shows that the unemployment rate was 4.4 percentage points more severe for those who did not complete high school, and the unemployment rate drops for each higher level of educational achievement.

According to the U.S. Department of Labor, only 9.2 percent of the working poor in 2010 were high school graduates with no further degree of educational attainment, whereas 21.4 percent of the working poor had no high school diploma.

Those who are considered the working poor are much more likely to utilize taxpayer-funded assistance programs. ${ }^{18}$ Nationally, according to the U.S. Health and Human Services Department, 43.2 percent of Temporary Assistance to Needy Family (TANF) recipients did not have 12 years of formal education. ${ }^{19}$

According to the DOE and the Florida Education and Training Placement Information Programs (FETPIP) Annual Outcomes Report, of the 2009-10 group measured, 45 percent of those receiving public assistance were high school dropouts. ${ }^{20}$

## POVERTY

Recent data shows that the poverty rate for those with less than a high school diploma was 28.4 percent, as compared to 16.1 percent for those who completed high school. Poverty rates are lower for the population with higher and advanced degrees.

## OVERALL ECONOMIC IMPACT

According to the National Center for Education Statistics (NCES), the cost of Grade Retention nationally was over $\$ 34.8$ billion in 2009 for grades K-8.

In Florida, the cost of Grade Retention was an estimated \$9,210 per-pupil expenditure (in 08-09 dollars). ${ }^{21}$ For every 10 students not held back in any given year, taxpayers realize a total costavoidance of at least $\$ 92,100$ per year. ${ }^{22}$

[^5]

FLORIDA MEDIAN EARNINGS* (Past 12 Mos., by Educational Attainment)


Source: U.S. Census Bureau, 2011 ACS *2011 Inflation Adjusted Dollars

Students who successfully complete high school are significantly more likely to have a better future and thus give back to society. According to the U.S. Census, on average, persons with a high school diploma or the equivalent earn approximately $\$ 7,270$ more (or 42.3 percent) per year than those without a high school diploma.

## Applying the Census figures on average

 wages from above, each FBGC participant that graduates from high school will have additional lifetime earnings of $\$ 290,800$, assuming a 40-year career, compared to non-high school graduates. ${ }^{23}$ These career earnings are made even more possible without the barriers to employment that a criminal background brings an individual.Assuming that 100 individuals at risk of not completing high school would actually graduate, the expected aggregate lifetime earnings increase for these 100 graduates over their career is $\$ 29,080,000 .{ }^{24}$

[^6]
## SECTION VIII: CONCLUSION

This study finds that:
o The median achievement level in Reading FCAT attained by the FBGC group was 3, or "on grade level", as compared to a median achievement level of 2, or "limited success with grade-level content", attained by the comparison group;
o FBGC students are absent from school half as often;
o Chronic absenteeism, which is significantly correlated with grade retention and dropouts, was half as prevalent in the FBGC group;
o FBGC had a higher percentage of grade promotion and a lower percentage of grade retention than their peers. The latter result is especially favorable for the FBGC group, since increased grade retention has been consistently identified as the strongest predictor of school dropout;
o Dropout rates were significantly lower for FBGC participants;
o The total number of juvenile justice referrals for the FBGC group was 2.96 percent, as compared to 7.49 percent for the comparison group; and
o More than half of referrals (58 percent) were first-time referrals for the FBGC group, compared to 40 percent for the comparison group.

These findings suggest a significant difference in educational and juvenile justice outcomes versus demographically similar peers who do not take advantage of the FBGC programs.

The data from Sections III and IV show the benefits of FBGC participation to educational success, which is realized through reducing student absenteeism, grade retention, and dropouts; and of avoiding contact with the juvenile justice system.

According to this analysis, the economic impact of participation in Boys and Girls Club programs ranges from short-term taxpayer benefits of $\$ 5,000$ in costavoidance for each student kept out of the juvenile justice sytem; $\$ 46,000$ in costavoidance by not incarcerating a youth; more than \$9,000 in cost-avoidance for each student that is not held back a grade; and an aggregate lifetime earnings increase of nearly $\$ 29,080,000$ for each 100 additional high school graduates.

The Florida Boys and Girls Club makes a positive impact on its participants' academic performance, and helps mold productive and responsible citizens that give back to the state of Florida.

Furthermore, Florida TaxWatch strongly recommends holding all social support entities receiving taxpayer dollars to an outcome-based analysis.

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 3025 W Broward Blvd


 111 N 69Th Way

 7201 Kimberly Blvd 425 N. Park Avenue 1700 Chuluote Road
LOCATION North West Boys Club Eastwood Meadows Campus Reichert House Uni Boys \& Girls Club of Collier County - Immokalee High School Boys \& Girls Club of Collier County-Immokalee Middle School Boys \& Girls Club of Collier County-Imm
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Boys \& Girls Club of Marion County
Dr. H. L. Harrell Teen Center Unit Dunnellon Unit
Silver Springs Shores BGC Cole-Clark Hobe Sound Unit
East Stuart Branch
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Greenville Elementary School Unit
Greenville Unit
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Madison County Central School Unit North Greenville Unit
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Frank Brown Memorial Beach Boys \& Girls Club Joseph F. Chapman, Jr. Boys \& Girls Club Lake Charles Ranches Unit
Dr. Harold Hackie Reitman Unit Florence A. DeGeorge Unit
Lim \& Jan Moran Unit
Leo Goodwin Foundation Teen Center Lester H. White Unit Marti Huizenga Unit
Nan Knox Unit
Rick \& Rita Case Boys \& Girls Club Thomas D. Stephanis Unit William E. Slaughter, Jr. Unit
Boys \& Girls Club at Apopka Middle School Boys \& Girls Club at Corner Lake Middle School Boys \& Girls Club of Alachua County





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 Boys \& Girls Clubs of Central Florida
THE FLORIDA BOYS AND GIRLS CLUBS: AN ANALYSIS OF EDUCATIONAL, JUVENILE JUSTICE, AND ECONOMIC OUTCOMES


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| Boys \& Girls Club at Hunter's Creek Middle School | 13400 Town Loop Blvd |
| Boys \& Girls Club at Lakeview Middle School | 1200 West Bay Street |
| Boys \& Girls Club at Lockhart Middle School | 3411 Doctor Love Rd |
| Boys \& Girls Club at Meadow Woods Middle School | 1800 Rhode Island Drive |
| Boys \& Girls Club at Ocoee Middle School | 300 South Bluford Avenue |
| Boys \& Girls Club at Piedmont Lakes Middle School | 2601 Lakeville Rd |
| Boys \& Girls Club at Robinswood Middle School | 6305 Balboa Drive |
| Boys \& Girls Club at South Creek Middle School | 3801 Wetherbee Rd |
| Boys \& Girls Club at Wolf Lake Middle School | 1725 Ponkan Road |
| Downtown Branch | 639 W Central Blvd |
| East Altamonte Branch | 325 Station St |
| Joe R. Lee Branch | 400 Ruffel St |
| Mims Branch | 2477 Harry T Moore Ave |
| Parramore Branch | 1002 Carter St |
| Taft Branch | 1001 4Th St |
| Temple Terrace Branch | 1824 Temple Ter |
| Tupperware Brands Branch | 2411 Dyer Blvd |
| Universal Orlando Foundation Branch | 5055 Raleigh St |
| Walt Disney World Clubhouse | 5211 Hernandes Drive |
| West Orange Branch | 303 W Crown Point Rd |
| West Sanford Branch | 919 S Persimmon Ave |
| L.A. Ainger Unit | 245 Cougar Way |
| Port Charlotte Middle School Unit | 23000 Midway Blvd |
| Port Charlotte Unit | 21450 Gibralter Dr |
| Boys \& Girls Clubs of Citrus County - Robert Halleen Club | 8535 W Goodman Ln |
| Central Ridge Unit | 901 W Roosevelt Blvd |
| Evelyn Waters Club | 401 N Apopka Ave |
| Milestones Unit | 10516 Treadway School Rd |
| Northeast Lake County Unit | 600 S Bay St |
| South Lake Unit | 950 7Th St |
| Teeter Unit | 2301 South St |
| Carl G. Schowe Club | 920 Lowry Avenue |
| John L. Sanders Boys \& Girls Club | 1525 Martin L King Jr Ave |
| The James J. Musso Unit | 950 Pinewood Ave |
| Wogan S. Badcock, Jr. Boys \& Girls Club | 305 1St Ave Ne |
| Lehigh Acres Unit | 1262 Wings Way |
| Pueblo Bonito Unit | 26120 Pueblo Bonito Blvd |
| Renaissance Preserve Unit | 1633 Joust Street |
| Sabal Palm | 3701 Sabal Palm Blvd |
| Shady Oaks Unit | 3280 Marion St |
| Suncoast Unit | 1856 Suncoast Ln |
| Bradenton Unit | 1415 9Th St W |
| Daughtrey Elementary School Boys \& Girls Club | 5515 63Rd Ave East |
| DeSoto Boys \& Girls Club | 523134 St W |
| Harllee Middle School Boys \& Girls Club | 6423 9Th St E |
| Johnson Middle School Boys \& Girls Club | 2121 26Th Ave E |
| Palmetto Boys \& Girls Club | 1600 10Th St W |
| Southeast High School Boys \& Girls Club | 1200 37Th Ave E |
| Alex Rodriguez Teen Center | 2805 Sw 32Nd Ave |
| Gwen Cherry Boys \& Girls Club | 7090 Nw 22Nd Ave |
| Hank Kline Boys \& Girls Club | 2805 Sw 32Nd Ave |
| Northwest Boys \& Girls Club | 10915 Nw 14Th Ave |
| S.W. Langer/Kendall Unit | 9475 N Kendall Dr |
| South Beach Unit | 1245 Michigan Ave |
| Jerkins Branch | 1201 Martin Luther King Jr Blvd |
| Steinhatchee Stingray Club | 1209 First Ave |
| Veteran's Park Unit | 202 E Julia St |
| Annie R Morgan Elementary School TEAM UP | 964 Saint Clair St |


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| Miller Freedom Boys \＆Girls Club |
| NFL Yet Boys \＆Girls Clubs |
| Southside Middle School TEAM UP |
| THE PLAYERS Championship Boys \＆Girls Club |
| Victory Pointe Unit |
| West Jacksonville Boys \＆Girls Club |
| Woodland Acres Boys \＆Girls Club |
| Boys \＆Girls Club－Belle Glade／Teen Center |
| Boys \＆Girls Club of Belle Glade Elementary |
| Boys \＆Girls Club of Boca Raton |
| Boys \＆Girls Club of Canal Point Elementary |
| Boys \＆Girls Club of Glade View Elementary |
| Boys \＆Girls Club of Gove Elementary |
| Boys \＆Girls Club of Pioneer Park Elementary |
| Boys \＆Girls Club of South Bay |
| Boys \＆Girls Club of Wellington |
| Florence DeGeorge Boys \＆Girls Club of Palm Beach County |
| Marjorie S．Fisher Boys \＆Girls Club |
| Max M．Fisher Boys \＆Girls Club |
| Naoma Donnelley Haggin Boys \＆Girls Club |
| Bayshore Elementary Extension |
| Chuck Hill Unit |
| Floresta Elementary Extension |
| Garden Terrace Unit |
| Infinity Teen Center |
| Lakewood Park Elementary Extension |
| Mac Mascioli Unit |
| Manatee Elementary Extension |
| Mariposa Elementary Extension |
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Oak Hammock Kidstop Port St．Lucie Unit Savanna Ridge Kidstop Westgate Kidstop

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705 S Us Highway 27
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115011 Cromartie Rd
630 Kelly St
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923 B Denton Blvd NW 2751 N H St
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 Mwr Department, Bldg. 1326 101 Vernon Ave 4119 Childrens Lane 690 Moffett Road, Bldg. 3690
Bldg. 3223, Sabra Drive

## APPENDIXA

Boys \& Girls Clubs of the Emerald Coast - Fort Walton Beach Club Boys \& Girls Clubs of the Emerald Coast - Pensacola Club
Sout Waton Unt South Walton Unit
Boys \& Girls Club at the Big Pine Neighborhood Charter School Boys \& Girls Clubs of the Keys Area Bayview Park
Boys \& Girls Club of the Seminole Tribe of Florida
Boys $\&$ Girls Clubs of the Seminole Tribe of Florida - Brighton Boys \& Girls Clubs of the Seminole Tribe of Florida - Big Cypress Chi Chi Rodriguez North Greenwood Boys \& Girls Club
Northside Boys \& Girls Club
Pinellas Park Boys \& Girls Club
Tarpon Springs Boys \& Girls Club The Royal Theater Boys \& Girls Club Wood Valley Boys \& Girls Club Edgewater Boys \& Girls Club Harris Saxon Unit Lake Helen Boys \& Girls Club
Oretha Bell/New Smyrna Beach Boys \& Girls Club Palmetto Park Boys \& Girls Club Rossmyer Family/Holly Hill Boys \& Girls Club Rymfire Elementary Boys \& Girls Club Boys Clubs of Columbia Coun Unit Lake Wales Unit
Eglin School Age Care Program Eglin Youth Programs Hurlburt Field
Jacksonville Youth Activities Center Key West Forida Navy Youth Center Youth Activities Center, Navsta Mayport
Naval Support Activity Panama City Patrick AFB Youth Center 45 SVS/SVYY Corry Station School Age Program Fred G. Smalley Youth Center
Tyndall Youth Center

## APPENDIX II:

## FLORIDA BOYS AND GIRLS CLUBS DATA BY COUNTY

| County | \# of Participants |
| :---: | :---: |
| Clay | 1 |
| Gadsden | 13 |
| Jackson | 28 |
| Martin | 45 |
| Taylor | 49 |
| Charlotte | 55 |
| Hernando | 91 |
| Lake | 95 |
| Sumter | 110 |
| St. Johns | 115 |
| Pinellas | 125 |
| Escambia | 137 |
| Alachua | 143 |
| Monroe | 145 |
| Pasco | 150 |
| Osceola | 153 |
| Jefferson | 160 |
| Highlands | 214 |
| Volusia | 290 |
| Seminole | 280 |
| Broward | 288 |
| Franklin | 327 |
| Nassau | 437 |
| Orange | 538 |
| Palm Beach | 564 |
| Bay | 762 |
| Leon | 786 |
| Sarasota | 958 |
| Manatee | 1,012 |
| Collier | 1,140 |
| Polk | 1,222 |
| Hillsborough | 1,918 |
| Duval | 2,424 |

Some clubs returned more complete data sets than others. Due to issues with tracking attendance, working from paper records, or communication, some clubs did not return any data.

After reviewing the lists of names received from the CPOs, it was discovered that some elements of the requested data were unavailable-such as date of birth or other unique identifiers-for some FBGC members. Due to difficulty in matching the list of names in each group with their school records, those names that were received without either a date of birth or another unique identifier were dropped from the data set.

Furthermore, some clubs only tracked attendance by month; therefore in some cases the participation dates are not strictly from August $15^{\text {th }}$ to June $15^{\text {th }}$. Limitations on the extent of specificity of start and end dates lead to the necessity of being slightly flexible in start and end dates of participation. In addition, some smaller clubs do not keep detailed electronic records of attendance, so to have a truly representative sample of the state, there was further reason to allow start and end dates to be slightly flexible. Overall, the benefit of having a greater sample and allowing for grey area of start and end dates (generally August to June) outweighed the option to drop clubs' membership lists that did not have specific start and end dates of participation. Given the minimum of 100 days of attendance, this method is not expected to materially change any results.

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## ABOUT FLORIDA TAXWATCH

As an independent, nonpartisan, nonprofit taxpayer research institute and government watchdog, it is the mission of Florida TaxWatch to provide the citizens of Florida and public officials with high quality, independent research and analysis of issues related to state and local government taxation, expenditures, policies, and programs. Florida TaxWatch works to improve the productivity and accountability of Florida government. Its research recommends productivity enhancements and explains the statewide impact of fiscal and economic policies and practices on citizens and businesses.

Florida TaxWatch is supported by voluntary, tax-deductible memberships and private grants, and does not accept government funding. Memberships provide a solid, lasting foundation that has enabled Florida TaxWatch to bring about a more effective, responsive government that is accountable to the citizens it serves for the last 33 years.

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| Jerry D. Parrish, Ph.D. | Chief Economist |
| Steve Evans | Senior Advisor |

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The findings in this Special Report are based on the data and sources referenced. Florida TaxWatch research is conducted with every reasonable attempt to verify the accuracy and reliability of the data, and the calculations and assumptions made herein. Please feel free to contact us if you feel that this paper is factually inaccurate.

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[^0]:    1 Boys \& Girls Club. (n.d.) Our Mission. Retrieved from http://www.bgca.org/whoweare/Pages/Mission.aspx
    2 A list of all Florida FBGC Clubhouses can be found in Appendix I.
    3 The Florida Alliance of Boys and Girls Clubs. (2010). Who We Are: Our History. Retrieved February 22, 2013, from the Florida Alliance of Boys and Girls Clubs : http://www.floridaalliance.org/who-we-are/our-history.html

[^1]:    5 For more information about the data set, see Appendix II

[^2]:    8 Jimerson, S.R., Anderson, G.E., \& Whipple, A.D. (2002). Winning the Battle and Losing the War: Examining the Relation between Grade Retention and Dropping out of High School. Psychology in Schools, 39(4), 441-457.
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    11 Snyder, H., \& Sickmund, M. (2006). Juvenile Offenders and Victims: 2006 National Report. Washington, D.C. : Office of Juvenile Justice and Delinquency Prevention.

[^3]:    12 Starting with the graduating class of 2003, Florida students are required to pass the FCAT in order to receive a high school diploma, although passing the test is only one requirement of high school graduation.

[^4]:    13 "Getting Smart on Juvenile Crime in Florida: Taking It to the Next Level," Associated Industries of Florida Foundation, November 2010. http://www.cbjjfl.org/ userfiles/files/documents/publications/1-3-11\%20 Updates/GetSmartonJuvenileCrimeAssociated\%20 IndustriesNovember2010Final.pdf
    14 "Juvenile Justice Secretary favors therapeutic approach" Barry University Juvenile Justice Center News, March 2011. http://www. barry.edu/jjc/PDF/2011-03-15\%20Newsletter.pdf 15 State Policy Implementation Project. American Bar Association. Criminal Justice Section. http://www.americanbar.org/content/dam/ aba/administrative/criminal_justice/spip_civilcitations.authcheckdam. pdf
    16 According to the Florida Senate Interim Report 2012-118 p. 2 (September 2011), the average length of stay in a residential commitment program for moderate risk youth (which is the most common disposition) is eight months for successful completers. http://www.flsenate.gov/PublishedContent/Session/2012/ InterimReports/2012-118cj.pdf
    17 The \$189 figure was calculated using expenses reported in the 2009 DJJ Comprehensive Accountability Reports. A second source, a 2005 report by the National Council on Crime and Delinquency (NCCD) by V. Patiño and B. Krisberg, stated that the cost per bed day in Florida detention centers is $\$ 186$ (2004).

[^5]:    18 Working poor is defined as persons who have worked at least 27 weeks but are still below the poverty line. U.S. Department of Labor, Bureau of Labor Statistics. (2012). Retrieved from http://www.bls.gov/opub/ted/2012/ ted_20120405.htm
    19 Most recent data available at the time of writing this report. U.S. Department of Health and Human Services. (n.d.) Temporary Assistance for Needy Families - Active Cases, Percent Distribution of TANF Adult Recipients by Education Level, Table 25. Retrieved from http://www.acf.hhs.gov/ programs/ofa/character/FY2008/tab25.htm
    20 Florida Education \& Training Placement Information Division of Accountability, Research and Measurement. (2011). Annual Outcomes Report Tallahassee: Florida Education \& Training Placement Information Program. 21 National Center for Education Statistics. http://nces.ed.gov/
    22 The useable FBGC data for the category of graduation rates was limited to 190 observations, fewer observations than useable data in other categories. Due to the low number of confirmed matching observations, Florida TaxWatch is unable to directly compare the 190 observations of Graduation Rates with the 17,225 observations of the peer group with any degree of statistical certainty.

[^6]:    23 This figure should be considered a lower-bound estimate, since undoubtedly a subset of these individuals will pursue higher levels of education (thus increasing earning potential). However, data was not available to calculate the percentage of those who would actually proceed to higher levels of education.
    24 This economic outcome does not include the potential cost avoidance of social program costs due to the fact that this group is also much less likely to be unemployed, and significantly less likely to fall below the poverty line.

