#### JACKSONVILLE HOUSING FINANCE AUTHORITY



# Jacksonville Housing Finance Authority Board of Directors Meeting October 23, 2019 Noon 214 North Hogan Street, 8<sup>th</sup> Floor

#### - AGENDA -

Call Meeting to Order Chair
Approval of Minutes of September 18, 2019 Meeting JHFA Board

I. Public Comments

A. Public Comments Public

II. REPORTS

A. Staff and Financial Report Laura Stagner

Financial Statement

Procurement

B. Financial Advisor Memo Mark Hendrickson

**IV. ACTION ITEMS** 

A. Board Members Declare Conflicts, if any Board

B. Bond Allocation Rhonda Bond-Collins

C. Single Family DPA Laura Stagner
D. Local Government Contribution Mark Hendrickson

E. Millennium Portfolio Mark Hendrickson

#### V. **NEW BUSINESS**

### VI. OLD BUSINESS

A. Update on Single Family Program
 B. New Rental Financings
 Mark Hendrickson
 Mark Hendrickson
 Mark Hendrickson
 Mark Hendrickson

Recent JHFA Activities/Developments

Occupancy Report

Houston Street Manor
 D. Update on 2020 Legislative Session
 Mark Hendrickson

VII. ADJOURN JHFA MEETING Chair

## THE HENDRICKSON COMPANY & COMMUNITY CONCEPTS GROUP

To: Board of Directors, Jacksonville Housing Finance Authority

From: Mark Hendrickson & Susan Leigh, Financial Advisors

Subject: October 23, 2019 JHFA Board Meeting

Date: October 16, 2019

### I. 2019 Bond Allocation—Informational

Year	Single Family Amount	Multifamily Amount	Unallocated	Expiration
2019			\$48,897,471	
2018	\$100,000,000	\$ 17,500,000		December 30, 2021
2017	\$ 50,000,000	\$140,700,000		December 31, 2020
TOTAL	\$150,000,000	\$158,200,000	\$48,897,471	

- 1. The 2019 allocation is \$48,897,471 an increase of \$742,277 (1.5%) over 2018. City Council approved a \$50 million single family TEFRA and allocation has been requested.
- 2. Each year, the JHFA is required to reserve the bond allocation available for Private Activity Bonds in Duval County. To reserve 2020 bond allocation or State Pool allocation in November, a single family TEFRA hearing is required. Bond counsel has prepared a resolution authorizing the TEFRA and related requests for allocation in the amount of \$50 million.
- 3. **Recommendation**: Approve Single Family Resolution prepared by Bond Counsel.

#### II. 2013 Single Family Loan Program—Action

### 1. The current program guidelines:

- 1st mortgage: 4.125%, 1% origination fee, FHA, VA, RD, 4.625% for Freddie Mac loans
- First time homebuyers.
- Income Limit: \$70,386 (1-2 person household) & \$80,944 (3+ person household)
- Sales Price limit \$199,000.
- Minimum credit score of 640
- Interest rate set by the HFA of Hillsborough County, with rate set at level that is anticipated to generate a premium when sold.
- Loans purchased by the master servicer (US Bank) and converted into MBS.
- MBS are purchased by the HFA of Hillsborough County, on behalf of all HFA's
- MBS are sold, with each HFA keeping its pro rata share of any net premium or loss realized from the sale of the MBS.
- Down payment assistance: \$7,500 second mortgage, due on sale of property, or maturity of first mortgage
- Mortgage Credit Certificates providing homebuyers a credit in the amount of 50% of mortgage interest paid annually (up to a \$2,000 annually).

2. DPA Analysis: The DPA amount was increased to \$7,500 effective March 1, 2019. Loan volume has increased in the last two months, so that additional funds are needed. Ms. Stagner is analyzing the loan fund balances to make a recommendation on the amount available.

DPA AUTHORIZED					
Date	An	nount			
2012	\$	250,000			
May-15	\$	200,000			
Jun-15	\$	400,000			
Sep-17	\$	703,000			
Jun-18	\$	250,000			
Jun-18	\$	315,443			
Feb-19	Feb-19 \$ 100,000				
TOTAL					
AUTHORIZED	\$	2,218,443			

LOAN VOLUME	\$ 2,388,510
Adjustments	
FHFC	\$ 88,796
Repayments	\$ 122,500
	\$ 211,296
NET VOLUME	\$ 2,192,241
AVAILABLE	\$ 41,229

- 3. Rate Change: The interest rates were decreased by 1% in August 2019.
- 4. Program Demographics:

Sales Price/ # Loans	Loan Amount	Borrower Income	Borrower Age/ Gender	Borrower Family Size	Housing Type	Borrower Ethnicity	MCC Amount
\$139,652 478 loans +13 loans	\$133,807	\$47,283	37.0 47% female	2.3	SF Detached 93% Condo: 2% Townhouse: 6%  Existing: 97% New: 3%	Black: 27% White: 40% Hispanic: 19% Mixed: 1% Asian: 8% Other: 5%	\$26,519,967 \$64,999.92 avg. 408 buyers

- 5. **Lender Originations**: Academy (141), SWBC (119), Prime (55), Bank of England (51), Fairway (52), Pacific Union (23), CMG (13), Network Funding (6), Open (5), DHI (4), Ameris Bank (3), Paramount (2), Resource Financial (1), Guild (2) & GSF (1).
- 6. MCC's: The HFA converted \$200.25 million of bond authority into \$50,063,000 of MCC's. Tranche 1 (\$5.25 million) expired at the end of 2015 with \$1,109,274 not utilized. Tranche 2 (\$10.0 million) expired at the end of 2016, with \$9,668,903 not utilized. Tranche 3 (\$14.75 million) expired at the end of 2018, with \$446,149 not used. Tranche 4 (\$20,062,500) expires December 31, 2020.
- 7. MCC Program: What Does it Mean to Home Buyer: With the HFA's average loan of \$132,000 and a 4.125%/30-year mortgage, interest payments in Year 1 = \$6,394. With the 50% MCC rate that the HFA has chosen, the homebuyer would be able to claim a tax credit of the full \$2,000 per year maximum allowed by federal law (slightly declining after year 16 as more of monthly payment is principal) until the home buyers sells or moves from the property. The

- \$2,000 of tax savings lowers the "functional" mortgage rate for the program from 4.125% to approximately 2.25%.
- 8. **MBS Sales**: The HFA has executed 133 sales, with net revenues of \$1,463,585 (net meaning after payments to RBC and counsel) coming to JHFA.
- 9. **Hedges & Exposure**: Hillsborough County has 10 hedges totaling \$12.135 million in place. With full delivery, the projected net revenues are estimated at \$331,238 (shared pro rata with counties based upon originations). The unhedged pipeline as of October 4 is \$0 (changes daily).
- **10. Size of Program:** The initial legislation wherein City Council authorized the program limited it to no more than \$1.5 million of loans in pipeline at any time. In June, the Board changed the authorization to \$1.5 million of <u>unhedged</u> loans. Loans originated or in **progress are \$63.96 million.**
- 11. Recommendation: None.

#### III. New Rental Financings—Informational

- 1. The Waves closed September 26. Ashley Square is moving forward with bond financing, with a new projected closing date of May 2020. This will require a new TEFRA hearing/approval. New applications were received for Sydney Trace, Cedar Station and Parkway Commons. Sydney Trace is not dependent upon SAIL funding and is moving forward. The other two deals will apply for SAIL, which will determine if they move forward as bond deals.
- 2. The 2019 Bond Application is now "open", meaning applications are evaluated on a first-come first-evaluated basis.
- 3. The 2020 Bonds with SAIL NOFA and application were published, with a due date of September 5, with two applications received (Cedar Station and Parkway Commons). Susan Leigh has recused herself from any work on the NOFA, Application and Analysis, and has not participated in the deliberations of staff nor in the drafting of this section of the memo or the analysis. She has a developer client that has made application for the Local Government Contribution/Bonds for a SAIL application to FHFC.
- 4. The **2020 Bonds without SAIL NOFA** and application will be published later this fall.
- 5. The Board approved **Gap Financing** for developments using JHFA bonds of \$2 million, with \$1.5 million to **Sydney Trace** and \$0.5 million to **Ashley Square**).
- 6. Recommendation: None.

	The Waves	Ashley Square	Sydney Trace
Developer/	Jacksonville Housing Authority	Blue Sky Communities	Vestcor
Location	& Vestcor	Tampa, FL	Jacksonville, FL
	Jacksonville, FL		
<b>Development Location</b>	Nine scattered JHA public	127 E. Ashley St. & 116 E.	Villages of Argyle
	housing sites in Jacksonville	Beaver St.	North side of Merchants Way,
	Beach	Cathedral District	west of intersection of Oakleaf
			Village parkway & Merchants
			Way 32222
City Council District	Bill Gulliford	Reggie Gaffney	Randy White
Туре	New Construction	New Construction	New Construction
	Garden	Mid-Rise	Garden
Demographic	Family	Elderly	Family
Bond Request	\$15,800,000	\$16,500,000	\$21,500,000
	\$129,409/unit	\$137,500/unit	\$111,979/unit
TEFRA Hearing	2-28-18/3-20-19	2-1-19	TBD
TEFRA Approval	4-24-18/6-11-19	3-26-19	TBD
Preliminary Agreement	12-31-19	6-20-20	TBD
Expiration			
Credit Enhancement	Private Placement to SunTrust	TBD	Direct Purchase by R4 Capital
	Bank		
Credit Underwriter	First Housing	First Housing	Seltzer
Closing Date	9-26-19	May 2020	Early 2020
Units	127	120	192
Permanent 1 <sup>st</sup>	\$11,240,000	\$6,500,000	\$16,500,000
Mortgage Estimate	40.575.007	A= 400 000	40.575.007
SAIL & ELI (FHFC)	\$8,675,037	\$7,100,000	\$8,675,037
City Loan		\$1,000,000	\$1,000,000
JHFA Loan	\$115,000	\$110,000	\$1,500,000
Housing Credits	Wells Fargo Bank	TBD	Raymond James
	\$9,903,879	\$9,267,790	\$10,133,858
	\$77,983/unit	\$77,232/unit	\$52,781/unit
TDC	\$29,726,033	\$26,007,232	\$31,070,899
TDC per unit	\$234,063	\$216,727	\$161,828
Land Cost	\$1,590,000	\$1,500,000	\$2,970,000
	\$12,520/unit	\$12,500/unit	\$15,469/unit
Acquisition of Building	NA	NA	NA
Hard Construction or	\$19,426,566	\$16,590,000	\$20,563,200
Rehabilitation Cost	\$152,965/unit	\$138,250/unit	\$107,100/unit
Set Aside Period	50 years	50 years	30 years
Set Aside Levels	90%<60% AMI	85.0%<60% AMI	100%<60% AMI
	10%<33% AMI	10.0%<33% AMI	
		5.0<22% AMI	

	Cedar Station	Parkway Commons	
Developer/	Southport Development	Southport Development	
Location	Tampa, FL	Tampa, FL	
<b>Development Location</b>	East side of Harlow Blvd. approx. 985 feet	901 Main Street North	
	north of Harlow & 103 <sup>rd</sup> Street	Downtown	
	Cedar Hills		
City Council District	Brenda Priestly Jackson	Reggie Gaffney	
Туре	New Construction	New Construction	
	Garden	Mid-Rise	
Demographic	Family	Family	
Bond Request	\$13,500,000	\$14,500,000	
	\$105,469/unit	\$118,852/unit	
TEFRA Hearing	TBD	TBD	
TEFRA Approval	TBD	TBD	
Preliminary Agreement	TBD	TBD	
Expiration			
Credit Enhancement	TBD	TBD	
Credit Underwriter	TBD	TBD	
Closing Date	Late 2020	Late 2020	
Units	128	122	
Permanent 1st	\$8,000,000	\$7,900,000	
Mortgage Estimate			
SAIL & ELI (FHFC)	\$7,500,000	\$7,500,000	
City Loan	\$0	\$0	
JHFA Loan	\$115,000	\$115,000	
Housing Credits	TBD	TBD	
	\$8,939,237	\$8,436,374	
	\$69,838/unit	\$69,151/unit	
TDC	\$24,091,344	\$25,570,838	
TDC per unit	\$188,214	\$213,877	
Land Cost	\$895,000	\$2,750,000	
	\$6,992/unit	\$22,541/unit	
Acquisition of Building	NA	NA	
Hard Construction or	\$16,755,200	\$16,461,750	
Rehabilitation Cost	\$3039004/unit	\$134,932/unit	
Set Aside Period	50 years	50 years	
Set Aside Levels	84%<60% AMI	85%<60% AMI	
	11%<40% AMI	10%<30% AMI	
	5%<22% AMI	5%<22% AMI	

## IV. Local Government Area of Opportunity Funding (Preference)—Action

- 1. For the upcoming Housing Credit RFA governing large counties, Duval County will not be able to utilize the LGAOF/Preference system. FHFC is requiring that the deal funded in Duval County be located in a Geographic Area of Opportunity.
- 2. However, the Geographic Area of Opportunity (GOA) applicants will still need a minimum local government contribution. Jacksonville can avoid a return to a lottery system by giving the local contribution to only one deal located within a GOA. This was authorized by the Board in June.

- 3. Four applications for deals located within GOA's were received. A detailed analysis and recommendations are attached.
- 4. Additionally, the NOFA remained open, if funds were still available. As no deal outside of a GOA applied by the deadline, the NOFA remained open and one non-GOA application was received.

#### 5. Recommendation:

- Select one application located within a Geographic Area of Opportunity to receive required local contribution
- Select one application located outside of a Geographic Area of Opportunity to receive required local contribution and would meet FHFC proximity threshold scoring to serve as a backup.
- \$115,000, 20-year loan term, 0% interest, no payments until balloon at end of year 20, for both contributions
- All loan commitments and loans governed by Ordinance 2014-185-E.
- Authorize the Chairman to sign loan commitment letters, and authorize Chair or other Board member to execute loan documents, including subordinations and extension of loan commitment up to 30 days after senior loan closing date;
- Request the Mayor or other official permitted by FHFC to sign the FHFC form required to verify the local government contribution.
- Loan to be evidenced by Promissory Note and Mortgage, with anticipated second mortgage
  position (subject to all loan documents and due diligence necessary to evidence and
  complete the transaction). Loan documents to include a Land Use Restriction Agreement
  with all Applicant commitment (City programs, length of set-aside, income restrictions).
- Loan commitment expiration dates of December 31, 2020.

#### V. Update on Existing Rental Properties—Action

1. Millennium Portfolio: The development has cost increases due to physical issues discovered during rehabilitation A letter from the developer is attached, which requests a LURA waiver related to air conditioning units. The only basis for the request is essentially that overall costs are higher than anticipated. That is the reason for the personal guaranty of construction completion. Also, there has been negative press related to disruption of gas and water service at Valencia Gardens due to rehabilitation activities. First Housing has requested that the developer provide an explanation, copied below:

The below response was just provided to the Mayor's office, and I believe it addresses all of your questions below. Please let me know if you would like additional information.

Our CEO Frank Sinito, President Lee Felgar and additional members of the leadership team visited Valencia Way yesterday to meet with residents and assess the work centering around the natural gas lines, which is to resolve both new and longstanding issues that are more extensive that we had originally known.

Currently, the gas has been off for 9 days. The underground piping designed and built decades ago is interconnected, and the gas service is interrelated throughout all buildings. As such, is it required to temporarily shut-off service to the entire property while we are using laser technology to detect the lines and other high-end technology to test the lines.

We are now working with three highly skilled vendors and TECO Energy to expedite this process, but it is complex and time consuming since crews need to dig manually through wet clay as to not interfere with other underground infrastructure; they are working long hours and bringing in specialized equipment.

Additionally, water was unexpectedly turned off for a short period of time on October 9; as soon as property management was made aware of the disruption in water service, we shared a notification with the residents. Understandably, some residents have expressed frustration with the interruptions in utility services.

During this time, pre-scheduled work to the electrical infrastructure took place on Friday, October 4 and Monday, October 7. This planned power outage lasted for an estimated four hours on each day and notice was provided.

We apologize for the interruption - our property management team is focused on minimizing inconveniences to our residents. To do so, we have been providing a daily option for meals during the day and evening, with special attention being given to seniors and those who do not have a microwave. After speaking with residents, we realize there is a need to increase the volume of meals being provided, and we are doing so today. We are also reaching out to social service organization to increase the capacity to provide more resources. Additionally, we have purchased 75 electrical burners to provide upon request.

We are discussing the possibilities regarding rent reduction or other options as we are working to resolve the issue at-hand as soon as possible. Electricity, water and gas utility costs are covered by management.

Further work to the water system is happening today, October 10; water service may need to be shut-off. We have notified residents that this is a possibility. Previously, water service was restored on the same day of the unexpected outage (October 9).

Overall, we are working to have a resolution for the gas as soon as possible; the situation continues to be fluid given the intricacies involved. Unfortunately, we have experienced delays due to adverse weather conditions and faced complexities with the process. Our construction and engineering teams are heavily engaged in this issue.

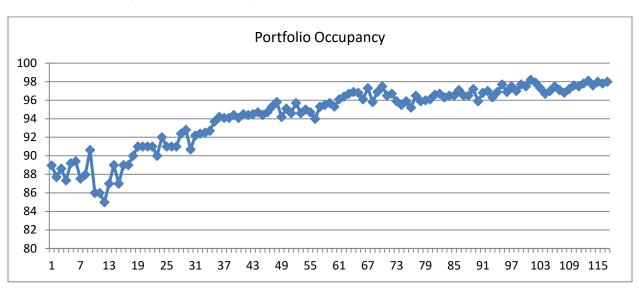
As you may know, as part of the approximate \$24 million rehabilitation, we are developing a plan, in partnership with TECO Energy, that will allow for the replacement of the entire underground natural gas distribution system. Renovation work on the NEI buildings is not impaired by the interruptions in natural gas service.

Stephanie Sinito Manager of Operations

- 2. **Houston Street Manor**: There has been no resolution of the outstanding issues, and the JHFA loan has not closed (and will not be until all loan conditions are met).
- 3. Caroline Arms: JHA agreed to administer the project-based vouchers for this development.
- 4. JHFA marketed its bonds, JHFA loans, and JHFA local government contributions to developers. As a result, the following has been accomplished in the last three years:

Development	Location	Building	Units	TDC	JHFA Loan
		Type			
Caroline Oaks	North Main, east side just south of	Demographic 3-Story	82	\$14,146,603	\$5.6 million bonds
4-22-15	E. 43 <sup>rd</sup> Street	Elevator	02	314,140,003	\$2.2 million JHFA loan
. == =3		NC Elderly			, , , , , , , , , , , , , , , , , , ,
Cathedral Terrace	701 N. Ocean St.	High Rise	240	\$25,604,057	\$12.5 million bonds
1-21-16		Rehab Elderly			\$1.0 million JHFA loan
Peyton Ridge	1800 Corporate Square Blvd	3-Story	120	\$16,894,456	\$115,000
4-7-16		Elevator NC Elderly			
Mt. Carmel	5746 Mt. Carmel Terrace	High Rise	207	\$21,631,853	\$9.75 million bonds
Gardens		Rehab Elderly			
8-19-16	East of intersection of Murtle Ave	Mid-Rise	80	¢12 225 560	\$300,000
Mary Eaves 8-19-16	East of intersection of Myrtle Ave.  N. & West 16 <sup>th</sup> St.	NC Elderly	80	\$13,325,568	\$300,000
Lofts at LaVilla	906 West Bay Street	Mid-Rise	130	\$23,382,885	\$265,000
10-12-16		NC Family		, , , , , , , , , , , , , , , , , , , ,	,,
Timberwood Trace	12250 Atlantic Boulevard	Garden	224	\$31,238,140	\$16.0 million bonds
2-1-17		Rehab Family			
Oakwood Villa	8201 Kona Avenue	Garden	200	\$23,092,183	\$12.7 million bonds
6-30-17	1000111 111	Rehab Family	100	422.245.522	4000 750
Lofts at LaVilla on Monroe	1000 West Monroe Street	Mid-Rise NC Family	108	\$20,245,500	\$303,750
9-29-17		INC Faililly			
Houston Street	615 Houston Street	Mid-Rise	72	\$21,465,333	\$115,000
Manor		NC Elderly		, , ,	, ,
Caroline Arms	6457 Fort Caroline Road	Garden	204	\$22,630,922	\$12.5 million bonds
7-3-18		Rehab Family			
Lofts at Jefferson	799 Water Street	Mid-Rise	98	\$20,943,699	\$225,750
Station 10-3-18		NC Family			
Millennia Portfolio	Valencia (Eureka Gardens)	Garden	768	\$129,590,169	\$81.6 million bonds
10-24-18	1214 Labelle Street	Rehab		, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
	The Weldon (Moncrief Village)	Family			
	1650 Moncrief Village Drive N.				
	Palmetto Glen (Southside)				
	2301 Westmont St. Calloway Cove (Washington				
	Heights)				
	4229 Moncrief Rd. West				
Desert	300 Silver Creek Trace	Garden	304	\$38,294,751	\$22.0 million bonds
Winds/Silver Creek		Rehab Family			
12-28-18	40445 0 40525 4		450	620.275.442	46.20 '''
Monaco Arms 5-31-19	10415 & 10525 Monaco Drive	Garden Rehab Family	156	\$20,375,112	16.38 million bonds
The Waves	Nine scattered JHA public housing	Garden	127	\$29,726,033	\$15.8 million bonds
9-26-19	sites in Jacksonville Beach	NC Family	12,	Q23,720,033	\$115,000 JHFA loan
TOTAL		,	2,837	\$443,161,231	\$204.83 million bonds
					\$4.640 million JHFA
					loans

- 5. **Occupancy**: The current portfolio occupancy using a weighted average is 98.0+ (-0.2%).
- 6. **Recommendation:** Deny LURA waiver request for Millennia Portfolio.



### VI. State Legislative Update—Informational

- 1. The 2020 legislative session begins in January, with committee meetings beginning in September.
- 2. The focus will be on maintaining support for full funding from the Governor and Senate, and attempting to move the House to the same position.
- 3. The P5 Group and Bascom Communications have been retained.
- 4. Based upon the August 2019 Revenue Estimate, \$350.77 million will be available from the Housing Trust Funds for FY 20-21 appropriations. SHIP is \$245.8 million and FHFC Programs (SAIL) \$104.97 million.
- 5. The full-funding SHIP distribution by County/City has been generated and is attached. With full funding, Jacksonville would receive \$11,403,757.
- 6. The legislator one-pagers are available under the "Advocacy" tab at <a href="https://www.sadowskicoalition.org">www.sadowskicoalition.org</a>
- 7. **Recommendation**: Meet with local legislators prior to the session.

## ANALYSIS OF APPLICATIONS LOCAL GOVERNMENT CONTRIBUTION WITH HOUSING CREDITS

## 1. Summary of Applications

The 2020 NOFA had a September 19, 2018 due date. Four applications were received with correct fees. A summary of the proposed developments:

NAME LOCATION Council District	DEVELOPER CONTACT	UNITS	DEMOGRAPHIC & DESIGN	TDC COST PER UNIT	JHFA LOAN REQUEST	Hard Cost/Unit
Bayou Crossing 300' east of Bennett Creek Drive & Salisbury Road. 7.5 miles south of downtown 1 mile east of I-95, south of Bowden Road  District 4 Scott Wilson	Richman Group of Florida Todd Fabbri	116	Family Garden Concrete 3 Story New Construction	\$26,449,841 \$228,016/unit	\$115,000	\$131,448 58% of TDC
Lofts at Murray Hill 840 Edgewood Avenue, South District 14 Randy Defoor	Vestcor  Ryan Hoover	117	Family Mid-Rise Wood 4-Story with Elevator (1 building) New Construction	\$24,277,838 \$207,503/unit	\$115,000	\$142,150 69% of TDC
Prudential Place SW corner of Prudential Drive & Hendricks Avenue  District 5 LeAnna Cumber	Magellan Housing Nick Inamdar	100	Family High-Rise Concrete 8-Story with Elevator (1 building) New Construction	\$27,693,967 \$276,940/unit	\$115,000	\$185,430 67% of TDC
Vista at Evergreen On Arlington Expressway Service Rd, 200' NW of Service Rd. & Townsend Blvd.  District 1 Joyce Morgan	Atlantic Pacific Companies Liz Wong	84	Family Garden Wood 3 Story New Construction	\$14,276,115 \$169,954/unit	\$115,000	\$102,210 60% of TDC

NAME LOCATION Council District	Bedroom Mix	Set-Asides	Affordability Period
Bayou Crossing	1BR 58 2BR 58	10.3% (12 units) <30% AMI 79.3% (92 units) <60% AMI 10.3% (12 units) Market Rate	Perpetuity
Lofts at Murray Hill	Studio 16 1BR 59 2BR 42	15.4% (18 units) <30% AMI 29.9% (35 units) <60% AMI 46.2% (54 units) <70% AMI 8.5% (10 units) Market Rate	Perpetuity
Prudential Place	1BR 57 2BR 35 3BR 8	15.0% (15 units) <30% AMI 43.0% (43 units) <60% AMI 22.0% (22 units) <80% AMI 20.0% (20 units) <140% AMI	Perpetuity
Vista at Evergreen	1BR 84	15.5% (13 units) <30% AMI 54.8% (46 units) <60% AMI 22.6% (19 units) <80% AMI 7.1% ( 6 units) Market Rate	Perpetuity

## 2. <u>Threshold Criteria & Analysis</u>: All Applicants meet threshold requirements.

Development  Applicant	Project must be located within Duval County	Evidence of ownership or other legal control of site	Set-aside of rental units equal to or greater than the standards for LIHTC or applicable FHFC program	Evidence of land use and zoning authorizing the use of the of the property for multifamily residential uses
Bayou Crossing	Yes	Yes	Exceeds	Yes
Bowden Road Housing II GP, LLC	300' east of Bennett Creek Drive & Salisbury Road.	Deed	Perpetuity	PUD FHFC Zoning Form executed by City
Lofts at Murray Hill	Yes	Yes	Exceeds	Yes
Lofts at Murray Hill, Ltd.	840 Edgewood Avenue, South	Contract for Purchase & Sale	Perpetuity	CCG-1 FHFC Zoning Form executed by City
Prudential Place	Yes	Yes	Exceeds	Yes
Prudential Place, LLC.	SW corner of Prudential Drive & Hendricks Avenue	Contract for Purchase & Sale	Perpetuity	CCG-1 Downtown Overlay in CBD FHFC Zoning Form executed by City
Vista at Evergreen	Yes	Yes	Exceeds	Yes
Vista at Evergreen, Ltd.	On Arlington Expressway Service Rd, 200' NW of Service Rd. & Townsend Blvd	Contract for Purchase & Sale	Perpetuity	CRO District  FHFC Zoning Form executed by City

## 3. Summary of Loan Requests:

DEVELOPMENT	LOAN REQUEST	LOAN TERM	COST PER UNIT	LOAN RATE	COMMENTS
Bayou Crossing	\$115,000	20 years  No annual payments Balloon year 20	\$991/unit	0%	Amount required by FHFC to achieve NPV of \$75,000
Lofts at Murray Hill	\$115,000	20 years  No annual payments Balloon year 20	\$983/unit	0%	Amount required by FHFC to achieve NPV of \$75,000
Prudential Place	\$115,000	20 years  No annual payments  Balloon year 20	\$1,150/unit	0%	Amount required by FHFC to achieve NPV of \$75,000
Vista at Evergreen	\$115,000	20 years  No annual payments  Balloon year 20	\$1,369/unit	0%	Amount required by FHFC to achieve NPV of \$75,000

## 4. Project Selection Criteria

Those in **BLACK** are from Ordinance 2014-185-E

Those in **RED** are from JHFA Board

Project feasibility as determined by:

- ✓ Applicant's development and construction experience;
- ✓ Applicant's management experience; and
- ✓ Financial feasibility to complete and operate the project (including, but not limited to, cost estimates, cash flows, debt service, coverage ratios, the percentage of public monies requested compared to project cost; leveraging)
- Applicant's performance and/or compliance (including any prior defaults) of any prior loans or contracts with the JHFA or the City;
- The extent to which social services and assistance is offered to occupants (including, but not limited to, job training, computer training, home purchase assistance, health-related support);
- The extent to which there is temporary (for any rehabilitation projects) or permanent displacement of existing tenants (then in which event either shall be scored as a negative factor); and,
- The following shall receive emphasis in scoring:

- Existing projects with either expiring Section 8 rental assistance contracts, or
- The preservation of projects that have expiring affordable housing land use restrictions.
- The JHFA established the following funding priorities for Applicants applying for the Local Government Area of Opportunity Funding:
  - ✓ Location within a Geographic Area of Opportunity
  - **✓** Maximum Economic Impact
  - ✓ Developments which provide a lift to the neighborhood, and could lead to additional revitalization and/or neighborhood improvement
  - ✓ Projects that result in the adaptive reuse or redevelopment of existing structures or properties
  - ✓ Proximity to public transportation
  - ✓ Leveraging of JHFA funds with other City resources that could be used to meet the FHFC required contribution level, and leveraging of JHFA funds with other funds to achieve greater impact on the community/neighborhood
  - **✓** Ability to meet FHFC requirements for the contribution to be a part of permanent financing with minimum loan term.
  - ✓ Developments which commit to an affordability period beyond the minimum 50 year period required by FHFC and JHFA

	Bayou Crossing	Lofts at Murray Hill	Prudential Place	Vista at Evergreen
Applicant's development and construction experience	Extensive	Extensive	Less than others, but good	Extensive
Applicant's management experience	Extensive Richman Property Services	Extensive WRH Reality Services	Extensive Royal American Management	Extensive Atlantic Pacific Community Management
Financial feasibility to complete and operate the project (including, but not limited to, cost estimates, cash flows, debt service, coverage ratios, the percentage of public monies requested compared to project cost; leveraging)	Appears Feasible \$228,106 TDC/unit HFA loan 0.4% of TDC \$7.2 million private 1 <sup>st</sup> mortgage (27% of TDC)	Appears Feasible \$207,503 TDC/unit HFA loan 0.5% of TDC \$6.0 million private 1 <sup>st</sup> mortgage (25% of TDC)	Appears Feasible \$276,940 TDC/unit HFA loan 0.4% of TDC \$8.0 million private 1 <sup>st</sup> mortgage (29% of TDC)	Appears Feasible \$169,954 TDC/unit HFA loan 0.8% of TDC \$1.16 million private 1 <sup>st</sup> mortgage (8% of TDC)
	Cost within FHFC limits Costs: Reasonable \$228,106 TDC/unit \$146,633 Hard Cost/unit (Garden Concrete)	Cost within FHFC limits Costs: Reasonable \$207,503 TDC/unit \$136,500 Hard Cost/unit (Mid-rise Wood)	Cost within FHFC limits Costs: High \$276,940 TDC/unit \$185,430 Hard Cost/unit (High-rise Concrete)	Cost within FHFC limits Costs: Low \$169,954 TDC/unit \$107,071 Hard Cost/unit (Garden Wood)

	\$19,952 General Development Costs/unit \$12,633 Financial Costs/unit \$28,675 Developer Fee/unit \$20,123 Land Cost/unit	\$17,112 General Development Costs/unit \$9,060 Financial Costs/unit \$26,028 Developer Fee/unit \$18,803 Land Cost/unit	\$22,636 General Development Costs/unit \$9,813 Financial Costs/unit \$34,861 Developer Fee/unit \$24,200 Land Cost/unit	\$26,340 General Development Costs/unit \$11,105 Financial Costs/unit \$22,759 Developer Fee/unit \$2,679 Land Cost/unit
	Bayou Crossing	Lofts at Murray Hill	Prudential Place	Vista at Evergreen
Applicant's performance and/or compliance (including any prior defaults) of any prior loans or contracts with the or City	Successful bond loan	Successful bond and local government loans	None	None
The extent to which social services and assistance is offered to occupants (including, but not limited to, job training, computer training, home purchase assistance, health-related support);	Adult Literacy Home Purchase Assistance Financial Management	Employment Assistance Financial Management Homeownership Opportunity Program Quarterly Resident Programs	Adult Literacy Employment Assistance Financial Management Quarterly Resident Programs	Employment Assistance Financial Management Adult Literacy
The extent to which there is temporary (for any rehabilitation projects) or permanent displacement of existing tenants (then in which event either shall be scored as a negative factor)	None	None	None	None
Existing projects with either expiring Section 8 rental assistance contracts, or The preservation of projects that have expiring affordable housing land use restrictions	None	None	None	None
Location within a Geographic Area of Opportunity	Yes	Yes	Yes	Yes
Maximum Economic Impact	High \$26.5 million TDC 392 jobs \$56.9 million total economic impact	High \$24.3 million TDC 362 jobs \$52.6 million total economic impact	High \$27.7 million TDC 411 jobs \$59.6 million total economic impact	Relatively Low \$14.3 million TDC 212 jobs \$30.7 million total economic impact

	\$104,000 annual Property Taxes Includes market rate units  Bayou Crossing	\$93,600 annual Property Taxes  11,000 FA Commercial and Retail Space Local company Includes market rate units  Lofts at Murray Hill	\$90,000 annual Property Taxes  1,000 SF of Commercial Space State that subs, architect & engineer will be local Includes market rate units  Prudential Place	\$25,244 annual Property Taxes  Discuss efforts for local hiring during construction and ongoing property management & outreach to small, disadvantaged minority & women owned businesses  Vista at Evergreen
Developments which provide a lift to the neighborhood, and could lead to additional revitalization and/or neighborhood improvement	Provides lift to neighborhood Located 7.5 miles south of downtown, 1 mile east of I- 95  Discuss that raw land being developed in conjunction with successful existing development (Bennett Creek)	Provides lift to neighborhood by bringing residents and replacing older building. Also, could lead to additional revitalization Located in Murray Hill  Discuss opportunity to assist upward trend of Murray Hill using mixed income and mixed-use development	Provides lift to neighborhood by bringing residents and replacing older building Located in Downtown Southbank CRA  Discuss opportunity for affordable housing in area where opportunities are rare and how development advances the Downtown Investment Authority's plans	Provides lift to neighborhood by bringing new housing Located in Renew Arlington Community Redevelopment Area  Discuss impact on area and how development advances CRA's redevelopment plan
Projects that result in the adaptive reuse or redevelopment of existing structures or properties	Vacant land	Removal of older building	Removal of older building	Vacant land
Proximity to public transportation	FHFC Proximity Score: 12.5  3 Bus Stops <1.0 miles (nearest 0.3 miles) 4.5 FHFC Proximity Points Grocery (Harvey's) 1.1 miles Medical (Kartsonis Family Medicine) 0.6 miles	FHFC Proximity Score: 14.5  3 Bus Stops <0.4 miles (nearest 0.13 miles) 5.5 FHFC Proximity Points  Grocery (Winn Dixie) 0.9 miles	FHFC Proximity Score 15.0  3 Bus Stops <0.3 miles (nearest 0.15 miles) 6.0 FHFC Proximity Points Skyway within 0.3 miles  Grocery (Fresh Market) 1.1 miles	FHFC Proximity Score: 13.5  3 Bus Stops <0.7 miles (nearest 0.4 miles) 5.0 FHFC Proximity Points  Grocery (Aldi) 1.1 miles  Medical 0.99 miles (Baptist Primary Care)

	Southside Middle School (D) 0.6 miles	Medical 0.9 miles (UF Family Health) Upson Elementary School 0.45 miles (B)	Medical 0.3 miles (Baptist Primary Care) 0.2 miles Julia Landon College Preparatory 0.7 miles (A)	Woodland Acres Elementary School 0.58 miles (C)
	Bayou Crossing	Lofts at Murray Hill	Prudential Place	Vista at Evergreen
Leveraging of JHFA funds with other City resources that could be used to meet the FHFC required contribution level, and	None	None	None	None
Leveraging of JHFA funds with other funds to achieve greater impact on the community/neighborhood	Housing Credits (67%) Bank Loan (27%) JHFA (0.4%) Deferred Fee (5%)	Housing Credits (73%) Bank Loan (25%) JHFA (0.5%) Deferred Fee (2%)	Housing Credits (65%) Bank Loan (29%) JHFA (0.4%) Deferred Fee (6%)	Housing Credits (91%) Bank Loan (8%) JHFA (0.8%) Deferred Fee (0.2%)
Ability to meet FHFC requirements for the contribution to be a part of permanent financing with minimum loan term	JHFA determined most efficient loan terms \$115,000/0%/balloon in 20 years HFA Loan: 0.4% of TDC	JHFA determined most efficient loan terms \$115,000/0%/balloon in 20 years HFA Loan: 0.5% of TDC	JHFA determined most efficient loan terms \$115,000/0%/balloon in 20 years  HFA Loan: 0.4% of TDC	JHFA determined most efficient loan terms \$115,000/0%/balloon in 20 years  HFA Loan: 0.8% of TDC
Developments which commit to an affordability period beyond the minimum 50 year period required by FHFC and JHFA	Perpetuity	Perpetuity	Perpetuity	Perpetuity

## 5. FHFC Selection Process & Back-Up Development

- Each year, FHFC removes the Local Government Area of Opportunity (LGAOF or "preference") from two large counties, and replaces it with a goal of funding a deal in what they designate as a Geographic Area of Opportunity (GOA). The GOA development only requires the smaller local contribution (\$75,000 NPV, best achieved with \$115,000/20 year/0% loan).
- Because of consolidation, Jacksonville can still achieve a "local preference" by providing the required local contribution to only
  one deal located in a GAO—and this intent was communicated in the NOFA issued by JHFA. So long as the deal with the local
  contribution passes FHFC threshold scoring, it will be funded.
- However, if the GOA deal fails threshold in the FHFC scoring due to an error by the applicant, Jacksonville would not receive any funding—unless....
- It is prudent to pick at least one back-up development outside of a GOA to increase the probability that Jacksonville will receive at least one development. This deal will lose to the GOA deal but would be in-line if the preferred deal failed threshold.
- One non-GOA application was received:

NAME LOCATION Council District	DEVELOPER CONTACT	UNITS	DEMOGRAPHIC & DESIGN	TDC COST PER UNIT	JHFA LOAN REQUEST	Hard Cost/Unit
Cedar Station East side of Harlow Blvd. approx. 985 feet north of Harlow & 103 <sup>rd</sup> Street Cedar Hills District 10 Brenda Priestly Jackson	Southport Development Brianne Heffner	128	Family Garden Concrete 3 Story New Construction	\$24,191,063 \$188,993/unit	\$115,000	\$111,172 59% of TDC

## 6. <u>Development Analysis: All meet threshold and agree to affordability in perpetuity. All will have the same (\$115,000 loan) cost for JHFA. All are family demographic.</u>

## • Bayou Crossing:

- ✓ Essentially is Phase II of successful Bennett Creek mixed income development
- ✓ 116 units, divided equally between one- and two-bedroom units (174 bedroom)
- ✓ Concrete construction
- ✓ Good economic impact
- ✓ Fair proximity to public transportation and other services

## • Lofts at Murray Hill:

- ✓ 117 units, mixed between studios, one- and two-bedroom units (159 bedrooms)
- ✓ Builds affordable rental in Murray Hill to assist upward redevelopment of area, with mixed income component
- ✓ Proven track record with JHFA of delivering units on time and on budget
- ✓ Includes commercial space
- ✓ Excellent proximity to public transportation and other services
- ✓ New apartments and commercial space replace nearly vacant 60-year-old building
- ✓ Clear description of how development will assist redevelopment of Murray Hill neighborhood
- ✓ Good economic impact

#### • Prudential Place

- ✓ 100 units, mixed between one-, two, and three-bedroom units (151 bedrooms)
- ✓ Builds affordable rental in Southbank, with mixed income component. Could be only opportunity for this type of development in that area.
- ✓ Includes commercial space
- ✓ Excellent proximity to public transportation and other services
- √ New apartments and commercial space replace older building
- ✓ Highest economic impact, but due to higher costs associated with high-rise building requirements.
- ✓ Clear description of how development meets goals of local plans
- ✓ However, this is a newer development company, without as long a track record as others (although the partners are experienced and have completed similar developments)

## • Vista at Evergreen

- √ 84 units, all one-bedroom (84 bedrooms)
- ✓ Builds affordable housing in Arlington

- ✓ Least amount of economic impact
- ✓ Description of how development advances CRA goals
- ✓ Fair proximity to public transportation and other services

### 7. Recommendations:

- Select one application located within a Geographic Area of Opportunity to receive required local contribution
- Select one application located outside of a Geographic Area of Opportunity to receive required local contribution and would meet FHFC proximity threshold scoring to serve as a backup.
- \$115,000, 20-year loan term, 0% interest, no payments until balloon at end of year 20, for both contributions
- All loan commitments and loans governed by Ordinance 2014-185-E.
- Authorize the Chairman to sign loan commitment letters, and authorize Chair or other Board member to execute loan documents, including subordinations and extension of loan commitment up to 30 days after senior loan closing date;
- Request the Mayor or other official permitted by FHFC to sign the FHFC form required to verify the local government contribution.
- Loan to be evidenced by Promissory Note and Mortgage, with anticipated second mortgage position (subject to all loan documents and due diligence necessary to evidence and complete the transaction). Loan documents to include a Land Use Restriction Agreement with all Applicant commitment (City programs, length of set-aside, income restrictions).
- Loan commitment expiration dates of December 31, 2020.



The Millennia Companies® 4000 Key Tower 127 Public Square Cleveland, Ohio 44114 (216)520-1250 Office themillenniacompanies.com

October 9th, 2019

First Housing Ed Busansky Senior Vice President 107 S. Willow Ave Tampa, FL 33606

Dear Ed,

Enclosed, please find a detailed narrative outlining the current construction budget issues for the four Jacksonville projects. As you will see, we are facing multiple challenges with the four projects which caused a significant increase to the construction budget of approximately \$4.7 million dollars. These challenges include both unforeseen conditions and various city code enforcement requirements which have been incurred since the permits were issued and city inspections have continued throughout the construction process.

#### **Local Funding Pursuits:**

Millennia has been actively seeking additional funding from various sources to offset the additional costs.

- We appealed the decision that our project was subject to full mortgage taxes at the time we acquired the properties. We specifically appealed the notion that all debt was subject to the mortgage tax as this is a LIHTC deal and much of the debt was in a subordinate position precluding it from the tax. Additionally, we also took the position some of the debt represented bridge financing and should not be subject to the mortgage tax as it was not a long-term encumbrance of the project. The result was in our favor and we anticipate the trustee will receive a \$448k refund very soon.
- In June, we toured the properties with the Mayor, and at that time, we made a request to the Mayor's Office to schedule a meeting to discuss additional sources of funding the city might have available to assist with these projects. We are currently working with the city to schedule that meeting for the end of October. We are flexible in taking any approach that the city may be willing to assist with, which could include:
  - 1. Any federal resources the city administers and allocates, such as HOME and/or CDBG funds
  - 2. Any real estate tax incentives, such tax increment financing or tax abatement.

#### R4 Request - Perm Request:

While we are excited about the ruling and hope we are successful in finding additional sources from the city, we also need to be prepared to cover the foreseeable gap with the help of R4. Below are the areas of underwriting we have requested R4 to review and consider to ensure these projects successfully make it to the finish line:

• Purchase full amount of LIHTC. We are now projecting the project will receive \$5,029,210 of annual LIHTC. Assuming the same equity pricing for the new credits as obtained at the time of closing, these credits would generate \$44,212,791 of LIHTC equity. This is \$1,296,141 over the maximum LIHTC equity of \$42,916,650 identified in the LPA. Keeping the equity cap on the deal would reduce the price per credit to \$0.8542 per credit which is a very low effective credit pricing. Removing the cap will enable the property to fund about 28% of the overage.

• Review original underwriting regarding the vacancy. The projects are fully subsidized with a Section 8 contract covering more than 99% of the units. They have historically strong occupancy and we know it will only continue as we move forward with the fully rehabilitated units. The result will be occupancy near 100% and absolutely north of 97%. The original underwriting has a 1.15 DCR and 5% vacancy (HUD is at 1.11 and 3%) and we are looking to increase the perm debt by underwriting a 4% vacancy. Utilizing a 4% vacancy shows \$86,527 of additional NOI which equates to \$1,240,000 in additional debt we know the property can support. Utilizing a 4% vacancy will enable the property to fund approximately 26% of the overage.

#### R4 Bridge Facility Request:

As it currently stands, there will not be enough funds to complete the project as any potential new source would be funded post construction completion. The result is a gap in the construction funding of the project which needs to be filled. We know R4 has the current bridge and respectfully request it be increased by \$4.5 million to fund the overage. At worst case, the increased bridge will take priority in terms of repayment from the remaining equity significantly reducing the developer fee to Millennia. At best case, the increased debt and equity will serve to satisfy the debt and have a successful project for all.

#### <u>First Housing and Jacksonville Housing Finance Authority Request:</u>

While we review the underwriting and potential additional sources of financing options to assist with the construction overages, we ask that First Housing and The Jacksonville Housing Finance Authority consider the following:

- Now that we have determined we will do one cost certification; we would like to combine all the Hard Cost Contingency into one sum for all four projects. This will allow us to continue moving forward with draws while we work towards a solution.
- In order to keep the budget below the \$4.7M noted above, we request an additional waiver to the following agreed upon requirements in the LURA:
  - o Minimum SEER of 15 for Unit Air Conditioners at Palmetto Glen and The Weldon We have directed the Contractor's HVAC subcontractor to evaluate the existing apartment HVAC systems at Palmetto and the Weldon. We are requesting to replace only the systems that are required to be replaced based on the following criteria: will help offset other, unanticipated costs that have increased the construction budget.
    - Useful life expectancy of 10 years
    - Minimum 10 SEER ratings
    - Retained units to be cleaned and repaired to good working order.

If allowed, this will help offset other, unanticipated costs that have increased the construction budget.

It is our objective the be good environmental stewards and replacing viable equipment with new, more efficient equipment is not always the best option. The recuperated costs in added efficiency may never be fulfilled and disposal of the existing equipment creates other needless environmental impact.

Please understand your consideration in this matter is crucial to the completion of these projects. Our mission, as partners, is to improve the quality of life for these residents and we cannot successfully complete this mission if we do not work together on this matter.

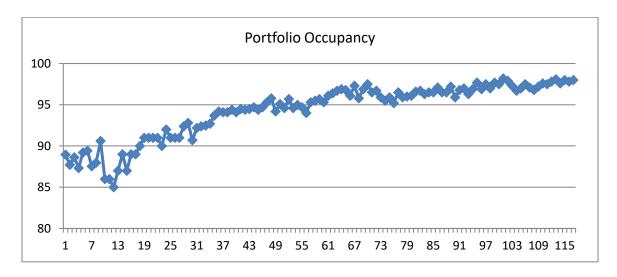
Sincerely,

Stephanie Sinito
Millennia Housing Development, Ltd

Active Rental Developments—Financed by DCHFA or JHFA

		nanced by DCHFA or JHFA Original Bonds &	
Development & Address	Developer	Issue Date	Units & Occupancy
Bennett Creek	Richman	\$21,600,000	264
3585 Salisbury Drive 32216		12-21-10	97% (-27)
Brookwood Forest Apartments	CED	\$10,000,000	168
1251 Fromage Way 32225		2005	97% (-0%)
Camri Green Apartments	Vestcor	\$9,200,000	184
3820 Losco Road 32257		2003	99% (-28)
Caroline Arms	Lincoln Avenue	\$12,500,000	204
6457 Fort Caroline Road 32277		7-3-18	97% (+1%)
Caroline Oaks	Vestcor	\$5,600,000	82
5175 Main Street N. 32208		4-22-15	99% (-0%)
Cathedral Terrace	Blue Sky	\$12,500,000	200
701 N. Ocean St. 32202	2.00 0.0	1-21-16	982 (+0%)
	Carlisle	\$6,000,000	96
Christine Cove 3730 Soutel Dr 32208	Carnsic	2006	98% (-0%)
	LEDIC	\$22,000,000	304
Desert Winds/Silver Creek	LLDIC	12-28-18	99% (+0%)
233 Sahara Ct. & 300 Silver Creek Trace 32216			Rolling Rehab
Hartwood (AKA Hampton Ridge)	Southport	\$5,840,000	110
11501 Harts Road 32218	Godport	2006	91% (-1%)
Lofts at LaVilla	Vestcor	Housing Credits	130
995 Water Street 32204	V C S ( S )	\$265,000 JHFA loan	100% (+3%)
995 Water Street 32204		10-12-16	
Lofts at Monroe	Vestcor	Housing Credits	108
906 W. Monroe Street 32204		\$303,750 JHFA Loan 9-29-17	10+% (-1%)
Lofts at Jefferson	Vestcor	Housing Credits	98
799 Water Street 32204		\$225,750 JHFA Loan	
Millennia Portfolio	Millennia	10-3-18 \$81,600,000	768
Calloway Cove: 30% complete	Willionia	10-24-18	Rolling Rehab
Palmetto Glen- 20% complete			200/74%
The Weldon- 26% complete			74/82% 94/81%
Valencia Way- 27% complete			400/84%
Mary Eaves	Vestcor	FHFC bonds	80
1250 16 <sup>th</sup> Street West 32209		\$300,000 JHFA loan	4 (-4%)
	Lincoln Access	8-19-16	450
Monaco Arms	Lincoln Avenue	\$16,380,000 5-31-19	156 76% (+0%)
10415 & 10525 Monaco Drive 32218			Rolling Rehab
Mt. Carmel Gardens	BREC	\$9,750,000	207
5846 Mt. Carmel Terrace 32216		8-19-16	100% (+0%)
0.1	Southport	\$12,700,000	200
Oakwood Villa	Goddiport	6-30-17	99% (+3%)
8201 Kona Avenue 32211			,
Peyton Ridge	Vestcor	Housing Credits	123
· ·		\$115,000 JHFA loan	100% (+17)
	0 11	4-7-16	00.4
Timberwood Trace	Southport	\$16,000,000 2-1-17	224 98% (-1%)
12250 Atlantic Blvd. 32225		2 1 17	0070 (170)
Timuquana Park Apartments	Southport	\$4,300,000	100
5615 Seaboard Ave. 32244		2004	98% (+1%)
CO.C DOUDOUIG / IVO. OLL TT			

## 117 Month Occupancy Levels—Entire Portfolio Average Occupancy



Average Occupancy by Development

