

**RESOLUTION JIA/CRA-2021-03 (as amended)**

**A RESOLUTION OF THE JACKSONVILLE INTERNATIONAL AIRPORT COMMUNITY REDEVELOPMENT AGENCY ("JIA/CRA") AUTHORIZING A NEW CAPITAL PROJECT TO BE CALLED THE MAIN STREET WIDENING PROJECT; APPROVING \$23,000,000 IN TOTAL FUNDING OVER THREE FISCAL YEAR BUDGETS; ALLOCATING \$9,000,000 FROM THE FY 20/21 AMENDED AND RESTATED BUDGET; PROVIDING FOR OVERSIGHT BY PUBLIC WORKS; PROVIDING FOR FUND CARRYOVER; AUTHORIZING EXECUTION OF ALL DOCUMENTS BY THE MAYOR AND CORPORATION SECRETARY; PROVIDING AN EFFECTIVE DATE.**

**WHEREAS**, on March 16, 2021, the JIA/CRA Advisory Board, with a unanimous vote of 5-0, recommended to the JIA/CRA Agency Board (the "Agency Board") that \$15,000,000 be allocated over the next three years, in \$5,000,000 increments, to a new activity created for design and construction of the "Main Street Widening Project"; and

**WHEREAS**, there is \$9,974,703 remaining in the FY 20/21 Amended and Restated Budget line item "Unallocated Plan Authorized Expenditures"; and

**WHEREAS**, the Agency Board is empowered to authorize projects within the JIA/CRA Redevelopment Area that are consistent with and further the JIA/CRA Redevelopment Plan; and

**WHEREAS**, the Agency Board found that fully funding the Main Street Widening Project with \$23,000,000 (over three years) amount rather than the \$15,000,000 (over three years) amount recommended by the Advisory Board would allow the project to be implemented in a more timely manner with the funding partners of the Florida Department of Transportation ("FDOT") and the Transportation Planning Organization ("TPO"), and would extend the project from New Berlin Road to the Max Leggett Parkway instead of just from New Berlin Road to Airport Center Drive; and

**WHEREAS**, in accordance with Sec. 106.341, *Ordinance Code*, the Agency Board has been given authority to allocate and transfer funds from "Unallocated Plan Authorized Expenditures" to a specific Plan Capital Project, such as the Main Street Widening Project, without further Council approval; and

**WHEREAS**, in accordance with Section 126.211, *Ordinance Code*, the City may utilize a

competitively procured government contract "for the procurement of supplies, professional design services, professional services, contractual services and capital improvements by the City and its independent and/or using agencies;" now therefore

**BE IT RESOLVED**, by the JIA/CRA:

**Section 1. Authorization and Findings.** The Agency Board approves and authorizes the development of a capital project to be known as the "Main Street Widening Project" and finds that it is within the JIA/CRA Redevelopment Area and in compliance with, and furthers the purposes and objectives of the JIA/CRA Redevelopment Plan as follows:

1. **Page 5: Regarding Ports, Aviation, and Related Facilities –**

**Goal 5:** An integrated system shall be developed which will stimulate the economic development of the community, maximize compatibility of transportation facilities with the surrounding community, maximize options for flexibility in the future expansion of the system, and minimize the environmental impact of these transportation systems.

2. **Page 6: Regarding Traffic Circulation –**

**Goal 2:** Increase Existing Transportation Network Capacity– The traffic-carrying ability of the existing roadway network shall be optimized and the traffic-carrying capacity of any capacity-deficient roadway segment shall be increased to the highest practical level of efficiency before considering the addition of through-lane miles.

3. **Page 7: Regarding Traffic Circulation -**

**Goal 3:** Increase Total Roadway Network – New lane miles shall be added to the existing roadway network when necessary to ensure the safe, efficient movement of persons and goods. The addition of lane miles will be accomplished where possible, within the existing roadways right-of-way.

4. **Page 12: Regarding: Transportation in the San Mateo, Pecan Park and Oceanway neighborhoods**

a) To lessen traffic congestion on major thoroughfares adjoining neighborhoods and the safety hazards connected with congestion.

5. **Page 27: Regarding Proposed Circulation -**

c) Improvements to local circulation system by vacating or improving various streets within the area; and

d) Emphasis of major thoroughfares and their intersections to improve vehicular

movement within the area.

**Section 2. Project Approval.** The Main Street Widening Project is hereby approved for a total amount of funding of \$23,000,000 over three (3) fiscal years in the following increments: \$9,000,000 in FY 20/21; \$7,000,000 in FY 21/22; and \$7,000,000 in FY 22/23.

**Section 3. Allocation.** Pursuant to Sec. 106.341, *Ordinance Code*, the JIA/CRA hereby allocates and transfers \$9,000,000 from "Unallocated Plan Authorized Expenditures" within the Plan Authorized Expenditures Category of the FY 20/21 Amended and Restated Budget to a new activity created for the Main Street Widening Project, which project description is attached hereto as **Exhibit A**. Funding in future years will be pursuant to approval and allocation by the JIA/CRA, and the City Council through the annual budget process.

**Section 4. Revenue Transfer.** Pursuant to Sec. 106.344, *Ordinance Code*, a CRA Budget Transfer Form and CRA Capital Project Sheet regarding the Main Street Widening Project are **attached hereto as Exhibit B**.

**Section 5. Carryover.** Pursuant to Sec. 106.345, *Ordinance Code*, funds shall carryover from fiscal year to fiscal year. Any funds remaining after all obligations have been made regarding the Main Street Widening Project shall be returned to the JIA/CRA "Unallocated Plan Authorized Expenditures" activity within the Plan Authorized Expenditures Category for the fiscal year in which the funds become excess.

**Section 6. Oversight.** The Agency Board requests that the Mayor direct the Public Works Department to provide oversight on the Main Street Widening Project utilizing the City's Procurement process.

**Section 7. Contract Execution Authorized.** Pursuant to Sec. 500.116, *Ordinance Code*, the Mayor, or his or her designee, and the Corporation Secretary, are authorized to execute and deliver all contracts and documents related to the Main Street Widening Project.

**Section 8. Effective Date.** This Resolution shall become effective upon a majority vote of the JIA/CRA and upon execution by the Chair.

WITNESS:

Tracy McGeathley  
Signature  
Tracy McGeathley  
Print

**JACKSONVILLE INTERNATIONAL AIRPORT  
COMMUNITY REDEVELOPMENT AGENCY**

Sam Newby  
~~Tommy Hazouri, Chairman~~ Sam Newby, Acting  
Date signed: 6/24/21

VOTE: In Favor: 13 Opposed: 0 Abstained: 0

FORM APPROVAL:

[Signature]  
Office of General Counsel

## US-17 (Main Street) Project Synopsis

US-17 is currently a two-lane rural roadway with considerable development thru Oceanway and notable traffic growth in the area due to the success of the River City Marketplace area. Traffic volumes along the corridor have increased from about 12,000 vehicles/day in 2010 to 18,000 vehicles in 2020.

The City of Jacksonville and Nassau County have requested that this corridor be widened from two to four lanes due to the current conditions and anticipated future growth. The North Florida Transportation Planning Organization has placed this corridor as a high priority to be widened from two-to four lanes from I-295 to SR-200. The logical plan is to begin widening from I-295 and work north as funding is available.

Thru Oceanway the recommended typical section is a five-lane urban section with a multi-use trail along the east side of the roadway (CSX railroad owns all frontage on the west side of the roadway). This roadway typical section will fit within the existing right-of-way; however, additional right-of-way will be need for storm water retention ponds.

FDOT has identified two possible funding scenarios for the first projects on this portion of the corridor. Scenario 1 will widen from I-295 to Airport Center Drive and Scenario 2 will widen from I-295 to Max Leggett Parkway (both scenarios are attached with an anticipated schedule). The funding scenarios are a blend of COJ, FDOT and NFTPO funding to deliver the project.

# Funding and Schedule Options

## US-17 Main Street in Oceanway

There are three likely sources for funding Main Street: COJ funds (CRA), TPO funds (SU Federal Funds) and TRIP (state funds). Below are two likely scenarios based on different levels of local funding.

### **COJ Funding of \$15,000,000**

**Main Street from New Berlin to Airport Center Drive**

PD&E FY 21/22	\$500,000 (COJ)	
Design FY 22/23	\$5,000,000 (\$2,500,000 COJ + \$2,500,000 FDOT)	
Construction from New Berlin Road to Katherine Street FY 23/24		\$12,000,000 (COJ)
Right-of-Way from Katherine Street to Airport Center Drive FY 23/24		\$4,000,000 (FDOT)
Construction Katherine Street to Airport Center Drive FY 26/27		\$6,000,000 (TPO)

COJ \$15,000,000  
 FDOT \$6,500,000  
TPO \$6,000,000  
 Total \$27,500,000

### **COJ Funding of \$23,000,000**

**Main Street from New Berlin to Max Leggett Parkway**

PD&E FY 21/22	\$500,000 (COJ)	
Design FY 22/23	\$5,000,000 (\$2.5 M COJ + \$2.5 M FDOT)	
Construction from New Berlin Road to Katherine Street FY 23/24		\$12,000,000 (COJ)
Right-of-Way from Katherine Street to Max Leggett FY 23/24		\$4,000,000 (FDOT)
Construction Katherine Street to Max Leggett Parkway FY 27/28		\$23,000,000 (\$8 M COJ + 12 M TPO + \$3 M FDOT)

COJ \$23,000,000  
 FDOT \$9,500,000  
TPO \$12,000,000  
 Total \$44,500,000

**CRA Budget Transfer Form**  
 City of Jacksonville, Florida  
**COMMUNITY REDEVELOPMENT AGENCY**

Jacksonville International Airport  
 Name of Community Redevelopment Agency

Yes  
 Plan Capital Project ( Yes or No)  
 (if applicable fill out CRA Capital Project Form)

7  
 Council District (s)

Description of Expenditure Request:

The purpose of this request is to allocate the first installment of \$9M from Unallocated Plan Authorized Expenditures to the Main Street Widening Project (from New Berlin to Max Leggett Parkway). The total cost to the City is \$23M, which will be allocated in 3 installments: \$9M in FY21; \$7M in FY22, and \$7M in FY23. The Project will be overseen by Public Works in coordination with OED.

\$9,000,000.00  
 Total Amount of Expenditure Request

TBD  
 Anticipated Expenditure Commencement Date

TBD  
 Anticipated Expenditure Completion Date

549006  
 Applicable Approved CRA Budget Line Item For Expenditure

\$9,974,703.00  
 Available Funds in Approved CRA Budget Line Item

Date Rec'd.	Date Fwd.	CRA Board Administrator Approval
	6/22/21	<i>[Signature]</i>

**BUDGET OFFICE**

Date Rec'd.	Date Fwd.	Budget Officer Approval

**ACCOUNTING DIVISION**

Date Rec'd.	Date Fwd.	Comptroller Approval

Budget Office and Accounting approval required to verify available funds and for any necessary finance activity / line item changes.

**CRA BOARD APPROVAL**

Date Rec'd.	Date Fwd.	CRA Board Chair Approval
6-28-21	6-28-21	<i>[Signature]</i>

\$9,000,000.00  
 Expenditure Amount Approved by CRA Board

JIA/CRA-2021-03  
 CRA Board Resolution Number

6/22/2021  
 Resolution Date

CRA Budget Transfer Line Item Detail

\* This element of the account string is titled project but it houses both projects and grants.

**TRANSFER FROM:** (Revenue line items in this area are being appropriated and expense line items are being de-appropriated.)

Rev Exp	Fund Title	Activity / Grant / Project Title	Line Item / Account Title	Amount	Accounting Codes						
					Fund	Center	Account	Project *	Activity	Interfund	Future
Total: \$18,000,000.00											
EXP	Jacksonville International Airport CRA Trust Fund	JIA Area CRA Unallocated Plan Auth Exp	Trust Fund Authorized Expenditures	\$9,000,000.00	10804	191021	549006	000000	00001657	00000	0000000
REV	Jacksonville International Airport CRA Trust Fund	Main Street Widening	Property Taxes	\$9,000,000.00	10804	191021	311010	010264	00000000	00000	0000000

**TRANSFER TO:** (Revenue line items in this area are being de-appropriated and expense line items are being appropriated.)

Rev Exp	Fund Title	Activity / Grant / Project Title	Line Item / Account Title	Amount	Accounting Codes						
					Fund	Center	Account	Project *	Activity	Interfund	Future
Total: \$18,000,000.00											
EXP	Jacksonville International Airport CRA Trust Fund	Main Street Widening	Other Construction Costs	\$9,000,000.00	10804	105302	565050	010264	00000000	00000	0000000
REV	Jacksonville International Airport CRA Trust Fund	JIA Area CRA Unallocated Plan Auth Exp	Property Taxes	\$9,000,000.00	10804	191021	311010	000000	00001657	00000	0000000



**CRA CAPITAL PROJECT SHEET**

(This Project is a CRA Capital Project and is NOT included in the City's Five Year Capital Improvement Plan)

Project Title: Main Street Widening Council District(s): District 7  
 Project Location: New Berlin Road to Max Leggett Pkwy  
 CRA Name: Jacksonville International Airport Project Number: 010264  
 CRA Board Res No.: JIA/CRA-2021-03 CRA Trust Fund: 10804 Useful Life: \_\_\_\_\_ Project Completion Date: TBD - estimated by end of FY27

**Project Description:**

Main Street Widening, from New Berlin Road to Max Leggett Pkwy. Project includes PD&E, design and construction. Total COJ contribution is \$23M, allocated over a 3 year period.

**Justification/ Explanation of Authorization in CRA Plan:**

The JIA/CRA is empowered to authorize projects within the JIA/CRA Community Redevelopment Area and finds that the development of the Project is in compliance with, and furthers the purposes and objectives of the JIA/CRA Community Redevelopment Plan as follows:

1) Page 5: Goal 5: An integrated system shall be developed which will stimulate the economic development of the community, maximize compatibility of transportation facilities within the surrounding community, maximize options for flexibility in the future expansion of the system, and minimize the environmental impact of these transportation systems.

2) Page 6: Goal 2: Increase Existing Transportation Network Capacity– The traffic-carrying ability of the existing roadway network shall be optimized and the traffic-carrying capacity of any capacity-deficient roadway segment shall be increased to the highest practical level of efficiency before considering the addition of through-lane miles.  
 Goal 3: Increase Total Roadway Network – New lane miles shall be added to the existing roadway network when necessary to ensure the safe, efficient movement of persons and goods. The addition of lane miles will be accomplished where possible, within the existing roadways right-of-way.

3) Page 12: Transportation - a) To lessen traffic congestion on major thoroughfares adjoining neighborhoods and the safety hazards connected with conjection.

4) Page 27: c) Improvements to local circulation system by vacating or improving various streets within the area; and d) Emphasis of major thoroughfares and their intersections to improve vehicular movement within the area.

**Pay-Go (CRA Trust Fund)**

Funding Sources	Total	Prior Years	FY 20-21	FY 21-22	FY 22-23	FY 23-24	FY 24-25	Beyond 5th
Transfer Between Projects	\$ -							
Debt Proceeds / Borrowed Funds	\$ -							
Pay-Go (CRA Trust Fund)	\$ -							
Interest Earnings	\$ -							
Contribution from Private Source	\$ -							
Grant / Trust Fund / Other	\$ 23,000,000		9,000,000	7,000,000	7,000,000			
<b>Totals</b>	<b>\$ 23,000,000</b>	<b>\$ -</b>	<b>\$ 9,000,000</b>	<b>\$ 7,000,000</b>	<b>\$ 7,000,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

Expenditures/Project Phase	Total	Prior Years	FY 20-21	FY 21-22	FY 22-23	FY 23-24	FY 24-25	Beyond 5th
Design & Engineering	\$ -							
Land Acquisition & Site Preparation	\$ -							
Construction	\$ 23,000,000		9,000,000	7,000,000	7,000,000			
Capital Equipment	\$ -							
Misc. Equipment & Furnishings	\$ -							
<b>Totals</b>	<b>\$ 23,000,000</b>	<b>\$ -</b>	<b>\$ 9,000,000</b>	<b>\$ 7,000,000</b>	<b>\$ 7,000,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

(if applicable)

Operating Budget Impact	Total	FY 20-21	FY 21-22	FY 22-23	FY 23-24	FY 24-25	Beyond 5th
Full Time Equivalents	-						
Personnel Expenses	\$ -						
Contractual Services	\$ -						
Utilities	\$ -						
Materials/Supplies	\$ -						
Equipment	\$ -						
Annual Debt Service	\$ -						
<b>Totals</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>