## GENERAL EMPLOYEES ADVISORY COMMITTEE FOR THE BOARD OF PENSION TRUSTEES August 9, 2023 2 PM City Hall Conference Room 3C

# AGENDA

# 1. CALL TO ORDER

## 2. PUBLIC COMMENT

# 3. APPROVAL OF MINUTES

a. Approval of July 12, 2023, Minutes

### 4. NEW BUSINESS

a. Copy of Consent Agenda for Recommended Benefits dated July 2023

## 5. OLD BUSINESS

- a. Review of Pension Eligibility Case
- b. Board rule pertaining to adult disabled child survivor benefits

## 6. ADMINISTRATIVE

## 7. INFORMATION

- a. Investment Flash Report
- b. Next meeting: September 13, 2023, at 2 PM

# 8. PRIVILEGE OF THE FLOOR

9. ADJOURNMENT

GENERAL EMPLOYEES ADVISORY COMMITTEE FOR THE BOARD OF PENSION TRUSTEES Wednesday, July 12, 2023 – 2 PM

# **MINUTES**

# MEMBERS PRESENT

Valerie Gutierrez, Chair Robert Blanco Becky Javurek Kent Mathis Sage Sullivan Lakeisha Williams

### **MEMBERS NOT PRESENT**

James Healy, Vice Chair

### STAFF PRESENT

John Sawyer, OGC Stephanie Smith, Pension Consultant Andy Robinson, Pension Administrator Hannah Wells, Assistant Pension Administrator

### OTHERS PRESENT

Jacquelyn Y Brown Mike Hogan David Moody Yvonne Moody Terry Wood

## 1. CALL TO ORDER

Chair Gutierrez called the meeting to order at about 2:04 PM.

## 2. PUBLIC COMMENTS

Ms. Brown notified the Pension Office that she had a public comment questioning why the rules regarding disabled children were changed and requesting to be grandfathered in for her disabled child. A letter was prepared by staff and was read by Chair Gutierrez. Chair Gutierrez informed Ms. Brown that the PAC and staff would need more time to review the changes that were made by the BOT. Ms. Brown inquired what her next step of action would need to be if she did not agree with the decision of the PAC. Chair Gutierrez informed her that she could appeal the decision if she disagreed, then appeal again, then it would go to the BOT.

# 3. APPROVAL OF MINUTES

Mr. Mathis motioned to approve the minutes. Mr. Blanco seconded the motion. The Chair summoned for discussion and given none took a vote. The motion passed unanimously.

# 4. <u>NEW BUSINESS</u>

# a. <u>Consent</u>

Mr. Blanco motioned to approve the consent. Mr. Mathis seconded the motion. The Chair summoned for discussion. Given no further discussion, the Chair took a vote. The motion passed unanimously.

# b. Review of previously approved adult disabled child survivor benefit

Mr. Robinson presented the PAC with material regarding a previously approved adult disabled benefit from 2006. He provided the PAC with an overview of the situation that the survivor had passed away and the family presented the pension office with a letter from the PAC from 2006 that stated the surviving child, Mr. Moody, was entitled to a disabled child benefit after the survivor passed away. Mr. Robinson notified the PAC of the previous rules and informed them that the rules are no longer the same.

Mr. Sawyer went into detail of the interpretation of the code when the disabled child benefit was approved and how the rules were changed and addressed that the new code would not allow for this benefit to be approved. Mr. Sawyer stated the PAC could honor the previous approved disabled child benefit if going forward they understand the new code and this situation would not be approved.

Chair Gutierrez reviewed the differences between Ms. Brown's case verses Mr. Moody's case and how Mr. Moody had a letter form the PAC back from 2006 approving this where Ms. Brown is wanting to get her child approved now. Mr. Robinson notified the PAC that he was able to find the PAC minutes but not the BOT minutes for the 2006 meeting. Several PAC members and staff held a discussion and inquired how many others were approved like this case. Mr. Robinson said one other that we know of, and they are already in pay status, but we can go back and do research to make sure. Mr. Mathis inquired if the Pension office would reach out to any individuals who were in a similar situation. Mr. Robinson said no, they would contact our office like Mr. Moody's family did. Mr. Mathis also inquired if Ms. Sessions, Mr. Moody's mother, was already receiving the child disable benefit while she was alive. Mr. Robinson stated yes, she was already receiving the additional 10% to her survivor benefit for the disabled child since it was already approved back in 2006. Mr. Mathis made a motion to approve the adult disabled child benefit for Mr. Moody. Ms. Williams second the motion. The Chair summoned for discussion. Given no further discussion, the Chair took a vote. The motion passed unanimously.

# 5. OLD BUSINESS

# a. Review of Pension Eligibility Case

Mr. Hogan provided an updated letter from the last PAC meeting for the members to review his work history as well as any questions the members had. Chair Gutierrez summarized a letter from outside counsel that Mr. Sawyer received about FRS and the rules and regulations with the pension to the PAC members. Mr. Sawyer stated if Mr. Hogan had outside counsel, then the PAC would not need to have a discussion and they would have to revisit the case due to OGC only receiving the letter from Mr. Hogan on 7/11/2023. Mr. Hogan requested he be allowed to read his letter to the PAC members; Chair Gutierrez allowed him to do so. Mr. Hogan said that he was never notified by COJ or Pension Staff, he only had 6 months to decide nor informed of all his options between the two plans. Mr. Hogan also stated that FRS gave him a deadline of July 30, 2023, to roll his money over.

Mr. Sawyer asked for clarification on Mr. Hogans FRS DROP money. Mr. Hogan states that he would be taxed on taking his funds from FRS but is allowed to roll the funds over to another retirement plan. Chair Gutierrez asked Mr. Hogan when he found out about having to move the funds. Mr. Hogan stated about 2 months ago. Mr. Sawyer notified Mr. Hogan that the FRS rules to move his funds will not change his eligibility for the pension if approved. Several PAC members and staff held a discussion with Mr. Hogan and Mr. Wood regarding his FRS benefits. Mr. Mathis inquired if Mr. Hogan's legal counsel would be providing him with formal documents to provide to the PAC. Mr. Hogan said he would receive informal information from his legal counsel, that they are just assisting him, and he is not currently being represented. Chair Gutierrez stated the PAC will allow Mr. Hogan to receive his informal information from his legal counsel and give our legal counsel time to review at our next PAC meeting or if available a special meeting.

# 6. ADMINISTRATIVE

Mr. Robinson covered the investment flash report and current market conditions.

# 7. INFORMATION

The next regular PAC meeting is scheduled for Wednesday, August 9, 2023, at 2PM.

# 8. PRIVILEGE OF THE FLOOR

Chair Gutierrez informed the PAC members of the recent FPPTA conference and stated they were discussing the H3G Bill and not being allowed to invest in ESG investments. Chair Gutierrez inquired if the city had any investors that were invested in ESG. Mr. Mathis inquired if the new ruling would affect our investment team. Mr. Robinson stated the city does not have any investment managers that specifically invest in an ESG manner. Mr. Robinson reminded the PAC members of the October FPPTA school. Mr. Mathis and Ms. Williams both stated they would be interested in attending. Mr. Blanco inquired if staff could ask for documentation from HR to see if Mr. Hogan ever elected FRS over the pension plan. Mr. Robinson said yes, staff will do research.

# 9. ADJOURNMENT

The Chair adjourned the meeting at about 3:06 PM.

### GENERAL EMPLOYEES PENSION ADVISORY COMMITTEE FOR THE BOARD OF PENSION TRUSTEES

#### July 2023

#### **CONSENT AGENDA FOR RECOMMENDED BENEFITS**

# ALL CALCULATIONS AND DOLLAR AMOUNTS HAVE BEEN AUDITED IN ACCORDANCE WITH ACCEPTED PROCEDURES.

#### 1. TIME SERVICE RETIREMENTS

Martha Bauder, (PA), effective June 17, 2023, in the monthly base amount of \$2,115.53 at the rate of 63.13% (25 years, 3 months), 10% PLOP \$49,133.53

Rosemary Bland, (Tax Collector), effective July 1, 2023, in the monthly base amount of \$1,055.13 at the rate of 33.54% (13 years, 5 months)

Alice Checorski, (PW), effective July 1, 2023, in the monthly base amount of \$3,213.54 at the rate of 57.29% (22 years, 11 months)

George Hester, (Elections), effective July 1, 2023, in the monthly base amount of \$1,440.86 at the rate of 30% (12 years)

Vernon James, (JEA), effective July 1, 2023, in the monthly base amount of \$5,888.92 at the rate of 75% (30 years)

Kenneth Lathrop, (ITD), effective July 1, 2023, in the monthly base amount of \$9,533.17 at the rate of 80% (32 years), 46 months BACKDROP \$470,140.25

Evelyn Denise Lee, (Mayor's Office), effective July 1, 2023, in the monthly base amount of \$1,865.50 at the rate of 19.79% (7 years, 11 months)

Jose Lopez, (Fleet), effective July 1, 2023, in the monthly base amount of \$2,814.39 at the rate of 77.71% (31 years, 1 month), 60 months BACKDROP \$184,485.67

Robert Phillips, (Elections), effective July 1, 2023, in the monthly base amount of \$6,715.85 at the rate of 80% (32 years), 3 months BACKDROP \$20,282.03

Lana Self, (Elections), effective June 24, 2023, in the monthly base amount of \$1,998.37 at the rate of 40.21% (16 years, 1 month)

David Williams, (JSO), effective June 24, 2023, in the monthly base amount of \$5,137.62 at the rate of 75% (30 years)

### 2. VESTED RETIREMENTS

New Commencements

New Deferrals

None

#### 3. SURVIVOR BENEFITS

Christine Burch, (Thomas Burch), effective January 21, 2023, in the monthly COLA base amount of \$3,447.51

Jamie Boucher, (JEA active employee, David Boucher), effective May 30, 2023, in the monthly base amount of \$4,666.93

### 4. <u>RESTORATION OF SURVIVOR BENEFITS</u> None

- 5. <u>CHILDREN/ORPHAN/GUARDIANSHIP BENEFITS</u> None
- 6. <u>TIME SERVICE CONNECTIONS COMPLETED</u> Kevin Beck, (Clerk of Court), 2.87 months in the amount of \$1,086.05

Justin Gicalone, (PA), 76.5 months in the amount of \$54,966.60

- 7. <u>TIME SERVICE CONNECTIONS COMPLETED PURSUANT TO</u> ORDINANCE 2000- 624-E (Independent Agency) None
- 8. <u>TIME SERVICE CONNECTIONS COMPLETED PURSUANT TO</u> ORDINANCE 2003-573-E (Military) None
- 9. REFUNDS

Audrey D Griffin, (JSO), 5 years and 4 months, \$16,472.50

Estate Of Cynthia S Sellers, (Clerk of Courts), 19 years and 11 months, \$46,592.03

Estate Of Rose L Jordan, (RPAH), 13 years and 4 months, \$26,983.40

#### 10. DB TO DC TRANSFER

Emily G Davis (Tax Collector) 16 years and 6 months, \$156,429.56

11. OTHER PAYMENTS AND TIME CONNECTIONS None 12. <u>RE-RETIREE</u> None

13. DISABILITY None

PAC Secretary Approval

BOT Secretary Approval

Notes and Comments regarding Approval:

Date

Date

# **GEPP PENSION ELIGIBILITY**

The Pension Office received an inquiry from Mike Hogan regarding eligibility for the General Employees Pension Plan. Mr. Hogan addressed the PAC at the previous meeting and provided a letter for review. PAC members asked for additional clarification regarding Mr. Hogan's tenure with the City and any other supporting documents from Mr. Hogan and Staff.

Staff was unable to locate any documents pertaining to past conversations between Mr. Hogan and the Pension Office.

From online research, Staff was able to determine Mr. Hogan has been in several positions within city and state government over the years including City Council from 1991 to 1999 and the Duval County Tax Collector from 2003 to 2011. From Staff's knowledge, Mr. Hogan has always been a member of FRS and never a member of the GEPP. Mr. Hogan's latest position of Supervisor of Elections started in 2015 and was his current position until June 30, 2023.

Elected local officials are automatically enrolled in FRS per state rules, but the member has six months to make a change to a local pension plan instead. This change is requested in writing to FRS and the City of Jacksonville. Staff is unaware of any written requests by Mr. Hogan asking to withdraw from FRS when he was on City Council or during his tenure as Tax Collector.

In May 2012, Mr. Hogan entered FRS DROP and exited DROP in March of 2017. FRS rules state that once a member is or has been in FRS DROP, they are never permitted to withdraw from FRS and become a member of a local pension plan. Based on this rule, he would not have been able to join the GEPP in 2015 after becoming the Supervisor of Elections. Staff believes the information provided to Mr. Hogan in 2015 about not being permitted to join the GEPP was correct. Based on Staff's knowledge of FRS policies to be eligible for the GEPP, Mr. Hogan would have needed to withdraw from FRS within the first six months of being elected or re-elected Tax Collector.

# **RESPONSE FROM MR. HOGAN**

#### Mike Hogan's appeal for participation in the City's Pension Plan

#### Article 16 retirement and pension benefits

#### Section 16.01.

All officers and employees of the consolidated government employed after the effective date of this charter shall be members of the consolidated government pension and retirement system, which system shall include the 1937 police and fire department pension fund of the City of Jacksonville, under the provisions of chapter 18615, Acts of 1937, as amended, and the 1937 pension fund for employees of the City of Jacksonville, under the provision of chapter 18610, Acts of 1937, as amended, and shall also include any other retirement plan adopted by the Council. Pursuant to collective bargaining as authorized in Article 1, Section 6, Florida Constitution, Chapter 447, Florida Statutes, and Section 212. 0559(9), from, and after October 1, 2017, no new employee of the consolidated government shall become a member of any of the consolidated government pension funds under the provisions of chapter 18615, Acts of 1937, as amended. The Council shall have the authority to amend said, retirement and pension system to provide a separate classification or classifications, including provisions relating to eligibility, contributions, required services, retirement age and benefits thereunder, for officers and employees becoming members of said retirement and pension system after the effective date of this charter. Nothing in this Section shall impair, or diminish the rights and privileges, including rights and privileges of Social Security coverage, to which employees of former governments on the effective.

<u>date of this charter.</u> Employees of the Jacksonville Police and Fire Pension Board of Trustees shall be members of the 1937 pension fund for employees of the City of Jacksonville, under the provisions of chapter 18610, Acts of 1937.

Section 16.04 Election of membership by certain employees and membership of handicapped employees.

(a) Any employee of the City of Jacksonville, who is not in the civil service system of the city, nor any elected or appointed officer of the city, shall be required to become a member of the retirement and pension system of the City of Jacksonville, but any non-civil service, employee, or elected, or appointed officer, may elect to become a member of the retirement and pension system of the City of Jacksonville by filing a written notice of election, with the trustees of the pension funds of the city retirement and pension system. Upon the filing of a notice of election the membership of the officer or employee, in any other public pension funds of which he may be a member shall terminate.

#### Time lines

- I enrolled in FRS in 2000
- From July 2011 to June 30th 2015 I was the Chairman of the State of Florida's Public Employees Relations Commission
- In 2012 I enrolled in FRS DROP
- In March 2015, I was elected Supervisor of Elections(SOE) of the City of Jacksonville, however my term as SOE started on July 1, 2015
- In June 2015, I went through the onboarding process conducted by the City of Jacksonville's HR department which included an interview with a member of the pension staff.
- On August 31, 2016 I completed DROP
- From September 2016 and every year till today I have been trying to join the City's Pension Plan. I made my appeals to Jason Gabriel, Jason Teal and Joey Greive. I also reached out to Steve Meck, attorney with the law firm Carson & Adkins in Tallahassee and Terry Wood.
- On December 20, 2017, Mr. John Sawyer of the General Counsel's office sent his review of my request to join the City's Pension Plan.

#### Narrative:

In the 2015 meeting with the pension representative, I was told I was not eligible for the city's pension because of my DROP status. When I asked why he mentioned two things - one I couldn't be enrolled in two systems, and two something about DROP and Social Security. I told him that my DROP would end in August 2016. I asked him would I be eligible to join when I completed DROP. His answer was vague. He said he never had a case like mine, but he indicated I could. The representative never mentioned that I had six months to make my decision. Had I known that very important fact, I could have easily dropped out of DROP which would have enabled me to join the city's pension plan in July 2015.

#### Summary:

The answers presented in John Sawyer's 2017 memoranda, was not responsive to the question I asked. I had asked, if an elected official completes their participation in one government sponsored retirement plan, the FRS, may they then request to join the City of Jacksonville's Retirement Plan. There are three situations that appear not to have been considered in my case.

1. I was still enrolled in the FRS DROP program when I entered my first year of my term as Duval County Supervisor of Elections. I began my FRS DROP participation in May 2012 and completed it in August 2016. The fact that the City was aware of my participation is supported by the City's contributions to FRS on my behalf, from July 16, 2015, to October 7, 2016. The City erred and had to reverse FRS payroll payments for October 7, October 21 and November 4, 2016. Thus, the city has not made any additional contributions to any type of retirement plan since I completed my participation in the FRS.

2. The representative from the pension office never gave me any options and told me since I was in FRS DROP I could not join the City's Pension Plan. I was never told I had six months to make my pension decision. Had I been given ALL the information I was entitled to I could have and would have immediately dropped out of the FRS DROP making me eligible for participation in the City's Pension Plan in July of 2015. Which is what should have happened.

3. Mr. Sawyer points out that, at that time, the City of Jacksonville's Charter, in Section 16.0, authorizes city elected officials to join the City's retirement plan. Therefore, with my "change in status" situation, (some might call it a "life event"), completing my FRS DROP and stopping my FRS contributions, I should have been notified on September 1, 2016, that I was eligible to join the City's Retirement Plan, as provided by City Charter, Section 16.0.

Mike Hogan



Elected Officers' Class Retirement Plan Enrollment Form

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As a newly elected officer covered by the Florida Retirement System (FRS), your enrollment deadline depends on the plan you choose. See Section 1 for deadline information. You must be actively employed earning salary and service credit when your form is received by the FRS Plan Choice Administrator. To make your plan choice, you must complete this form. If you do not actively enroll, you will default into the Pension Plan (see Section 1 below). Before you enroll, use the FREE resources offered by the FRS to help you understand the impact of your decision. These resources

- The toll-free MyFRS Financial Guidance Line at 1-866-446-9377, Option 2,
- The CHOICE SERVICE online benefits projection tool, available at MyFRS.com or through the MyFRS Financial Guidance Line, Option 2.
- You can contact Senior Management Service Optional Annuity Program companies directly for more information about that plan.

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FOC 1	MyFRS Financial Guidance Line 1-F	366-446-0277 (TRS 711) = MyFRS.com	
200-1	07-15 19-11.006 F.A.C. Social Security Number.		

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If you selected Option 4, 5 or 6, your employer MUST complete the following Certification:

Employing Agency Name:

	۰ 	Agency Number:	
Class Code:	Position Number:	Date Employee Assumed Office:	-
I CERTIFY THAT THE ABOVE	INFORMATION IS CORRECT.		·
Authorized Signature:			
		Title:	

# **SECTION 2: FRS Investment Plan Fund Selections**

(Complete this section only if you selected Option 2 or 3 in Section 1.) You have a suite of 10 retirement date funds and 11 investment options to choose from. Please use the free MyFRS Financial Guidance Program resources to help you understand your investment fund choices. You can change your investment fund selections after your account is activated by calling the MyFRS Financial Guidance Line Option 4, or logging onto MyFRS.com. Transfer restrictions may apply. How to enter your investment fund selection:

- Write the percentage you wish to allocate to each investment option. Use whole percentages only.
- Choose your investment funds from retirement date funds, other investment funds OR from a combination of the two. The total of all your selections must equal 100%.
- If you do not select any investment funds below, you will be automatically defaulted to an appropriate Retirement Date Fund

RETIREMENT DATE FUNDS: If you are unsure about which investment funds to choose, you may want to consider a diversified investment portfolio that bests fits your career time horizon until anticipated retirement date. Retirement Date Funds are designed to offer diversified portfolios for members who would rather use professionally managed asset allocation funds rather than build their own retirement portfolios. These Funds are designed to provide a single fund whose asset allocation changes over time during your working career. If you select this option, you are selecting a fund based on factors such as your age as of July 1<sup>st</sup> of this year and a projected retirement date appropriate for your retirement goals. The asset allocation of these funds is subject to change. Funds and fees are as of July 1, 2015. You might consider th

following if you are <u>Regular</u> <u>Class</u> and:	You might consider the following if you are <u>Special Risk</u> or <u>Special Risk Admin</u> and:	Fund Name	
Age 26 or younger			Percentage
Age 27 to Age 31	Age 26 or younger	FRS 2055 Retirement Fund (\$0.80)	%
Age 32 to Age 36		FRS 2050 Retirement Fund (\$0.80)	%
Age 37 to Age 41	Age 27 to Age 31	FRS 2045 Retirement Fund (\$0.80)	
	Age 32 to Age 36	FRS 2040 Retirement Fund (\$0.80)	
Age 42 to Age 46	Age 37 to Age 41	FRS 2035 Retirement Fund (\$0.80)	%
Age 47 to Age 51	Age 42 to Age 46	EBS 2000 Retirement FUND (\$0.80)	%
Age 52 to Age 56	Age 47 to Age 51	FRS 2030 Retirement Fund (\$0.90)	%
Age 57 to Age 61		FRS 2025 Retirement Fund (\$1.20)	%
Age 62 to Age 66	Age 52 to Age 56	FRS 2020 Retirement Fund (\$1.50)	
	Age 57 to Age 61	FRS 2015 Retirement Fund (\$1.70)	
Age 67 or Older	Age 62 or Older	FRS Retirement Income Fund (\$1.80)	%
OTHER INVESTMENT EUNOC	12	(\$7.80)	%

OTHER INVESTMENT FUNDS: If you prefer to create your own customized portfolio choose from the investment funds listed below. A "B" after a fee means the fund will automatically block trades from occurring under certain circumstances. Funds and Annah Olara D

Asset Class Description	Fund Name	· · · · · · · · · · · · · · · · · · ·
Money Market	FRS Money Market Fund (\$0.62)	Percentage
Real Assets	FRS Real Assets Fund (\$4.50)	%
Bond	FRS U.S. Bond Enhanced Index Fund (\$0.50) Pyramis Intermediate Duration Pool Fund (\$1.20) FRS Core Plus Fixed Income Fund (\$2.40)	% % %
US Equity	FRS U.S. Large Cap Equity Fund (\$3.70) FRS U.S. Stock Market Index Fund (\$0.20) FRS U.S. Small/Mid Cap Equity Fund (\$6.30)	<u>%،</u> ب, تر,
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Global Equily	American Funds New Perspective Fund (\$4.90 B)	9/3 \$/3
·····	TOTAL MUST EQUAL 100%	9/:

MyFRS Financial Guidance Line 1-866-446-9377 (TRS 711) = MyFRS.com

EOC-1 07-15 19-11.006 FA.C. Social Security Number:

An Important Note About Fees: Each investment fund charges an annual fee based on a percentage of the balance invested in that fund. Fees will vary by fund and are automatically deducted from your account. These are the only fees you will pay as an active member of the Investment Plan. To make it easier for you to compare fees, the dollar amount listed (in bold italics) next to the name of each Investment Plan fund is the first-year annual fee for a \$1,000 account balance. Note: The fees listed on this form may have changed since the form was printed. For the latest fee and fund information, visit MyFRS.com. Fees reduce your retirement benefit. Over 30 years, an annual fee of 0.50% on a fund (\$5 per \$1,000 account balance) will reduce your final account balance by approximately 15%. For more information about each Investment Plan fund, please review the fund profiles and the Investment Fund Summary at MyFRS.com or call the MyFRS Financial Guidance Line, Option 2, to speak with an unbiased financial planner.

# **SECTION 3: Beneficiary Designation**

I understand that I can designate a beneficiary at any time. If I do not designate a beneficiary, my benefits (if any) will be distributed in the event of my death in accordance with s. 121.091(8) or s. 121.4501(20), Florida Statutes, as applicable 1 can designate a beneficiary by completing a Beneficiary Designation Form (BEN-001 Pension Plan or IPBEN-1 Investment Plan). Both forms are available online at MyFRS.com or by calling the MyFRS Financial Guidance Line In order to designate a beneficiary for the local annuity, I understand that I must contact the providers for those plans.

# **SECTION 4: Authorization**

1. IMPORTANT INFORMATION: Read the following before signing this form. You understand you have a one-time future opportunity, called the 2<sup>nd</sup> Election, to switch from the FRS retirement plan you chose in Section 1 (Options 1 2.3 or 4) to the other FRS plan during your FRS career and there may be a cost for doing so. You understand you cannot file a 2<sup>nd</sup> Election using this form. You understand you can find a description of your rights and responsibilities under the Pension Plan and the FRS Investment Plan in the respective Summary Plan Descriptions, Florida Statutes, and Administrative Rules, or calling the MyFRS Financial Guidance Line, Option 2, or visiting MyFRS.com.

If you selected Option 1 in Section 1 (Elected the FRS Pension Plan): You understand that the Pension Plan is a defined benefit plan, which will provide you with benefit payments at retirement if you meet certain criteria. As of the most recent actuarial valuation date, the FRS actuarial liability exceeded the actuarial value of its assets yielding an unfunded actuarial liability. This liability may increase or decrease in the future. The Legislature may increase or decrease the amount that you and your employer contribute to this plan to keep it actuarially funded.

If you selected Option 2 in Section 1 (Elected the FRS Investment Plan): You understand you have elected the Investment Plan Elected Officers' Class. You understand and acknowledge the following: Any accrued value you may have in the Pension Plan will be transferred to your Investment Plan account as your opening balance and is subject to the vesting requirement of the Pension Plan. You can find out the accrued value in your Pension Plan account by calling the MyFRS Financial Guidance Line, Option 3, to connect to the Division of Retirement. The initial transfer amount is an estimate and your account will be reconciled within 60 days of that transfer using your actual FRS membership record pursuant to Florida law and the reconciled amount could be more or less than the estimated amount of the transfer and that your account will be adjusted accordingly. You direct all future employer contributions be deposited in your Investment Plan account

If you selected Options 2 or 3 in Section 1 (Elected the FRS Investment Plan or FRS Hybrid Option): You acknowledge and understand that you reviewed the Fund Profiles, the Investment Fund Summary, and the Annual Fee Disclosure Statement in the "Investment Funds" section at MyFRS com before selecting any investment funds or submitting this form You can change your fund allocations at any time after your account is activated by logging onto MyFRS com or calling the toll-free MyFRS Financial Guidance Line, Option 4. Your account will be available by the end of the effective month of this election. If you didn't choose specific investment funds, you are directing that your assets be invested in an age-appropriate retirement date fund as provided under Plan provisions. The Investment Plan is not designed to facilitate short-term excessive fund trading. Foreign and global investment funds are subject to a minimum holding period of 7 calendar days following any non-exempt transfers into such funds, and you may be subject to trading controls on other funds in the event

You also acknowledge and understand that investment management fees will be deducted from your investment Plan account and that these fees may change in the future and that funds may be added or terminated. If any of the funds you select in the Investment Plan are terminated in the future, you will be able to move your assets into other investment funds prior to termination. Otherwise, your assets in the terminated fund(s) will automatically be moved into a replacement fund designated at that time. If you terminate employment and am vested in your account balance, you may be subject to a mandatory payout of your account if the balance is \$1,000 or less, or an account maintenance fee of \$6 per quarter if your

# MyFR\$ Financial Guidance Line 1-866-446-9377 (TRS 711) • MyFRS.com

EOC-1 07 15 19-11 006 F A.C Social Security Number:

PAGE 1254

# Florida Retirement System Pension Plan Application for Service Retirement and the Deferred Retirement Option Program (DROP)

PO BOX 9000 Tallahassee, FL 32315-9000 Local Phone: 850-907-6500 Toll Free: 844-377-1888 FAX: 850-410-2010

# **DROP Accrual Distribution Methods**

When your participation in DROP begins, your DROP benefit is based on the option selected at retirement (begin date for the DROP), and will accrue, with interest and cost-of-living adjustments, for the duration of your DROP participation. Upon your termination of employment and DROP, you must elect one of the following methods of payment for the DROP benefit within 60 days of your DROP employment termination.

#### 1. Lump sum

All accrued DROP benefits, plus interest, less 20 percent tax remitted to the Internal Revenue Service (IRS), shall be paid to the DROP participant or the surviving beneficiary.

### 2. Direct rollover

All accrued DROP benefits, plus interest, shall be paid from the DROP directly to the custodian of an eligible retirement plan as defined in s. 402(c)(8)(B), Internal Revenue Code (IRC). However, in the case of an eligible rollover distribution to the surviving spouse of a deceased participant, an eligible retirement plan is an individual retirement account or annuity as described in s. 402(c)(9), IRC.

# 3. Partial lump sum

A portion of the accrued DROP benefits shall be paid to the DROP participant or surviving spouse, less IRS tax and the remaining DROP benefits shall be transferred directly to the custodian of an eligible retirement plan as defined in s. 402(c)(8)(B), IRC. However, in the case of an eligible rollover distribution to the surviving spouse of a deceased participant, an eligible retirement plan is an individual retirement account or annuity as described in s. 402(c)(9), IRC. The proportions shall be specified by the DROP participant or surviving spouse.

If you do not make an election of one of the above methods within the 60-day period, the Division of Retirement will pay directly to you the accrued benefits in a lump sum, less IRS tax. If you fail to terminate in accordance with s 121.021(39)(b), Florida Statutes (F.S.) on your DROP termination date, your retirement will be null and void and your Florida Retirement System membership established retroactively to the date you began DROP.

You understand that Sections 121.4501(8)(b)2 and 121.4501(15)(b) of Florida law incorporate the federal law concept of participant control, established by regulations of the U.S. Department of Labor under Section 404(c) of the Employee Retirement Income Security Act of 1974. If you exercise control over the assets in your Investment Plan account, pursuant to Section 404(c) regulations and all applicable laws governing the operation of the Investment Plan no program fiduciary shall be lable for any loss to your account which results from your exercise of control.

You understand that the Investment Plan is a defined contribution plan in which the Florida Legislature can increase or decrease

If you selected Option 4 in Section 1 (Elected the SMSC): You understand that upon election, your FRS service will be governed by the guidelines of the Senior Management Service Class (SMSC) of the Pension Plan and your effective date in this class will be the date you took elected office.

If you selected Option 5 in Section 1 (Withdraw from the FRS to participate in a local annuity plan): You understand you will not participate in any FRS program. You understand your decision to participate in the local annuity plan is irrevocable for as long as you hold a position eligible for the Senior Management Service Class. You understand that your election must be made no later than 6 months after assuming office and you must be a local elected officer to

If you selected Option 6 in Section 1 (Withdraw from the FRS entirely): You understand your effective date for this election is the date you assumed office. You understand you may rejoin the Elected Officers' Class (EOC) at any time by submitting a written request to the Division of Retirement, provided you are in an EOC position at the time of your request. The option to withdraw and not participate in any retirement plan is not available to you if you have already retired from a State of Florida-administered retirement plan.

SIGN HERE (Your form cannot be processed without your signature.)

Signatur

=mail Address (oplional)

2. FAX OR MAIL YOUR COMPLETED FORM TO:

Fax: 1-888-310-5559 (Do not include a cover sheet and retain the original for your records)

Mail: FRS Plan Choice Administrator P.O. Box 785027 Orlando, FL 32878-5027 (Do not mail this form to your employer or to the Division of Retirement and retain a copy for your records.)

8/11/2015

Carefully review your form and make sure you sign and date it before mailing it. Keep a copy for your records CAUTION: Your form will not be processed if you submit a form that does not indicate your plan choice or your Social Security number, or does not have your signature. You will be notified if your form is incomplete and was not processed. You must resubmit a completed form in order for your plan choice election to be processed.

3. Your choice will become final at 4:00 p.m. (ET) on the day it is received by the FRS Plan Choice Administrator. Your Plan Choice Form must be received by the FRS Plan Choice Administrator on or before 4:00 pm on the last business day of the 5th month after assuming elected office if you are enrolling in the FRS Pension Plan, FRS Investment Plan or FRS Hybrid Option OR on or before 6 months after taking office if you are electing the SMSOAP option or the election to withdraw from the FRS. If you choose options 1, 2, 3, or 5 in Section 1, you will have a one-time second opportunity to change plans (except to SMSOAP) at any time during your FRS career. You can

4. A confirmation statement will be mailed to your address of record once your completed form is received and processed. Please allow 2 to 3 weeks to receive it. (Your address of record is submitted to the FRS by your employer Make sure your employer is notified of any address changes.)

MyFRS Financial Guidance Line 1-866-446-9377 (TRS 711) - MyFRS.com

EOC-1 07-15 19-11.006 F.A.C. Social Security Number:

DP-ELE Rev. 04/09 Calculations	Notice o	r clection to Particl	nent System Pension pate in the Deferred nd Resignation of Em	Patiroman	t Option	
	Local Pt	PO BOX 9000 one: 850-907-6500 T	Tallahassee, FL 32315- oll Free: 844-377-1888	9000 FAX: 850-4	10-2010	
Member Name	Joseph Michae	l "Mike" Hogan				
Position Title	Supervisor Of I		Member SSI			
Home Phone	(904) 778-2143	1	Birth Dat Work Phone		630-7757	
Home Mailing						
Address		<u></u>	Present FRS Employer(s		f Jacksonville (Du	val County)
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Resignation Fron	a Employment to	Participate in the DF	ROP:			
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l understand that I benefit under Chap S. I cannot add se	must terminate oter 121. F. S. Te	all employment with F mination requirements	RS employers to receive for elected officers are of retirement or elect the ion information provided	/e a monthl different as	s specined in s 12 <sup>-</sup>	fit and my DROP .091(13)(b)(4), F ROP begin date, I
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Employer Certifica and will terminate hi	tion: This is to ce s or her employm	rtify that the above na lent on the date stated.	med member will be enr	olled as a D	ROP Participant o	n the date stated
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Authorized Personne	el Signature:	teak star			<b>0.1.06.0</b>	
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			Date		Onotrof 13	2015
Rule 60S-11.002, F./ Page 1 of 1	A.C.					



**REPLY TO: TALLAHASSEE** 

July 11, 2023

John C. Sawyer, Jr. Chief, Gov't Operations Dept. Office of General Counsel 117 W. Duval Street, Suite 480 Jacksonville, FL 32202

### Re: Elected Officer Option to Participate in City Retirement System

Dear Mr. Sawyer:

You have asked whether an elected officer of the City of Jacksonville may participate in the City's Retirement System after having previously elected to participate in the Florida Retirement System ("FRS") during the same term of elected office. As I understand the facts relevant to your inquiry, an elected officer of the City was participating in FRS deferred retirement option plan (DROP). At the conclusion of his DROP participation period, he requested to participate in the City's closed defined benefit plan for the remainder of his term of office. Based on my review of the relevant sections of the City Charter and Code of Ordinances and applicable state and federal law, it is my opinion that an elected official, who elects to participate in the Florida Retirement System (FRS) upon assuming office, may not subsequently elect to join the City's retirement system within the same term of office.

Section 121.052(3), Florida Statutes, provides that an elected officer may, within six months after assuming office, elect to withdraw from participation in the FRS. In the event an elected officer "opts out" of the Florida Retirement System upon assuming office, City Charter Section 16.01(a) authorizes elected officers to opt to become a member of the retirement and pension system of the City. The elected officer at issue chose to participate in FRS and, in doing so, elected *not* to participate in the City's retirement plan. At his normal retirement date, he elected to participate in the FRS DROP for 60 months.

Generally, an FRS member who is participating in the deferred retirement option plan (DROP) is required to terminate employment at the conclusion of their DROP period (60 months). See F.S. § 121.091(13). However, Section 121.053(7) provides an exception for members of the Elected Officers' Class who are participating in DROP. Under this exception, elected officers may extend

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their otherwise required termination date until the end of the member's term in office. During the period between the end of DROP participation and the end of the term of office, the elected officer's DROP account is not credited with benefit payments and does not accrue interest.

When looking at the regulatory framework of the City's retirement plan as a whole, an elected officer's option to participate in FRS or the City's retirement system is a one-time election to be made within the first six months of assuming office. Once an election is made, the elected officer shall be a member of and subject to the rights and obligations of the chosen plan for the duration of the term of office.

One of the benefits of a governmental plan is the availability of special tax treatment of employer and employee contributions for qualified plans. The City's requirement that an employee or officer make a one-time election to participate is intended to comply with Internal Revenue Service qualification requirements. Pursuant to U.S.C. § 414(h)(2), the City is permitted to "pickup" employee contributions, which would otherwise be made "after-tax." Section 414(h)(1) of the Code states that contributions shall not be treated as having been made by the employer (i.e. pre-tax) if those contributions are designated as employee contributions, provided certain requirements are met.

One such requirement, under section 401(k) of the Code, prohibits a governmental plan from including a "cash or deferred arrangement." U.S.C. § 1.401(k)-1(a)(1). A cash or deferred arrangement is any arrangement under which a covered employee may elect to have the employer make payments as contributions to a plan on behalf of the employee, or to the employee directly in cash. IRS rules and guidance specify that in order to protect the qualified status of a plan, there can be no ability of an employee to elect between having the City make the mandatory employee contribution and receiving those amounts as cash. *See, e.g.,* IRS Rev. Rul. 2006-43. Avoiding this situation is the reason employees are provided a one-time, irrevocable election window to participate in a retirement plan at the time they are first eligible.

An initial option to participate in the plan is not a cash or deferred election, even though the employee is able to choose between participating in the plan - which would result in a pick-up of employee contributions - and receiving the contributed amounts directly. This issue is addressed in section 1.401(k) - 1(a)(3)(v) of the Income Tax Regulations. This rule provides that a one-time irrevocable election made at the time an employee commences employment with the employer or upon an employee first becoming eligible under any plan, is not a cash or deferred election. The effect of the rule is to permit a one-time election to participate at the time the plan is first adopted and thereafter at the time of an employee's initial eligibility to participate in the Plan. In order to avoid this option from being deemed a cash or deferred election, an employee cannot be permitted to subsequently change their election.

The City's elected officers are permitted to opt out of FRS and participate in the City's retirement plan at the time their term of office commences. Pursuant to the City code and IRS requirements, this election to participate or not participate in the City's retirement plan, is a one-time, irrevocable election. Therefore, an elected officer who chooses not to participate in the City's July 10, 2023 Page 3

retirement plan at the time he or she assumes office may not later be provided a second election to participate in the plan, even after the conclusion of the officer's FRS DROP participation.

The Florida Division of Retirement would also likely prohibit participation by an elected officer in the City's retirement plan before satisfying FRS "termination" requirements, as set forth under section 121.021, Florida Statutes. During the period between the end of DROP participation and the end of the term of office, the elected officer is still considered an FRS participant by the Division, with the status of "Extended DROP, until FRS termination requirements are met.

In addition, an elected officer under FRS Extended DROP status would be excluded from participation in the City's defined benefit plan, because he is in a mandatory coverage group under social security. As an FRS member, an elected official is required to participate in and contribute to social security. He continues to participate in and contribute to social security for the remainder of his term of elective office. Although the City is not required to make the employer DROP contribution to FRS during this period, the City *is* required to contribute, on the member's behalf, to the unfunded liability, the health insurance subsidy contribution and towards social security. See sections 121.091(13)(i)1 and 121.053(7)(a)2, Florida Statutes.<sup>1</sup>

Sec. 116.1201 of the City Code of Ordinance does not permit social security coverage of any services performed by "an individual who is a member of the retirement system of the City," including services performed by elected officials. The effect of this provision is to prohibit employees in positions covered by social security to participate in the City's defined benefit plan. Because social security coverage of the services performed by an elected official on FRS Extended DROP status is mandatory, elected officials on Extended DROP status under FRS would be prohibited by City Ordinance from participating in the defined benefit plan.

Based on the foregoing, an elected officer who opts out of the City's retirement plan and elects to participates in FRS at the time he assumes office, may not be provided a second election to participate in the City's retirement plan while still in office.

Should you wish to discuss the matter further, please do not hesitate to contact me.

Sincerely,

Glenn E. Thomas

<sup>&</sup>lt;sup>1</sup> Sec. 121.091(13)(i)1, states that DROP retirement contributions "are in addition to contributions required for social security." Sec. 121.053(7)(a)2 states that DROP contributions are no longer required, but contributions toward the unfunded actuarial liability and health insurance subsidy payments *are* still required. Nothing in Section 121.053 or 121.091 permits the discontinuation of social security contributions prior to termination.

# BOARD RULE PERTAINING TO ADULT DISABLED CHILD SURVIVOR BENEFITS

The Pension Office received an inquiry from Jacquelyn Brown regarding adult disabled child survivor benefits.

Ms. Brown brought a case before PAC on June 22, 2022, asking that her adult disabled child be permitted as her pension beneficiary. Prior municipal code allowed for this situation, but a Board rule was written in September 2021 that changed this provision. The new rule as written states the child would need to become disabled, and the pensioner must be deceased prior to the child attaining 18 years of age. Ms. Brown is retired, and her disabled child is an adult. Based on the Board rule, the PAC denied Ms. Brown's request.

Ms. Brown is requesting a review by the PAC on why the rule was changed and why her situation cannot be grandfathered to receive the benefit.

Redlined Board Rules proposed by the Board Rules and Code Clarification (BRACC) committee at their 7/15/2021 meeting. The new rules were subsequently approved by the PAC, COPAC, and finally the BOT on 9/23/2021.

Page 24 section (f) provides the current rule for how disabled child benefits are determined. The paragraph is stated below:

(f) Benefits to a Surviving Disabled Child. Child or Orphan benefits may be payable to a surviving disabled child for life, providing the child became disabled and the pensioner died prior to the child attaining 18 years of age. The standards for the disability determination shall generally conform to those used by the Social Security Administration in conjunction with the payment of supplemental security income benefits for children with disabilities. As part of the application review process, the Pension Office may request additional medical information for certification by the System's MRO.

# Monthly Investment Performance Analysis

City of Jacksonville Employees' Retirement System

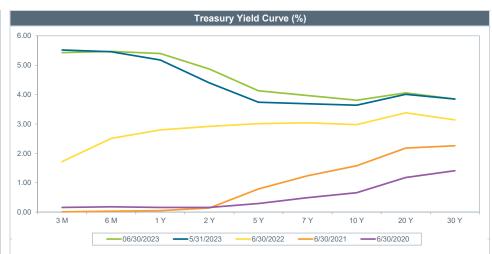
Period Ended: June 30, 2023



#### General Market Commentary

- Global equity markets experienced positive results in June, with most US and international indexes posting midsingle digit returns for the month. Stocks traded higher largely due to encouraging inflation news and optimism of a soft landing for the US economy.
- Inflation continued to moderate, with year-over-year inflation as of May 2023 coming in at 4.00%, its lowest reading in two years and significantly lower than the 9.10% pandemic-era peak in June 2022.
- The Fed decided to pause interest rate hikes at their June meeting, following ten consecutive interest rate hikes. However, given Fed Chair Powell's comments, additional rate hikes are expected this year as the Fed attempts to continue to bring inflation down to the 2.00% target.
- Equity markets posted positive returns in June as the S&P 500 (Cap Wtd) Index returned 6.61% and the MSCI EAFE (Net) Index returned 4.55%. Emerging markets returned 3.80%, as measured by the MSCI EM (Net) Index.
- The Bloomberg US Aggregate Bond Index returned -0.36% in June, outperforming the -0.93% return by the Bloomberg US Treasury Intermediate Term Index. International fixed income markets returned 0.53%, as measured by the FTSE Non-US World Gov't Bond Index.
- Public real estate returned 5.15% in June and 4.55% over the trailing five-year period, as measured by the FTSE NAREIT Eq REITs Index (TR).
- The Cambridge US Private Equity Index returned -0.52% for the trailing one-year period and 16.16% for the trailing five-year period ending March 2023.
- Absolute return strategies returned 1.06% for the month and 3.58% over the trailing one-year period, as measured by the HFRI FOF Comp Index.
- Crude oil's price increased by 3.75% during the month but has decreased by 33.21% YoY.

Economic Indicators	Jun-23		May-23	Jun-22	10 Yr	20 Yr
Federal Funds Rate (%)	5.08	_	5.08	1.58	1.01	1.39
Breakeven Inflation - 5 Year (%)	2.17	<b>A</b>	2.14	2.62	1.89	1.94
Breakeven Inflation - 10 Year (%)	2.21	V	2.23	2.34	1.97	2.09
Breakeven Inflation - 30 Year (%)	2.23	•	2.29	2.21	2.03	2.26
Bloomberg US Agg Bond Index - Yield (%)	4.81		4.59	3.72	2.53	3.23
Bloomberg US Agg Bond Index - OAS (%)	0.49	•	0.55	0.55	0.47	0.59
Bloomberg US Agg Credit Index - OAS (%)	1.14	V	1.28	1.43	1.18	1.38
Bloomberg US Corp: HY Index - OAS (%)	3.90	•	4.59	5.69	4.28	4.96
Capacity Utilization (%)	78.90	V	79.58	79.84	77.35	77.10
Unemployment Rate (%)	3.60	•	3.70	3.60	5.05	5.94
PMI - Manufacturing (%)	46.00	•	46.90	53.00	54.25	53.61
Baltic Dry Index - Shipping	1,091	<b>A</b>	977	2,240	1,365	2,405
Consumer Conf (Conf Board)	109.70	<b></b>	102.30	98.40	107.29	91.95
CPI YoY (Headline) (%)	3.00	▼	4.00	9.10	2.68	2.56
CPI YoY (Core) (%)	4.80	V	5.30	5.90	2.69	2.30
PPI YoY (%)	-3.10	▼	-0.90	18.30	2.78	3.08
M2 YoY (%)	-3.60	<b></b>	-4.00	5.60	7.56	6.81
US Dollar Total Weighted Index	119.89	▼	121.23	121.05	111.61	103.57
WTI Crude Oil per Barrel (\$)	71	<b>A</b>	68	106	65	69
Gold Spot per Oz (\$)	1,906	•	1,958	1,807	1,458	1,199



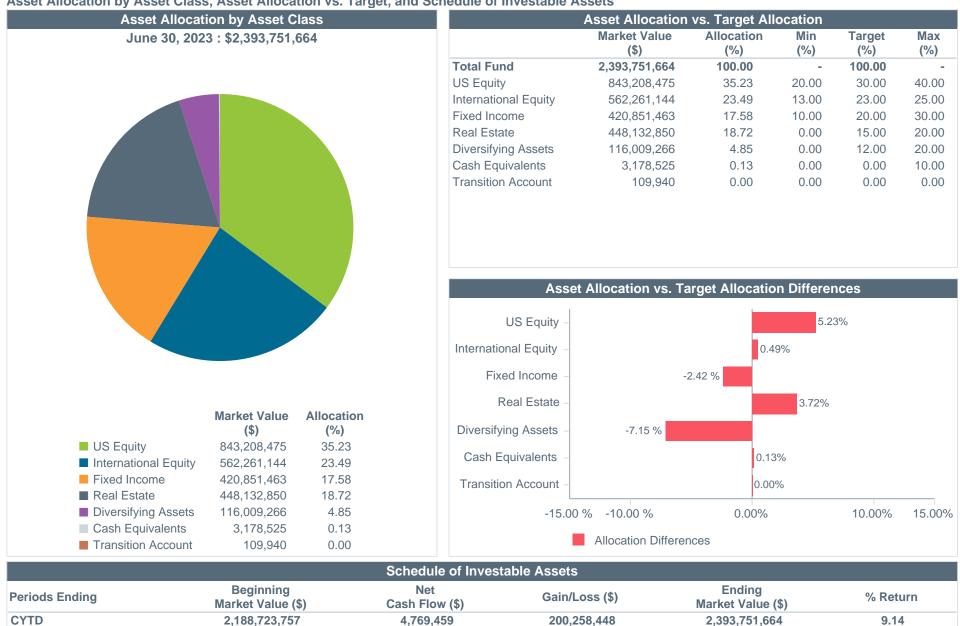
Treasury Yield Curve (%)	Jun-23		May-23		Jun-22		Jun-21		Jun-20
3 Month	5.43		5.52		1.72		0.01		0.16
6 Month	5.47		5.46		2.51		0.03		0.18
1 Year	5.40		5.18		2.80		0.05		0.16
2 Year	4.87		4.40		2.92		0.14		0.16
5 Year	4.13		3.74		3.01		0.79		0.29
7 Year	3.97		3.69		3.04		1.24		0.49
10 Year	3.81		3.64		2.98		1.58		0.66
20 Year	4.06		4.01		3.38		2.18		1.18
30 Year	3.85		3.85		3.14		2.26		1.41
Market Performance (%)		MTD	QTD	CYTD	1 Yr	3 Yr	5 Yr	7 Yr	10 Yr
S&P 500 (Cap Wtd)		6.61	8.74	16.89	19.59	14.60	12.31	13.38	12.86
Russell 2000		8.13	5.21	8.09	12.31	10.82	4.21	8.76	8.26
MSCI EAFE (Net)		4.55	2.95	11.67	18.77	8.93	4.39	6.88	5.41
MSCI EAFE SC (Net)		2.89	0.58	5.53	10.18	5.70	1.30	5.74	6.19
MSCI EM (Net)		3.80	0.90	4.89	1.75	2.32	0.93	4.95	2.95
Bloomberg US Agg Bond		-0.36	-0.84	2.09	-0.94	-3.97	0.77	0.44	1.52
ICE BofAML 3 Mo US T-Bill		0.46	1.17	2.25	3.59	1.27	1.55	1.37	0.98
NCREIF ODCE (Gross)		-2.68	-2.68	-5.77	-9.98	7.99	6.50	6.97	8.74
FTSE NAREIT Eq REITs Inde	ex (TR)	5.15	2.62	5.37	-0.13	8.91	4.55	3.49	6.42
HFRI FOF Comp Index		1.06	1.43	2.18	3.58	5.01	3.30	4.02	3.38
Bloomberg Cmdty Index (TR)		4.04	-2.56	-7.79	-9.61	17.82	4.73	3.41	-0.99

NCREIF performance is reported quarterly; MTD and QTD returns are shown as "N/A" on interim-quarter months and until available. Data shown is as of most recent quarter-end. Treasury data courtesy of the US Department of the Treasury. Economic data courtesy of Bloomberg Professional Service. The previous month's CPI YoY is used as a proxy for the current YoY return until it becomes available.



# City of Jacksonville Employees' Retirement System Total Fund

Asset Allocation by Asset Class, Asset Allocation vs. Target, and Schedule of Investable Assets



Market values and performance shown are preliminary and subject to change. Performance shown is net of fees. Allocations shown may not sum up to 100% exactly due to rounding.



# City of Jacksonville Employees' Retirement System Asset Allocation By Manager

<ul> <li>Eagle Capital Large Cap Value (SA)</li> <li>Wellington Select Equity Income Fund (SA)</li> <li>Mellon Large Cap Core Index (CF)</li> <li>Loomis Sayles Large Cap Growth (CF)</li> <li>Kayne Anderson US SMID Value (SA)</li> <li>Systematic Financial US SMID Value (SA)</li> <li>Pinnacle Associates US SMID Cap Growth (SA)</li> <li>Silchester International Value (CF)</li> </ul>	(\$) 165,466,201 148,830,600 168,042,324 148,317,808 68,628,506 72,070,984 71,852,051	(%) 6.91 6.22 7.02 6.20 2.87 3.01 3.00
<ul> <li>Mellon Large Cap Core Index (CF)</li> <li>Loomis Sayles Large Cap Growth (CF)</li> <li>Kayne Anderson US SMID Value (SA)</li> <li>Systematic Financial US SMID Value (SA)</li> <li>Pinnacle Associates US SMID Cap Growth (SA)</li> <li>Silchester International Value (CF)</li> </ul>	168,042,324 148,317,808 68,628,506 72,070,984 71,852,051	7.02 6.20 2.87 3.01
<ul> <li>Loomis Sayles Large Cap Growth (CF)</li> <li>Kayne Anderson US SMID Value (SA)</li> <li>Systematic Financial US SMID Value (SA)</li> <li>Pinnacle Associates US SMID Cap Growth (SA)</li> <li>Silchester International Value (CF)</li> </ul>	148,317,808 68,628,506 72,070,984 71,852,051	6.20 2.87 3.01
<ul> <li>Kayne Anderson US SMID Value (SA)</li> <li>Systematic Financial US SMID Value (SA)</li> <li>Pinnacle Associates US SMID Cap Growth (SA)</li> <li>Silchester International Value (CF)</li> </ul>	68,628,506 72,070,984 71,852,051	2.87 3.01
<ul> <li>Systematic Financial US SMID Value (SA)</li> <li>Pinnacle Associates US SMID Cap Growth (SA)</li> <li>Silchester International Value (CF)</li> </ul>	72,070,984 71,852,051	3.01
<ul><li>Pinnacle Associates US SMID Cap Growth (SA)</li><li>Silchester International Value (CF)</li></ul>	71,852,051	
Silchester International Value (CF)		3.00
	27E 06E 220	
	275,965,228	11.53
Baillie Gifford International Growth (BGEFX)	160,455,844	6.70
Acadian Emerging Markets (CF)	125,840,071	5.26
Baird Core Fixed Income (SA)	207,021,974	8.65
Loomis Sayles Multisector Full Discretion (CF)	105,743,780	4.42
Schroder Flexible Secured Income Fund	108,085,709	4.52
Harrison Street Core Property LP	132,981,888	5.56
PGIM Real Estate PRISA II LP	72,592,919	3.03
Principal US Property (CF)	151,425,100	6.33
UBS Trumbull Property (CF)	68,618,095	2.87
Vanguard RE Idx;ETF (VNQ)	1,175,071	0.05
Abacus Multi-Family Partners VI LP	2,385,606	0.10
H.I.G. Realty Partners IV (Onshore) LP	18,829,231	0.79
Bell Value-Add Fund VII (CF)	124,939	0.01
Hancock Timberland (SA)	736,141	0.03
Adams Street Private Equity (SA)	65,304,169	2.73
Hamilton Lane Private Credit (SA)	49,968,956	2.09
Dreyfus Gvt Csh Mgt;Inst (DGCXX)	3,178,525	0.13
Transition Account	109,940	0.00

Market values shown are preliminary and subject to change. Allocations shown may not sum up to 100% exactly due to rounding.



	Allocatio	n					P	erformand	e (%)				
	Market	%	MTD	QTD	CYTD	FYTD	1	3	5	7	10	Since	Inception
	Value (\$)	70	inite				Year	Years	Years	Years	Years	Incep.	Date
Total Fund	2,393,751,664	100.00	3.29	3.36	9.14	15.13	10.82	7.18	5.41	7.18	7.05	6.15	07/01/1999
Total Fund Policy Index			3.22	3.31	8.06	14.62	9.03	7.95	5.94	6.99	7.00	5.82	
Difference			0.07	0.05	1.08	0.51	1.79	-0.77	-0.53	0.19	0.05	0.33	
Total Equity	1,405,469,619	58.71	5.93	6.48	17.18	29.33	20.76	10.65	7.75	10.44	9.50	6.48	07/01/1999
US Equity	843,208,475	35.23	6.83	9.38	21.07	29.79	24.72	13.74	10.61	12.36	11.58	7.24	07/01/1999
US Equity Index			6.83	8.39	16.17	24.51	18.95	13.89	11.39	12.86	12.34	7.29	
Difference			0.00	0.99	4.90	5.28	5.77	-0.15	-0.78	-0.50	-0.76	-0.05	
International Equity	562,261,144	23.49	4.62	2.50	11.87	28.92	14.49	5.85	3.27	7.41	6.03	5.62	07/01/1999
International Equity Index			4.49	2.44	9.47	25.11	12.72	7.22	3.52	6.32	4.75	3.92	
Difference			0.13	0.06	2.40	3.81	1.77	-1.37	-0.25	1.09	1.28	1.70	
Fixed Income	420,851,463	17.58	-0.05	0.38	3.29	4.86	0.98	-3.15	0.21	0.80	1.28	4.21	07/01/1999
Fixed Income Index			-0.16	-0.59	2.32	4.62	-0.04	-3.43	0.98	0.58	1.62	3.97	
Difference			0.11	0.97	0.97	0.24	1.02	0.28	-0.77	0.22	-0.34	0.24	
Real Estate	448,132,850	18.72	-0.65	-2.12	-5.34	-6.65	-3.62	7.03	5.62	6.16	7.48	5.75	12/01/2005
Real Estate Index			-2.72	-2.70	-5.98	-10.82	-10.54	7.12	5.61	6.05	7.80	6.07	
Difference			2.07	0.58	0.64	4.17	6.92	-0.09	0.01	0.11	-0.32	-0.32	
Core Real Estate	426,793,074	17.83	-0.68	-2.43	-5.73	-7.17	-4.14	6.71	5.44	6.03	7.38	5.70	12/01/2005
NCREIF ODCE Index (AWA) (Net)			-2.84	-2.84	-6.12	-10.97	-10.70	7.06	5.57	6.03	7.78	6.06	
Difference			2.16	0.41	0.39	3.80	6.56	-0.35	-0.13	0.00	-0.40	-0.36	
Non-Core Real Estate	21,339,776	0.89	0.00	5.50	5.50	9.69	12.75	N/A	N/A	N/A	N/A	48.65	01/01/2022
NCREIF ODCE Index (AWA)(Net) +2%			0.00	0.33	-2.58	-7.15	-6.40	10.19	8.27	8.57	10.23	3.88	
Difference			0.00	5.17	8.08	16.84	19.15	N/A	N/A	N/A	N/A	44.77	
Diversifying Assets	116,009,266	4.85	0.36	1.26	4.87	3.43	4.80	26.41	9.17	7.60	6.07	8.23	03/01/2011
Diversifying Assets Index			4.78	6.37	13.35	22.51	17.54	12.46	2.22	2.29	2.08	3.57	
Difference			-4.42	-5.11	-8.48	-19.08	-12.74	13.95	6.95	5.31	3.99	4.66	



	Allocation	۱					P	erformand	e (%)				
	Market Value (\$)	%	MTD	QTD	CYTD	FYTD	1 Year	3 Years	5 Years	7 Years	10 Years	Since Incep.	Inception Date
US Equity													
Eagle Capital Large Cap Value (SA)	165,466,201	6.91	5.59	11.44	24.52	34.53	28.80	15.17	10.48	13.12	12.12	10.39	02/01/2007
Russell 1000 Val Index			6.64	4.07	5.12	18.18	11.54	14.30	8.11	8.94	9.22	6.57	
Difference			-1.05	7.37	19.40	16.35	17.26	0.87	2.37	4.18	2.90	3.82	
Russell 1000 Index			6.75	8.58	16.68	25.13	19.36	14.09	11.92	13.15	12.64	9.25	
Difference			-1.16	2.86	7.84	9.40	9.44	1.08	-1.44	-0.03	-0.52	1.14	
Wellington Select Equity Income Fund (SA)	148,830,600	6.22	6.79	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	6.79	06/01/2023
Russell 1000 Val Index			6.64	4.07	5.12	18.18	11.54	14.30	8.11	8.94	9.22	6.64	
Difference			0.15	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	0.15	
Mellon Large Cap Core Index (CF)	168,042,324	7.02	6.74	8.62	16.70	25.17	19.40	14.06	N/A	N/A	N/A	11.90	05/01/2019
Russell 1000 Index			6.75	8.58	16.68	25.13	19.36	14.09	11.92	13.15	12.64	11.93	
Difference			-0.01	0.04	0.02	0.04	0.04	-0.03	N/A	N/A	N/A	-0.03	
Loomis Sayles Large Cap Growth (CF)	148,317,808	6.20	6.38	13.47	37.64	46.22	40.09	12.59	14.39	N/A	N/A	14.65	08/01/2017
Russell 1000 Grth Index			6.84	12.81	29.02	31.85	27.11	13.73	15.14	16.91	15.74	16.07	
Difference			-0.46	0.66	8.62	14.37	12.98	-1.14	-0.75	N/A	N/A	-1.42	
Kayne Anderson US SMID Value (SA)	68,628,506	2.87	8.48	3.26	7.58	13.80	8.91	N/A	N/A	N/A	N/A	-2.51	03/01/2022
Russell 2500 Val Index			8.89	4.37	5.83	15.58	10.37	16.07	5.32	7.97	8.02	-3.51	
Difference			-0.41	-1.11	1.75	-1.78	-1.46	N/A	N/A	N/A	N/A	1.00	
Systematic Financial US SMID Value (SA)	72,070,984	3.01	7.63	4.17	6.55	19.53	13.27	N/A	N/A	N/A	N/A	-1.60	03/01/2022
Russell 2500 Val Index			8.89	4.37	5.83	15.58	10.37	16.07	5.32	7.97	8.02	-3.51	
Difference			-1.26	-0.20	0.72	3.95	2.90	N/A	N/A	N/A	N/A	1.91	
Pinnacle Associates US SMID Cap Growth (SA)	71,852,051	3.00	8.58	7.18	16.21	20.35	17.49	10.85	9.81	12.78	10.83	12.50	03/01/2010
Russell 2500 Grth Index			7.89	6.41	13.38	18.73	18.58	6.56	7.00	10.95	10.38	12.03	
Difference			0.69	0.77	2.83	1.62	-1.09	4.29	2.81	1.83	0.45	0.47	



	Allocatio	n	Performance (%)										
	Market Value (\$)	%	MTD	QTD	CYTD	FYTD	1 Year	3 Years	5 Years	7 Years	10 Years	Since Incep.	Inception Date
International Equity													
Silchester International Value (CF)	275,965,228	11.53	4.86	3.40	11.08	31.79	17.49	11.67	4.17	7.25	6.62	8.58	06/01/2009
MSCI EAFE Val Index (USD) (Net)			5.62	3.15	9.28	30.74	17.40	11.34	2.93	6.02	4.15	5.03	
Difference			-0.76	0.25	1.80	1.05	0.09	0.33	1.24	1.23	2.47	3.55	
Baillie Gifford International Growth (BGEFX)	160,455,844	6.70	4.19	0.08	13.37	28.21	14.64	-2.18	3.44	9.65	7.84	8.95	06/01/2009
Baillie Gifford Index			3.80	1.94	10.70	24.97	13.26	3.96	4.06	6.25	5.62	6.88	
Difference			0.39	-1.86	2.67	3.24	1.38	-6.14	-0.62	3.40	2.22	2.07	
Baillie Gifford Spliced Index			4.49	2.44	9.47	25.11	12.72	7.22	3.70	6.37	5.06	6.09	
Difference			-0.30	-2.36	3.90	3.10	1.92	-9.40	-0.26	3.28	2.78	2.86	
Acadian Emerging Markets (CF)	125,840,071	5.26	4.63	3.71	11.72	23.89	8.23	6.83	2.43	5.98	3.41	2.60	02/01/2011
MSCI Emg Mkts Index (USD) (Net)			3.80	0.90	4.89	15.07	1.75	2.32	0.93	4.95	2.95	1.47	
Difference			0.83	2.81	6.83	8.82	6.48	4.51	1.50	1.03	0.46	1.13	
Fixed Income													
Baird Core Fixed Income (SA)	207,021,974	8.65	-0.30	-0.64	2.70	4.56	-0.34	N/A	N/A	N/A	N/A	-4.54	03/01/2021
Bloomberg US Agg Bond Index			-0.36	-0.84	2.09	4.00	-0.94	-3.97	0.77	0.44	1.52	-4.71	
Difference			0.06	0.20	0.61	0.56	0.60	N/A	N/A	N/A	N/A	0.17	
Loomis Sayles Multisector Full Discretion (CF)	105,743,780	4.42	0.40	-0.61	2.79	5.41	1.92	-1.25	2.62	3.29	3.65	5.29	10/01/2007
Bloomberg Gbl Agg Bond Index			-0.01	-1.53	1.43	6.04	-1.32	-4.96	-1.09	-0.90	0.20	1.71	
Difference			0.41	0.92	1.36	-0.63	3.24	3.71	3.71	4.19	3.45	3.58	
Schroder Flexible Secured Income Fund	108,085,709	4.52	0.00	3.40	4.94	4.93	N/A	N/A	N/A	N/A	N/A	4.93	10/01/2022
SOFR+1.75%			0.57	1.69	3.28	4.67	5.68	3.14	3.33	N/A	N/A	4.67	
Difference			-0.57	1.71	1.66	0.26	N/A	N/A	N/A	N/A	N/A	0.26	
SOFR+5%			0.83	2.49	4.92	7.17	9.05	6.43	6.63	N/A	N/A	7.17	
Difference			-0.83	0.91	0.02	-2.24	N/A	N/A	N/A	N/A	N/A	-2.24	



	Allocation	n					P	erformanc	e (%)				
	Market Value (\$)	%	MTD	QTD	CYTD	FYTD	1 Year	3 Years	5 Years	7 Years	10 Years	Since Incep.	Inception Date
Real Estate													
Harrison Street Core Property LP	132,981,888	5.56	0.00	-0.47	-1.18	0.96	7.20	7.35	7.14	7.72	N/A	7.52	11/01/2015
NCREIF ODCE Index (AWA) (Net)			-2.84	-2.84	-6.12	-10.97	-10.70	7.06	5.57	6.03	7.78	6.44	
Difference			2.84	2.37	4.94	11.93	17.90	0.29	1.57	1.69	N/A	1.08	
PGIM Real Estate PRISA II LP	72,592,919	3.03	0.00	-2.36	-8.64	-7.77	-3.77	8.53	7.04	7.37	N/A	8.16	01/01/2015
NCREIF ODCE Index (AWA) (Net)			-2.84	-2.84	-6.12	-10.97	-10.70	7.06	5.57	6.03	7.78	7.04	
Difference			2.84	0.48	-2.52	3.20	6.93	1.47	1.47	1.34	N/A	1.12	
Principal US Property (CF)	151,425,100	6.33	-1.95	-1.86	-4.97	-10.87	-10.46	7.37	6.20	6.89	N/A	8.32	01/01/2014
NCREIF ODCE Index (AWA) (Net)			-2.84	-2.84	-6.12	-10.97	-10.70	7.06	5.57	6.03	7.78	7.50	
Difference			0.89	0.98	1.15	0.10	0.24	0.31	0.63	0.86	N/A	0.82	
UBS Trumbull Property (CF)	68,618,095	2.87	0.00	-7.23	-12.22	-12.37	-8.97	3.45	1.51	2.65	4.84	4.57	12/01/2005
NCREIF ODCE Index (AWA) (Net)			-2.84	-2.84	-6.12	-10.97	-10.70	7.06	5.57	6.03	7.78	6.06	
Difference			2.84	-4.39	-6.10	-1.40	1.73	-3.61	-4.06	-3.38	-2.94	-1.49	
Vanguard RE Idx;ETF (VNQ)	1,175,071	0.05	5.60	1.74	3.42	7.89	-3.97	5.85	4.36	3.07	6.00	10.82	12/01/2008
Custom REITs Index			5.59	1.68	3.54	8.04	-3.82	6.00	4.55	3.47	6.39	11.53	
Difference			0.01	0.06	-0.12	-0.15	-0.15	-0.15	-0.19	-0.40	-0.39	-0.71	
Abacus Multi-Family Partners VI LP	2,385,606	0.10	0.00	-28.93	-28.93	-28.93	N/A	N/A	N/A	N/A	N/A	-28.93	10/01/2022
NCREIF ODCE Index (AWA)(Net) +2%			0.00	0.33	-2.58	-7.15	-6.40	10.19	8.27	8.57	10.23	-7.15	
Difference			0.00	-29.26	-26.35	-21.78	N/A	N/A	N/A	N/A	N/A	-21.78	
H.I.G. Realty Partners IV (Onshore) LP	18,829,231	0.79	0.00	7.57	7.57	12.12	20.14	N/A	N/A	N/A	N/A	N/A	01/01/2022
NCREIF ODCE Index (AWA)(Net) +2%			0.00	0.33	-2.58	-7.15	-6.40	10.19	8.27	8.57	10.23	3.88	
Difference			0.00	7.24	10.15	19.27	26.54	N/A	N/A	N/A	N/A	N/A	
Bell Value-Add Fund VII (CF)	124,939	0.01	0.01	0.03	N/A	N/A	N/A	N/A	N/A	N/A	N/A	0.03	04/01/2023
NCREIF ODCE Index (AWA) (Net) (Monthly)+2%			-2.68	-2.36	-5.19	-9.64	-8.91	9.20	7.68	8.15	9.93	-2.36	
Difference			2.69	2.39	N/A	N/A	N/A	N/A	N/A	N/A	N/A	2.39	



	Allocation	Performance (%)											
	Market Value (\$)	%	MTD	QTD	CYTD	FYTD	1 Year	3 Years	5 Years	7 Years	10 Years	Since Incep.	Inception Date
Diversifying Assets													
Hancock Timberland (SA)	736,141	0.03	0.00	-10.67	-10.46	-15.52	-0.58	20.73	12.92	11.66	9.96	6.36	10/01/2006
NCREIF Timberland Index			1.71	1.71	3.49	8.55	11.13	8.67	5.80	5.13	5.90	5.90	
Difference			-1.71	-12.38	-13.95	-24.07	-11.71	12.06	7.12	6.53	4.06	0.46	
Adams Street Private Equity (SA)	65,304,169	2.73	0.00	0.57	6.20	3.84	5.61	N/A	N/A	N/A	N/A	27.46	11/01/2020
S&P 500 Index+3%			6.87	9.55	18.63	28.55	23.18	18.04	15.68	16.78	16.25	17.46	
Difference			-6.87	-8.98	-12.43	-24.71	-17.57	N/A	N/A	N/A	N/A	10.00	
Hamilton Lane Private Credit (SA)	49,968,956	2.09	0.84	2.44	3.20	3.52	3.13	N/A	N/A	N/A	N/A	-0.99	04/01/2021
ICE BofAML Gbl Hi Yld Index +2%			2.15	2.13	6.32	14.32	11.88	3.49	4.27	5.68	5.71	-1.39	
Difference			-1.31	0.31	-3.12	-10.80	-8.75	N/A	N/A	N/A	N/A	0.40	
Dreyfus Gvt Csh Mgt;Inst (DGCXX)	3,178,525	0.13	0.42	1.22	2.33	3.23	3.61	1.44	1.60	1.41	1.03	1.41	04/01/2001
FTSE 3 Mo T-Bill Index			0.43	1.25	2.39	3.28	3.75	1.33	1.57	1.37	0.98	1.39	
Difference			-0.01	-0.03	-0.06	-0.05	-0.14	0.11	0.03	0.04	0.05	0.02	

Private equity funds tend to underperform in the early stages of their maturity; returns tend to improve as funds mature.



# City of Jacksonville Employees' Retirement System Addendum

- Performance is annualized for periods greater than one year.
- Performance and market values shown are preliminary and subject to change.
- The inception date shown indicates the first full month of performance following initial funding.
- The market value shown for the Transition Account includes residual assets from terminated managers held across three transition accounts, BNYM Transition, Loop Cap Transition, and JXP Transition accounts.
- RVK began monitoring the assets of the City of Jacksonville Retirement System on 01/01/2019. Prior historical data was provided by the custodian and previous consultant.

#### Custom Composite Benchmark Comments:

- Total Fund Policy Index: The passive Total Fund Policy Index is calculated monthly and currently consists of 30% Russell 3000 Index, 23% MSCI ACW Ex US Index (USD) (Net), 20% Fixed Income Index, 15% Real Estate Index, and 12% Diversifying Assets Index.
- US Equity Index: The passive US Equity Index consists of 100% DJ US TSM Index through 06/2009 and 100% Russell 3000 Index thereafter.
- International Equity Index: The passive International Equity Index consists of 100% MSCI EAFE Index (USD) (Gross) through 01/2011 and 100% MSCI ACW Ex US Index (USD) (Net) thereafter.
- Fixed Income Index: The passive Fixed Income Index consists of 100% Bloomberg US Agg Bond Index through 10/2017 and 100% Bloomberg US Universal Bond Index thereafter.
- Real Estate Index: The active Real Estate Index is calculated monthly using beginning of month investment weights applied to each corresponding primary benchmark return.
- Diversifying Assets Index: The active Diversifying Assets Index is calculated monthly using beginning of month investment weights applied to each corresponding primary benchmark return. Prior to 10/01/2020, the Diversifying Assets Index consists of 67% S&P MLP Index (TR)/33% NCREIF Timberland Index. Prior to 11/01/2017, the Diversifying Assets Index consists 50% S&P MLP Index (TR)/50% NCREIF Timberland Index.

### Custom Manager Benchmark Comments:

- Baillie Gifford Index: The passive Baillie Gifford Index consists of 100% MSCI EAFE Grth Index (USD) (Net) through 10/2017 and 100% MSCI ACW Ex US Grth Index (USD) (Net) thereafter.
- Baillie Gifford Spliced Index: The passive Baillie Gifford Spliced Index consists of 100% MSCI EAFE Index (USD) (Net) through 11/2019 and 100% MSCI ACW Ex US Index (USD) (Net) thereafter.
- Custom REITs Index: The passive Custom REITs Index consists of 100% MSCI US REIT Index (USD) (Gross) through 01/2019 and 100% Vanguard Spl Real Estate Index thereafter.
- Vanguard Spliced Real Estate Index: The Vanguard Spl Real Estate Index consists of MSCI US REIT Index (USD) (Gross) adjusted to include a 2% cash position (Lipper Money Market Average) through 04/30/2009, MSCI US REIT Index (USD) (Gross) through 01/31/2018, MSCI US IM Real Estate 25/50 Transition Index through 07/24/2018, and MSCI US IM Real Estate 25/50 Index (Gross) thereafter.



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