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CITY OF JACKSONVILLE HISTORIC PRESERVATION COMMISSION

Proceedings held on Wednesday, April 26, 2023, commencing at 3:05 p.m., at Jacksonville City Hall, Don Davis Room, 117 West Duval Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

#### PRESENT:

JACK C. DEMETREE, III, Chairman. ANDRES LOPERA, Vice Chair. OLIVIA FRICK, Commission Member. MICHAEL MONTOYA, Commission Member. ETHAN GREGORY, Commission Member.

#### ALSO PRESENT:

ARIMUS WELLS, Planning and Development Dept. ADRIENNE CHAMBERS, Planning and Development. JERMAINE ANDERSON, Planning and Development. CARLA LOPERA, Office of General Counsel. STEPHANIE PEJSA, Planning and Development Dept.

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minutes.

COMMISSIONER LOPERA: Motion to approve the March 22nd, 2023, minutes.

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COMMISSIONER MONTOYA: Second. THE CHAIRMAN: All those in favor?

COMMISSION MEMBERS: Aye.

COMMISSION MEMBERS: (No response.)

THE CHAIRMAN: Those opposed?

THE CHAIRMAN: Hearing none, those minutes have been approved.

We're going to run through this agenda. So we've got, let's see, five deferred items today: COA-22-27451, 2768 Riverside Avenue; COA-22-27867, 0 1st East -- 0 1st Street, East; COA-23-28920, 2619 Rosselle Street; COA-23-28939, 2589 Post Street; and LM-23-02, 1217 Walnut Street.

And then the consent agenda, we've got a couple of addendums to the consent agenda. I'm going to go ahead and pull COA 7 -- excuse me, Number 7, COA-23-28963, and Number 8, COA-23-29037 off the consent. That will be Number 7 and 8 on everybody's agenda.

Do any commissioners have any ex parte on the consent agenda as it reads without 7 and 8? Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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PROCEEDINGS 3:05 p.m.

April 26, 2023

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THE CHAIRMAN: All right. We're going to start the April 26th edition of the Jacksonville Historic Preservation Commission. If we could start with intros, please. MR. ANDERSON: Jermaine Anderson, Historic Preservation.

MR. WELLS: Arimus Wells, Historic Preservation.

MS. LOPERA: Carla Lopera, Office of General Counsel.

COMMISSIONER LOPERA: Andres Lopera, commissioner.

THE CHAIRMAN: J.C. Demetree, chairman. COMMISSIONER MONTOYA: Michael Montoya, commissioner.

COMMISSIONER GREGORY: Ethan Gregory, commissioner.

THE CHAIRMAN: We're going to take a break every two hours, if necessary. If you could, please silence your cell phones. And any private conversations, please be had in the hallway.

I'll entertain a motion for the March 22nd Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

COMMISSION MEMBERS: (No response.)

2 THE CHAIRMAN: All right.

3 So with that, our consent agenda reads:

COA-22-27900, 451 7th Street, East; 4

COA-22-28399, 1210 Walnut Street; COA-22-28775,

2519 Riverside Avenue; COA-23-28858, 1310 Ionia

Street; COA-23-28861, 335 3rd Street, East;

8 COA-23-28895, 1240 Ionia Street; and

9 COA-22-28631, 1628 Walnut Street.

Any commissioners have any -- go ahead.

11 MS. LOPERA: Do you want to ask if anyone 12 wants (inaudible)?

THE CHAIRMAN: For this consent or for --

14 MS. LOPERA: (Inaudible.) 15 THE CHAIRMAN: Any commissioners have any 16

thoughts on any of the consent agenda as it stands?

COMMISSION MEMBERS: (No response.) THE CHAIRMAN: All right. With that, we'll open the public hearing.

Is anybody on the agenda here to speak on anything on the current consent agenda that is not Item 7 or 8 or the rest of the consent agenda?

AUDIENCE MEMBERS: (No response.)

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1 of 32 sheets Page 1 to 4 of 79

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THE CHAIRMAN: All right. 1

2 With that, I'll close the public hearing

3 and I'll entertain a motion.

4 MR. WELLS: Through the Chair, for Item 5 Number 2 on the consent agenda, I just want to 6 note a small staff error.

7 So overall, our recommendation is still to 8 approve with conditions, but there is a typo. On Page 2 of the report that talks about the 9 10 stated conditions, it should be "consistent"

instead of "inconsistent." That's it. 11

THE CHAIRMAN: All right. Thank you. 12

With that, I'm --13

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COMMISSIONER LOPERA: Motion to approve 14 15 the revised consent agenda.

COMMISSIONER MONTOYA: Second. 16

THE CHAIRMAN: All those in favor?

COMMISSION MEMBERS: Aye. 18

19 THE CHAIRMAN: Those opposed?

20 COMMISSION MEMBERS: (No response.)

THE CHAIRMAN: Hearing none, the consent 21 agenda has been approved. 22

23 That takes us right into COAs. I'm going

to jump around a little bit today. I'm going 24

to jump to New Business real quick because we

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have a road renaming, and some people need to

leave pretty quickly. So that's going to be

the first one on the docket today, is 3

Section L, under New Business, we've got a road 4

renaming, and I'll take a staff report whenever 5

you guys are ready. 6

> MR. WELLS: This is a request to rename a portion of R.G. Skinner Parkway to Stingray

Parkway and Stingray Way. It's a little bit 9

10 different from the previous road renaming, as

the commissioners have seen, because this one 11

12 is, again, only for renaming of a portion of a

roadway. So the request for the name change is 13

to pay homage to the school mascot and enhance 14

student culture at Atlantic Coast High School. 15

In terms of the name itself, it's named after medical pioneer and public servant

Dr. Richard G. Skinner, Jr. He was a lifelong 18

advocate of pediatric health and he was also 19

known for developing successful strategies to 20

21 identify early learning disabilities in

22 children and adolescents.

R.G. Skinner Parkway was constructed in

two phases. Phase I was completed in 2005, and

25 Phase II was completed in 2011. Again, this

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renaming would only apply to a portion of R.G.

Skinner Parkway, which is essentially the

southern portion, which is depicted in Plat

Book 65, which is Page 118 through -19. And

it's also depicted in a location map in the 5

report. 6

7 No historic structures or landmarks have

been identified along this portion of the 8

subject street, and the existing road name is 9

10 not part of a common theme of street names in

the area, nor is it a duplicate street name. 11

12 According to supporting documentation, private agreements are being facilitated in 13

14 order to honor the life and legacy of

Dr. Skinner and his family's impact on the 15

area. 16

17 So, based on the best evidence available, we are -- we don't have -- we don't have any 18

objection to the proposed street name change 19

from R.G. Skinner Parkway to Stingray Way and 20

21 Stingray Parkway.

THE CHAIRMAN: All right. Questions for

23 staff?

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24 COMMISSION MEMBERS: (No response.)

25 THE CHAIRMAN: All right. With that,

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> > 8

we'll open the public hearing. 1

2 Is the applicant here?

3 AUDIENCE MEMBER: I'm actually

representing Councilman Becton, so I can speak 4

5 (inaudible).

6 THE CHAIRMAN: Sure.

AUDIENCE MEMBER: But I'll go ahead and 7

8 fill one out afterwards.

9 THE CHAIRMAN: Okay.

If you will, state your name and address.

11 AUDIENCE MEMBER: Joe Johnson, Councilman

12 Danny Becton's office, 117 West Duval Street,

Suite 425. 13

THE CHAIRMAN: Joe, real quick, she is 14

going to swear you in. 15

MR. JOHNSON: Okay.

17 THE REPORTER: If you would raise your

right hand for me, please.

MR. JOHNSON: (Complies.)

THE REPORTER: Do you affirm that the 20

21 testimony you are about to give will be the

22 truth, the whole truth, and nothing but the

23 truth?

MR. JOHNSON: I do.

25 THE REPORTER: Thank you.

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MR. JOHNSON: All right. To the Chair 1 2

through to the committee, this has been

- 3 something that we've been working on with the
- 4 Skinner family, as well as Atlantic High
- School, to have this renaming. I know it's 5
- 6 been a little bit different than what has been 7 seen.

8 The main point of the stipulations here is that no further point of R.G. Skinner Parkway 9 10 will be renamed.

(Commissioner Frick enters the 11 proceedings.) 12

MR. JOHNSON: The family is very adamant 13 about that. The family has also stated they 14 would like to have this go through while 15 Councilman Becton is still in office. 16

And as for markers, there is talks and stuff in the works to have a historical marker placed near the site of the road to detail some of the contributions that the Skinner family and R.G. have done for Jacksonville.

Again, this is mainly for the school, to 23 instill some school pride. It had been changed from -- previously, so the 9-1-1 commission 24

decided -- the Addressing Commission decided to

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- recommend a change from just Stingray Way to
- Stingray Parkway to keep the consistency of the
- 3 parkway theme going through. Stingray Way is
- going to be the -- the map is a little small up 4
- 5 there, but it is a small portion there going
- off the main entrance to allow buses and radio 6
- coordination to go on between the school so 7
- 8 they know where the buses need to go.
- Other than that, that's pretty much it. 9

10 If there's any questions, I'm able to answer them.

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12 THE CHAIRMAN: All right. Questions for our applicant? 13

COMMISSION MEMBERS: (No response.) 14

THE CHAIRMAN: All right. We'll call you 15

if we need to. 16

17 Thank you.

- MR. JOHNSON: Thank you. 18
- THE CHAIRMAN: Is anyone else here to 19
- speak on this road renaming? 20
- 21 AUDIENCE MEMBERS: (No response.)
- 22 THE CHAIRMAN: All right. Seeing none,
- 23 we'll close the public hearing and I'll
- 24 entertain a motion.
- 25 COMMISSIONER LOPERA: Motion to approve

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road renaming of R.G. Skinner Parkway. 1

- 2 COMMISSIONER MONTOYA: Second.
- 3 THE CHAIRMAN: All those in favor?
- 4 COMMISSION MEMBERS: Aye.
- 5 THE CHAIRMAN: Those opposed?
  - COMMISSION MEMBERS: (No response.)
- 7 THE CHAIRMAN: Hearing none, you have
- 8 approved it and we will move forward.
  - Also, welcome, Commissioner Frick.
- 10 COMMISSIONER FRICK: Thank you. Happy to be here. 11

THE CHAIRMAN: All right. So we're going 12

- to go back to Section G, Certificates of 13
- Appropriateness. We pulled COA-23-28963 and 14
- COA-23-29037 -- that's 222 and 228 East Duval 15
- Street and 216 East Duval Street -- off of the 16
- 17 consent agenda. I know people are here to
- speak on that today. We are going to defer 18
- 19 that until next month.

20 I'm happy to have everybody speak today,

- 21 because I know a lot of people showed up to do
- that. Also, I'm going to pass it to our 22
- General Counsel to kind of shed a little more 23
- 24 light on that.

25

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MS. LOPERA: Through the Chair to the

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Commission, these two items are mothball COAs.

It is my recommendation, my legal 2

3 recommendation to defer these items until next

- month. There are several legal issues with
- this, including whether this body even has 5
- jurisdiction to hear these applications. 6

So we've already noticed it for a public

- hearing, so the Chair has decided to let people
- speak if they are unable to come next month, or 9
- 10 they can speak at both if they so choose, but
- 11 just know that this body will not be making
- 12 any -- taking any action on this item today.
- THE CHAIRMAN: And with that, we'll go 13
- ahead and open the public hearing. 14

(Audience member approaches the podium.) 15

- AUDIENCE MEMBER: Thank you. 16
- 17 THE CHAIRMAN: If you will, state your
- name and address. 18
  - AUDIENCE MEMBER: Sure.
- I'm Ginny Myrick, and I'm the CEO and 20
- 21 president of the Cathedral District. And I --
- 22 we have about eight people here today to speak.
- So --23

19

- THE CHAIRMAN: Ginny, real quick, she's 24
- 25 going to swear you in.

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MS. MYRICK: Yeah. I just wanted to read 1

2 this into the record.

3 THE CHAIRMAN: Yeah, she's going to swear you in real quick. 4

5 MS. MYRICK: Yes. I'm actually just a 6 messenger.

7 THE REPORTER: If you would raise your 8 right hand for me, please.

9 MS. MYRICK: (Complies.)

10 THE REPORTER: Do you affirm that the testimony you are about to give will be the 11 truth, the whole truth, and nothing but the 12 truth? 13

14 MS. MYRICK: Yes.

THE REPORTER: Thank you. 15

MS. MYRICK: Councilman Carlucci couldn't 16 be here today, but he did send your body a memo 17 that I would like to read into the record. 18

19 THE CHAIRMAN: Sure.

20 MS. MYRICK: This is agenda Items 28963

21 and 29037.

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And he says: I'm sorry I can't be with 22 23 you today, but wanted to let you know how important the future of these three buildings 24 is to me and particularly to the Cathedral

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redevelopment. Placing them in mothball status

District. They can be used for residential

will continue their blight and be a detriment 3

to the good work of the neighborhood. 4

I have personally visited the site and can attest to their condition of neglect over a long period of time. The length of time these buildings have been deteriorating and using available City delays for any action to bring

10 them into code compliance is the classic

11 definition of demolition by neglect. Time is

12 ticking away for a better use. The opportunity

to use City incentives for rehabilitation has 13

not happened. Instead, only multiple City time 14

extensions have been applied to the property. 15

Please allow the General Counsel to continue their work to foreclose on the properties, allowing new, responsible owners to come in and use these buildings for much-needed residential in downtown.

21 Sincerely, Matt Carlucci, City Councilman, 22 at-large Group 4.

THE CHAIRMAN: Thank you.

24 I guess I should have asked, is the

25 applicant here for these --

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AUDIENCE MEMBER: Yes. 1

2 THE CHAIRMAN: You can come on up here. I 3

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should have had you speak first, I apologize.

4 (Audience member approaches the podium.) 5 THE CHAIRMAN: If you will state your name 6 and address.

7 AUDIENCE MEMBER: My name is Faye Refour, 8 5170 Collins Road, Jacksonville, Florida,

32244.

9

10 THE CHAIRMAN: And she will swear you in.

THE REPORTER: If you would raise your 11 right hand for me, please. 12

MS. REFOUR: (Complies.) 13

THE REPORTER: Do you affirm that the 14 testimony you are about to give will be the 15

truth, the whole truth, and nothing but the 16 17 truth?

18 MS. REFOUR: Absolutely.

19 THE REPORTER: Thank you.

20 MS. REFOUR: Again, my name is Faye 21 Refour. I'm the director of the Titus Harvest

22 Dome Spectrum Church.

23 My church has been around over 35 years in 24 this community, and have done a great work with

25 helping homeless individuals, children, senior

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citizens, families. We serve -- we partner

with schools. And so -- and our events --

actually, we used to have major events at the

Veterans Memorial Arena where we used to feed 4

5 over 5,000 families annually.

6 The founding -- the deceased founder of our organization was just honored a couple of 7 months ago in the city to name a street after him for the great work that he has done and 9

10 that this organization has done in the city. 11

So we have not neglected these properties. 12 We have -- we have already sent in all the

proof with the legal which showed that we've 13

hired contractors to do what was needed to be 14

15 done. We endured a fire at the beginning of

COVID, and two storms last year hit the homes, 16

17 Ian and Nicole.

18 We have been working with City Councilman

Gaffney. We have been talking to the DIA. I 19 have been really just putting in a large 20

21 effort -- you're talking about over probably

22 100 emails -- working with Tallahassee, just to

23 even get us designated historically. I've been

24 given, you know, various information, some

25 right, some wrong, but nevertheless, steady

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fighting and moving in this direction.

2 We're so thankful today for you to even

3 hear us, and hoping that you would allow for

- this mothballing protection. These homes are 4
- going to be designated to help homeless 5
- 6 veterans. They are to be affordable housing
- 7 for homeless veterans. And we are in the
- 8 position to do what we need to do. We haven't
- neglected nothing. It's just been a process. 9

10 So I thank you for the opportunity to 11 speak.

12 THE CHAIRMAN: Thank you.

AUDIENCE MEMBER: (Indicating.) 13

THE CHAIRMAN: Come on up.

15 (Audience member approaches the podium.)

THE CHAIRMAN: If you will state your name 16 and address. 17

AUDIENCE MEMBER: Kate Moorehead Carroll, 18

dean of St. John's Cathedral, 256 East Church 19

20 Street.

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21 THE CHAIRMAN: Kate, she's going to swear 22 you in.

23 THE REPORTER: If you would raise your

right hand for me, please. 24

MS. CARROLL: (Complies.)

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THE REPORTER: Do you affirm that the

testimony you are about to give will be the 2

3 truth, the whole truth, and nothing but the

truth? 4

MS. CARROLL: I do. 5

6 THE REPORTER: Thank you.

MS. CARROLL: I have been the dean of

8 St. John's Cathedral for 13-and-a-half years.

In October of 2011, we offered to buy these 9

10 three homes from the Titus Harvest Dome church,

11 and we were turned down.

12 These three homes are next to our

preschool, where we house babies through pre-K. 13

They have been neglected and they are 14

dangerous. There has been a bad fire. And I 15

have been here 13 years trying to get something 16

17 to happen on these three homes. We are

18 concerned about the safety of our children who

- are next door. We have homeless incidents 19
- weekly. We report them. We have reported the 20
- 21 houses many times over the years. The fire is
- 22 a great example of the neglect that has
- 23 occurred.
- 24 We will do anything we can to rehabilitate

25 these properties, but we cannot do that if they

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are mothballed. Please consider that we have

been making this effort now for my 13 years,

3 and it's time to take action.

4 Thank you.

THE CHAIRMAN: Thank you. 5

Is anybody else here to speak on --

7 AUDIENCE MEMBER: (Indicating.)

8 THE CHAIRMAN: Come on up.

(Audience member approaches the podium.)

10 AUDIENCE MEMBER: Good afternoon.

Angela Corey on behalf of St. John's

Cathedral, chair of the Safety Committee, 12

256 East Duval Street. 13

I'm going to reiterate what the dean just

said to all of you --15

THE CHAIRMAN: Angela, she's going to 16

17 swear you in.

18 MS. COREY: Oh, my apologies.

19 THE CHAIRMAN: You're fine.

20 THE REPORTER: If you would raise your

21 right hand for me, please.

MS. COREY: (Complies.)

23 THE REPORTER: Do you affirm that the

24 testimony you are about to give will be the

25 truth, the whole truth, and nothing but the

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> > 20

1 truth?

> 2 MS. COREY: I do.

3 THE REPORTER: Thank you.

MS. COREY: I want to reiterate everything 4

the dean just said. 5

I am a lifelong communicant of St. John's 6

7 Cathedral, as is my entire family. We have

always had an interest in the safety of the

parishioners there. And now, with our 9

10 Cathedral School, which is thriving, we need to

11 protect our children.

12 We want downtown to be vibrant and we know

that everyone connected to City government 13

wants the same thing, but the action has been 14

15 so slow with these three houses, they have

caused great concern. I have personally 16

17 witnessed transients getting in through a fence

18 at that home. As the dean said, we have called

on numerous occasions. We now have police 19

officers protecting our cathedral because of 20

21 the issues that surround it. And these homes

22 are, quite frankly, just a blight on that

23 entire neighborhood, which is such a beautiful

neighborhood. 24

25 Thank you so much.

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THE CHAIRMAN: Thank you. 1

2 AUDIENCE MEMBER: (Indicating.)

THE CHAIRMAN: You can come on up.

4 (Audience member approaches the podium.)

5 THE CHAIRMAN: If you will, state your

6 name and address.

7 AUDIENCE MEMBER: Tamara Baker,

8 1306 Mayfair Road.

9 THE CHAIRMAN: Tamara, she's going to

10 swear you in.

THE REPORTER: If you would raise your

12 right hand for me, please.

MS. BAKER: (Complies.) 13 14

THE REPORTER: Do you affirm that the

testimony you are about to give will be the 15

truth, the whole truth, and nothing but the 16

17 truth?

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MS. BAKER: Yes. 18

19 THE REPORTER: Thank you.

MS. BAKER: Good afternoon.

21 I'm Tamara Baker. I'm a licensed

Professional Engineer, a licensed General 22

23 Contractor, and a licensed Special Inspector.

I have been and will be an advocate for

25 historical properties and neighborhoods.

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> > 22

Historic restoration is my personal passion. I

have restored both residential and commercial

properties here, and in Atlanta within the 3

Martin Luther King park, in accordance with the 4

Department of Interior standards and local 5

preservation guidelines, and here in 6

Jacksonville. 7

8 As a structural engineer, I have

personally observed these three structures from 9

10 my office parking lot and the street and other

11 immediate adjacent properties. I have visually

12 observed deteriorated-beyond-repair brick

piers, missing or fallen foundations, burned or 13

missing roof and ceiling joist systems, leaving 14

the buildings unstable. They have experienced 15

significant fire and weather damage for more 16

17 than eight years. That's just what I know of.

18 I dropped my 12-week-old daughter off at

the daycare back in 2014. These buildings were 19

in the same shape back then. She will be in 20

21 third grade next year.

22 The required level of repair that is

needed is monumental. It would require a

level 3 restoration, since more than 50 percent

25 of any structural systems would require

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alteration. Based upon my observations, the

entire structural systems, foundations, floor

systems, ceiling systems, and roof systems

would require replacement. Additionally, it

will require a continuous load path system to

resist the applied wind shear and loads of the

current building code. This level of repair 7

required to stabilize and meet the code is

beyond any level of reasonable economic 9

10 feasibility, especially for single-family 11

residential.

12 It is my opinion that the unoccupied 13 structures are in poor condition and poses

14 hazard to adjacent properties and human life.

There is already one specifically leaning 15

towards the school and towards the street. 16

It is also my opinion that just

mothballing these structures will require 18

19 significant and total foundation restoration

20 and floor reframing to stabilize the systems.

21 You would have to rebuild the entire structure

22 to properly stabilize it.

Additionally, the only remaining redeeming

24 historical elements that are period-worthy may

25 be a few pieces of moulding left on the front

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porches. The interior portions that be can

24

seen from photos and the street have already

been historically compromised. 3

4 These structures exhibit structural

distress, blight to the neighborhood, and

hazard to human adjacent property and life, and 6

7 I support removing them.

THE CHAIRMAN: Thank you.

Is anybody else here to speak? 9

(Audience member approaches the podium.)

11 THE CHAIRMAN: State your name and

12 address.

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AUDIENCE MEMBER: Mark Anderson, 256 East 13 Church Street. 14

15 THE REPORTER: If you would raise your right hand for me, please. 16

MR. ANDERSON: (Complies.)

THE REPORTER: Do you affirm that the

testimony you are about to give will be the 19

truth, the whole truth, and nothing but the 20

21 truth?

22 MR. ANDERSON: Yes.

THE REPORTER: Thank you.

MR. ANDERSON: I serve as the subdean at 24

25 St. John's Episcopal Cathedral and serve as one

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of our primary intermediaries with the school.

- 2 The school is directly adjacent to these
- 3 buildings, and we have nearly a hundred kids
- there. Our kids are from families that serve 4
- this city. It's people who work downtown. 5
- 6 It's nurses and police officers. And we try to
- 7 serve them. And this creates a real hazard to
- 8 the school and the students there.

There are pipes that hang over the 9

10 building. There are things that fall off.

There are animals that live in the buildings 11

12 and then jump into our playground where we have

kids. This puts young children, children six 13

14 weeks to five years old at risk.

It's embarrassing to the city as we try to 15

revitalize this downtown. At the cathedral, 16

that's one of our top priorities, it's 17

investing in the city and caring for the people 18

19 around us. And these buildings phenomenally

20 undermine that effort. It goes against the

- 21 best -- the best -- I guess, the best wishes of
- the families at this school and the best goals 22
- 23 for the future of downtown in this city. I
- think whatever we can do to get rid of these
- buildings and create an opportunity for real

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growth and investment in the city there would be a hugely positive step.

2 3

THE CHAIRMAN: Thank you.

(Audience member approaches the podium.) 4

AUDIENCE MEMBER: My name is Syd Girvin.

My address is 4751 Long Bow Road. 6

THE REPORTER: If you would raise your 7

8 right hand for me, please.

9 MR. GIRVIN: (Complies.)

10 THE REPORTER: Do you affirm that the

testimony you are about to give will be the 11

12 truth, the whole truth, and nothing but the

truth? 13

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MR. GIRVIN: I do. 14

THE REPORTER: Thank you. 15

MR. GIRVIN: Again, my name is Syd Girvin. 16

I'm chairman of the Cathedral District Jax.

And I'm not going to repeat the 18

frustration we've had with these three 19

buildings and the numerous efforts that have 20

21 been put forth to have these buildings

- renovated, made safe, restored, and/or sold, 22
- but for the past ten years, nothing has
- happened on these buildings. There's been
- absolutely no effort put forth by the -- put

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forth by the owners to make these buildings

totally safe or even minimally restored; yet,

numerous people have tried to entice,

encourage, and even force the owners to do what 4

is right as property owners to be good 5

neighbors and good stewards of their property.

Fines have been levied, notices have been 7

served, and foreclosure efforts have been 8 initiated. And still, no action on the part of 9

10 the property owners except a minor effort to

fence the property and board up windows. And, 11

boy, is that a good look.

They have misrepresented the property as

14 serving as a nonprofit mission over the past 15 several years so they could maintain their

property tax-exempt status. But, in fact, 16

17 these properties have been totally vacant over

that period of time. They have made no effort 18

to make these properties presentable, and these 19

20 buildings have been a huge blemish on the

21 Cathedral District and a big deterrent to our

mission to attract quality commercial and 22

23 residential development in the area. It's my

24 opinion that this property owner has no

interest whatsoever in historic preservation,

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26

and just wants to continue historic

procrastination.

3 And that's why we're here today, and

that's why I would like to ask you -- to 4

respectfully request that you deny to mothball

these properties. 6

Thank you.

THE CHAIRMAN: Thank you.

Is anybody else here to speak on either of 9

these COAs? 10

11 (Audience member approaches the podium.)

12 THE CHAIRMAN: State your name and

address. 13

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AUDIENCE MEMBER: Marlo Corey, 14

15 96001 Sweetbriar Lane in Yulee.

THE REPORTER: If you would raise your 16 17 right hand for me, please.

MS. COREY: (Complies.)

THE REPORTER: Do you affirm that the 19

testimony you are about to give will be the 20

21 truth, the whole truth, and nothing but the

22 truth?

MS. COREY: Yes, ma'am.

24 THE REPORTER: Thank you.

MS. COREY: My name is Marlo Corey. I,

8

14

too, am a lifelong member of St. John's

2 Cathedral, and for the last 19 years and

2 months, I've been the director of our 3

Cathedral School. We are a private preschool

with infants 12 weeks up to children who have 5

6 turned five before they are ready to go to

7 kindergarten.

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I have emails dating back six years begging anyone to help us with those buildings.

10 It is absolutely devastating to see rodents and

raccoons -- during the day, raccoons -- run 11

12 onto our playground, which means they are probably sick. 13

We have watched men walk up the back steps of the house closest to the school, go into

some door, get into some kind of undress as 16 they are sitting there watching the children 17

from upstairs. Our teachers yell, they get on 18

19 the intercom, and we run the children back into

the school. Thank God, it is not every day.

Our parents are paying for a private preschool, as you would out in the suburbs, and we're holding that together in the middle of downtown. The majority of our parents are bank

vice presidents, lawyers. They work downtown.

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They come from all four counties -- Duval,

Clay, Nassau, and St. John's -- because they

want to bring their little ones into town with 3

them. 4

5

6

12

We're doing -- and have been for 19 years -- exactly what the City has asked us

7 to do. We are providing an immaculate,

8 wonderful, caring environment for the youngest

among us in the middle, the heart of downtown 9

10 Jacksonville.

11 This past March, we received our 32nd

perfect DCF inspection, dating back to April of 2012. I don't know if you know what it's like

13 to have DCF show up at your door when you're a 14

childcare center, but it can be a little scary, 15

because they can get you on a lot of stuff. 16

17 Perfect, dating back to April of 2012. It's

going to continue to be hard to do that with

18 those homes there. 19

20

I went to a hearing in March of 2020 and was told they were going to start receiving

21

daily fines. That's been just over three 22

23 years. It is heartbreaking for me as a

born-and-raised-in-Jacksonville citizen, as a

25 lifelong member of St. John's Cathedral, and as

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almost two decades the director of this school.

2 We are begging anyone, anyone, like I have

in the emails for the last six years, to please

get this away from our children, especially

stairs where they can go up and look down on

little children playing. I don't think that 6 7 needs to be explained any more.

(Timer notification.)

9 MS. COREY: And it's very hard for me to 10 talk about my kids without getting emotional.

So imagine going through that every day, our 11

teachers. 12

13 Thank you.

THE CHAIRMAN: Thank you.

(Brief pause in the proceedings.) 15

(Ms. Myrick approaches the podium.) 16

17 MS. MYRICK: Okay. My name, again, is

Ginny Myrick. I'm the head of the Cathedral 18

19 District. And since you have allowed us

this -- generously allowed us this time to 20

21 speak because we have these people here today,

I really want to say thank you. 22

23 I want to shed some light on some of the

24 things that have been said. The Cathedral 25

District has a master development plan that has

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been adopted by the City. It's kind of like an

overlay. We also have design standards that

have been adopted by the City. So whatever

goes there will have to comply with both of 4

5 those.

6

Right now, we have over 600 apartments,

7 either in construction or in financing, and

8 \$42 million worth of capital investment in the

District. I think that speaks well of our 9

10 five-and-a-half years or six years that we've

11 been in business, of what's happening in the

12 District.

These burned-out buildings have become a 13

blight, and they are the only blight in the 14 Cathedral District. They are across the street

15 from two landmarked, significant buildings, the 16

17 YWCA, which is now under construction for

120 affordable housing units, and St. John's 18 Episcopal Cathedral, which is a landmarked 19

20

building. The buildings themselves are not

21 redeemable, in our opinion. That's why we 22 asked somebody like Tamara Baker to come and

23 speak to it.

24 It's just our opinion. But they are not

even salvageable. The past ten years have been Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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extremely difficult for us to live with them.

There is no dialogue that goes on between the 2

3 owners and the neighborhood.

4

22

And a few -- just a few important facts I

5 think that you need to know. This

6 particular -- the particular owners of these

7 buildings are not new to ownership in Duval

8 County. They own \$27 million worth of property

in Duval County. They certainly have the 9

10 wherewithal to be able to sell some of that,

leverage some of that in any way to restore 11

these buildings, and they have repeatedly not 12

done that for over a decade. 13

14 The fines that are that against them from

the Code Enforcement Board are over \$600,000. 15

They are still accruing on a regular basis. I 16

believe the number is about \$550 a day. 17

They -- so the owners have proven to us that 18

19 they are either unable/unwilling to restore or

20 even sell these properties.

21 So I'd like to suggest to you that -- and

I don't know who else is going to speak today,

23 but to suggest to you that we've had it. We

really have. We've done everything that we can 24

to try and work with this situation, and it's

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come to the point where, finally, the City has

stepped in and taken accountability for it, and that's important to start foreclosure on these 3

properties. 4

5 Thanks.

6 THE CHAIRMAN: Thank you.

7 Is anybody else here to speak on these

8 COAs?

(Audience member approaches the podium.) 9

10 AUDIENCE MEMBER: Yes. My name is John

McCorvey. My address is 301 West Bay Street, 11

12 Suite 1458, Jacksonville, 32202.

THE REPORTER: If you would raise your 13

14 right hand for me, please.

MR. McCORVEY: (Complies.)

THE REPORTER: Do you affirm that the 16

testimony you are about to give will be the 17

truth, the whole truth, and nothing but the 18

truth? 19

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21

MR. McCORVEY: Yes.

THE REPORTER: Thank you.

22 MR. McCORVEY: It's odd. I really don't

23 have testimony, because testimony presumes you

have firsthand knowledge. I was recently 24

25 retained to represent the church in the

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foreclosure lawsuit. And as an accommodation, 2 I agreed to attend this hearing.

3 I think the -- thanks to St. John's

4 Cathedral for all the wonderful work they do

5 downtown and all they do for the downtown

community and Jacksonville at large. They are 7

a wonderful organization.

8 This is simply a situation which there is

a difference of opinion. The staff

10 recommendations on this were to allow the --

MS. LOPERA: (Indicating.)

12 MR. McCORVEY: Yes, ma'am.

MS. LOPERA: So, through the Chair to the 13

14 speaker, the staff has not presented their

staff report today and won't be discussing 15

it --16

9

11

17

MR. McCORVEY: Sure.

MS. LOPERA: -- and we won't be rebutting 18

it at all. So if you could refrain from --19

20 that would be helpful.

21 MR. McCORVEY: Certainly. Thank you.

Thank you for that correction. 22

23 As you already have seen, this is not my

24 bailiwick. I agreed to come as an

25 accommodation and simply thank the board for

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passing this so that the church will have an

opportunity to retain counsel that is more

specialized in this area. 3

Again, I don't have a lot of firsthand 4

knowledge, but the church has shown me and even

provided me with a report from a construction 6

company of all they -- of all the things they 7

have done to attempt to bring these properties

into compliance. And so I would think it would 9

10 be a matter of the proof is in the pudding;

11 either they can or they can't. But I hope they

12 are given an opportunity.

Thank you.

THE CHAIRMAN: Thank you. 14

(Ms. Durden approaches the podium.)

MS. DURDEN: Thank you, Mr. Chairman; 16

17 thank you, Commission members, for the time todav.

18

13

15

My name is Brenna Durden. And --19

(Brief interruption.) 20

21 MS. DURDEN: Thank you.

22 I am going to -- just very briefly would

23 like to take the time to direct the Commission

to your Ordinance Code and the things that you, 24

25 as a Commission, must consider when undertaking

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and reviewing an application for mothballing.

2 Those are in 307.106, subparagraph V, as in Victor. There are five items there that 3

this commission is supposed to consider when 4

5 looking at an application for mothballing. I'm

6 going to just very briefly read those to you.

7 The first one is that: The proposed work 8 to address specific stabilization requirements

needed to remedy any structural concerns of the 9

10 Municipal Code Compliance Division stemming from it being classified as an unsafe 11

12 structure... under 518.111.

Two: The proposed work necessary to 13 14 effectively mothball the structure, as 15 described in the mothballing administrative rule adopted pursuant to Chapter 307, including 16 but not limited to long-term monitoring and 17

18 maintenance requirements.

Number 3: The proposed efforts -- by the applicant -- to ensure that the mothballed status of the property will not have a

detrimental impact on nearby properties and the

23 surrounding neighborhood. 24

Number 4: Whether the proposed mothballing will further the goals, objectives

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and policies of the Historic Preservation

Element of the Comprehensive Plan and the

3 purposes and intent of Chapter 307.

And then Number 5: Information concerning 4

sales of properties in the vicinity of the 5

structure and what efforts, if any, the 6

7 property owner has taken to market or sell the

8 property.

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These are the things that the Commission 9 10 must consider. And I am bringing that to your attention now because I believe that the 11

12 evidence that you will hear in regards to those

matters will indicate that this is an 13

14 inappropriate application for mothballing. And

I believe and, respectfully, will request that 15

the Commission deny the applications for 16

17 mothballing in this instance.

Thank you so very much. We will be back 18 19 on May 24th.

THE CHAIRMAN: Thank you.

Is anybody else here to speak on any COAs?

22 AUDIENCE MEMBERS: (No response.)

THE CHAIRMAN: All right. With that, I

will close the public hearing for now --24

25 actually, I guess I don't really close the

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public hearing. I defer. I defer the public 1

2 hearing, then.

3 MS. LOPERA: (Confers with the Chair.)

4 THE CHAIRMAN: I am officially declaring

5 that I'm deferring COA-23-28963, 228 East Duval

39

40

6 Street, and COA-23-29037, 216 Duval Street.

7 I do want to thank everybody for coming

8 out today and I'm happy to hear your voices

heard. And I guess we'll keep you updated on 9 10 everything.

Thank you all.

12 (Discussion held off the record.)

(Brief pause in the proceedings.) 13

14 THE CHAIRMAN: All right. We're back

after a quick cleanup. 15

We're going to go right into Section G,

that would be Certificates of Appropriateness.

First on the docket, we've got COA-21-26693, 18

19 782 West Street.

MS. LOPERA: (Confers with the Chair.)

21 THE CHAIRMAN: We're going to open the

public hearing, and now we'll entertain a staff 22 23 report.

24

MR. WELLS: All right. Application

25 COA-21-26693, located at 782 West Street, seeks

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to construct a two-story, single-family home

within the Riverside/Avondale Historic

District. The property is currently vacant,

and there are two homes between Dellwood Avenue

right now and Myra Street that face West

Street, with 782 being the only vacant lot 6

7 between those boundaries. One-story and

8 one-and-a-half story single-family structures

predominate West Street. 9

10 According to the 1913 Sanborn maps, 11 historically a one-story structure has existed

12 on this property; however, that property --

that structure was demolished in 2012 due to 13

14 emergency action by Municipal Code Compliance.

And while the development of a two-story, 15

single-family home amidst other one-story

16

residential structures provides for the reuse 17

of an infill lot, the design of the proposed 18

19 structure fails to ensure a compatible

20 relationship with other properties within the

21 block, given its inconsistency in terms of size

22 and scale.

23 This is also supported by staff's height

and scale analysis map, which you can find on 24

25 Page 426 of the book. We did, essentially, an

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analysis of the structures -- one-story and 2

two-story structures within approximately three

blocks out and, again, one-story structures and 3 4

one-and-a-half-story structures predominate. 5

Overall, the height of the proposed structure, from Page 4, is 31 feet, which is, again, incompatible with the heights of adjacent structures. We also have some

concerns about the lack of window openings 9

10 along the rear elevation, which will have two windows on the second floor and no windows on 11

12 the first floor.

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Overall, we do think -- have concerns about the height of the structure and, again, the lack of window openings, and we forward to vou a recommendation for denial.

THE CHAIRMAN: All right. Questions for staff?

COMMISSIONER LOPERA: I do appreciate the height and scale analysis, thank you, in the staff report.

THE CHAIRMAN: So I have a question.

23 I'm just kind of fiddling on Google Earth

right now to kind of see the surrounding 24

streets. When you guys did your analysis on

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the two-story, I mean, what -- can you talk me through -- more through that?

3 MR. WELLS: Yeah. So, through the Chair,

we actually have the map pulled up on the 4

5 screen here, too. But you can see in the

yellow items, those are depicted as 6

7 single-family and ones-story structures, and

8 also one-and-a-half-story structures. And so

782 is located in the center. And as you can 9

10 see, just literally along the block, the

11 majority of the structures are one story.

12 Now, the blue squares, they are two story,

and the purple are two story as well, but they 13

14 are just multifamily. And so, as you can see,

there's not really anything contiguous that is 15

close in relationship to the height of the 16

17 proposed structure.

THE CHAIRMAN: All right. Thank you.

19 Any more questions for staff?

COMMISSIONER MONTOYA: Yes. Through the

21 Chair, the specificity of this -- and I -- this

is an open question, I guess, about the -- in 22

23 the District, there are two-story,

single-family homes, so this seems very

specific to the -- to a specific block rather

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than the Historic District itself,

Riverside/Avondale, as one of the recognized

historic districts. So I could -- I just want

to ask, have we been this specific before about

43

44

5 one story versus two story?

6 And then as a follow-up question, is it particularly that it's about it being two story

8 or is it about the way that it's designed as a

9 two story?

10 MR. WELLS: Through the Chair to

Commissioner Montoya, in terms of the first 11

12 question, essentially, I'll say that we haven't

really been consistent in terms of the height 13

14 (inaudible), but, essentially, from what our

15 analysis kind of entails for this particular

16 property, we did take a closer look at the

blocks because -- and we also even expanded a 17

18 bit beyond the blocks, too, just to provide

19 some reassurance that this property would,

20 essentially, not be compatible.

21 And in terms of your second question, it's

not necessarily that we're looking for an 22

23 overall one-story structure. I mean, the

design, of course, plays a key role here, but 24

ultimately in terms of the height, you're only

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going to find a one-story structure that is 1 2 incompatible.

3 COMMISSIONER MONTOYA: Okay.

THE CHAIRMAN: All right. Any other 4

questions for staff at the moment? 5

COMMISSIONER GREGORY: Yeah. Can I ask,

was this analysis done by drive-by or tax

8 records or geomapping?

MR. WELLS: Through the Chair to

Commissioner Gregory, we did a combination of 10

11 street view, we also did a drive-by as well,

12 and we also used the property appraiser cards

to verify that. 13

6

7

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14 THE CHAIRMAN: All right. Anything else

15 for staff? COMMISSION MEMBERS: (No response.)

16 17 THE CHAIRMAN: All right. Is the

applicant here? 18

19 AUDIENCE MEMBER: Yes.

20 THE CHAIRMAN: You can come on up.

(Audience member approaches the podium.)

22 THE CHAIRMAN: If you will state your name

23 and address.

24 AUDIENCE MEMBER: Yes. I'm Desiree Ownby.

25 I live at 1776 Oak Grove Drive in Green Cove

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1 Springs, Florida.

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2 THE CHAIRMAN: Desiree, she's going to 3

THE REPORTER: If you would raise your 4 5 right hand for me, please.

MS. OWNBY: (Complies.)

7 THE REPORTER: Do you affirm that the 8 testimony you are about to give will be the truth, the whole truth, and nothing but the 9 10 truth?

11 MS. OWNBY: Yes.

12 THE REPORTER: Thank you.

MS. OWNBY: The proposed new buyer of 13 14 the -- of the structure wanted this particular house plan and asked us to come before the 15 board to see if there was any way it could be 16 approved. They just wouldn't budge off of that 17 two-story. If there's some alterations or 18 19 something we can do to make it more feasible, 20 we'd be happy to try to do that, but they did

like the layout. And one question I do have about the 22 23 windows -- I know that this particular house plan has been built in the historic area on 24 several other lots. Why the question about the

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25 truth, the whole truth, and nothing but the

MS. DEBELIUS: (Complies.)

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testimony you are about to give will be the

well, I'll tell you what, I'll come back to you

because I think we're going to discuss here

factor. And then if we cross that bridge and

it comes up, I think we can come back to

MS. OWNBY: Okay. Thank you.

AUDIENCE MEMBER: (Indicating.)

Debelius, 2698 Myra Street, Jacksonville,

THE CHAIRMAN: I'll tell you what, real

quick, does anybody else have any questions for

COMMISSION MEMBERS: (No response.)

(Audience member approaches the podium.)

THE CHAIRMAN: If you will state your name

AUDIENCE MEMBER: Yes. My name is Kathryn

THE CHAIRMAN: You can come on up.

THE REPORTER: If you would raise your

THE REPORTER: Do you affirm that the

about the -- first of all, the two-story

our applicant at the moment?

discuss windows.

and address.

32204.

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additional windows now? Is there something new

with that or is it just --2

THE CHAIRMAN: I will let staff probably 3 take that question. 4

MR. WELLS: Yeah. Through the Chair to the applicant, there was a property that we did notice that was referenced, and I believe it --

8 I don't know if that structure is even

contributing or whatnot. It's on a completely 9

10 different street and a completely different

11 block. And so we recognize that, but

12 ultimately, this is a new construction and we

did recognize also that there's an opportunity 13

to provide additional window openings, so we're 14 15

going to recommend that.

MS. OWNBY: I understand.

17 The applicant that is purchasing this home did like this because of furniture placement 18 and such with the existing windows and it's the 19 reason for that. I do know that this 20

21 particular plan with those windows that are

shown have been in other historical -- on other

23 historical lots built on other historical

24 areas.

25

THE CHAIRMAN: So if that's the case --

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truth? 1

2 MS. DEBELIUS: Yes, ma'am.

3 THE REPORTER: Thank you.

MS. DEBELIUS: Hi there. 4

right hand for me, please.

5 So I am a property owner for one of the properties next to this vacant lot, just to the 6

7 south of it. My big concern that I just wanted

8 to bring to the board here is -- I have a

historically designated home. My beautiful 9

10 home was built in 1938. I love her and all her

11 character. And I love the neighborhood and

12 being a part of that.

With concerns to new construction, I have 13 14 experienced -- there was a new home built on an empty lot on the other side of me in 2020, and 15

16 with that construction I experienced a huge

17 increase in flooding to my property. This was immediately brought to the owner's attention. 18

19 They made plans for water mitigation into their

construction plans to help best relieve that, 20

21 and I have seen some relief, but I still have

22 more flooding than I did the first year I lived

23 there that the home and lot was not there.

24 So my big concern that I wanted to bring 25 up that is with these plans, I would really

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1 love a -- an evaluation to fully mitigate the

2 water runoff, because this lot will be filled

3 to build this home, and it is going to

4 literally pitch me between two lots that I'm

5 going to be a lake, and my home is -- it's

6 going to cause damage to my property.

7 I have a detached garage that sits on

8 ground level that floods when we have the flash

**9** floods we do in Riverside. So I have a lot of

10 concerns about the flood -- the water

11 mitigation plans to this property and how it

12 will impact me.

THE CHAIRMAN: Okay. So I will tell you,it doesn't really fall to us as far as watermitigation goes.

MS. DEBELIUS: Okay.

17 THE CHAIRMAN: That would fall to --

18 COMMISSIONER LOPERA: Through the Chair,

19 to zoning. And it's based on permeable versus

20 impermeable. So they are allowed to build a

21 certain part of their property impermeable, but

22 then a certain section, a certain percentage

23 has to remain permeable to avoid water runoff

24 issues. But this is not anything that this

25 Commission deals with.

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MS. DEBELIUS: Okav.

2 COMMISSIONER LOPERA: As far as like, you

3 know, property that was built in 2020, also not

4 an issue with this -- this committee does not

**5** deal with the water runoff issues.

6 MS. DEBELIUS: Okay. Okay. I just -- it

7 will historically -- I have a historic home,

8 and I don't want it to impact that.

**9** THE CHAIRMAN: Sure. Yeah, absolutely.

10 MS. DEBELIUS: Thank you.

11 THE CHAIRMAN: Thank you.

Is anybody else here to speak on this COA?

AUDIENCE MEMBERS: (No response.)

14 THE CHAIRMAN: All right. Seeing none,

**15** we'll close the public hearing and I'll

16 entertain a motion.

17 COMMISSIONER LOPERA: Motion to deny

**18** COA-21-26693.

19 COMMISSIONER MONTOYA: Second.

THE CHAIRMAN: All right. Discussion.

21 COMMISSIONER LOPERA: Through the Chair, I

22 did agree with the staff report. It seems

23 like -- based on their helpful massing and

24 scale analysis, it seems like the area is

**25** surrounded by one-story properties. And

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1 normally, we -- we have allowed up to

2 one-and-a-half-story properties in the past for

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3 these types of situations, but when there's

4 such a consistency with one story, that two

5 story would --

THE CHAIRMAN: I will correct you.

7 COMMISSIONER MONTOYA: There's two

8 one-and-a-half-story.

THE CHAIRMAN: There's only two, so it's

**10** all the yellows.

11 COMMISSIONER LOPERA: Yeah. There's two

12 one-and-a-half-story on the next block down.

THE CHAIRMAN: Oh, okay. Yours looks

14 better.

15 COMMISSIONER LOPERA: Yes. So, I mean, I

**16** notice that there is a two-story directly

17 across the street. So, I don't know, maybe

**18** staff could speak. There's -- isn't it 72?

MR. WELLS: Yeah.

20 COMMISSIONER LOPERA: 72 is the property,

21 but the blue one is two story, across the

22 street.

MS. DEBELIUS: That's next to me.

24 MS. LOPERA: Facing Myra Street.

COMMISSIONER LOPERA: Oh, facing a

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1 different street. I understand.

2 Thank you.

**3** Yeah. So I guess the property is

4 surrounded by, you know, one-story buildings to

5 the left and right. But I don't know, maybe

6 staff can speak on -- I know the mass and scale

7 is generally one story, but would staff be

8 maybe amenable to, like, a one-and-a-half

**9** story?

10

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MR. WELLS: Through the Chair to

11 Commissioner Lopera, yes, we did note that in

12 the report. And one, one-and-a-half story is

13 something that is more compatible to the

14 heights of structures, which range in the 20-

15 to 25-foot heights.

COMMISSIONER MONTOYA: I quess --

17 COMMISSIONER LOPERA: And through the

**18** Chair, I had one more question also.

19 You had mentioned that this exact plan had

20 been approved in the past, but normally we

21 allow -- you know, normally the -- as far as

22 windows go, we don't allow much more than

23 10 feet between windows.

MR. WELLS: Through the Chair, that is

25 correct. That's something I do want to note,

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1 too, because this actually -- this same exact

- 2 floor plan came up on the consent agenda, and
- 3 this is Item Number 6 that you all just
- 4 approved. And if you have the opportunity to
- 5 go back to it, we conditioned that particular
- 6 COA to add additional window openings. So,
- 7 conceivably, if this was a structure that was
- I was a service of a service of a
- 8 along -- or with other two-story structures
- 9 surrounding it, we would have added the same10 conditions.

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COMMISSIONER LOPERA: Okay. Thank you.

**12** MR. WELLS: But that particular property,

13 I do want to note, on the consent agenda, that

14 was in Springfield. But, again, same

**15** elevations and floor plan.

COMMISSIONER LOPERA: Thank you.

COMMISSIONER MONTOYA: Through the Chair,

**18** question for staff.

19 Was that discussed with the applicant,

20 going to a one-and-a-half story? Because that,

21 effectively, is a two-story structure with a --

22 you know, it's more of an attic look with a

23 one-and-a-half story. (Inaudible.)

MR. WELLS: Through the Chair to

25 Commissioner Montoya, that -- we did have that

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- 1 discussion with the applicant, hence why this
  - application is actually a COA-21, because it
- 3 extends all the way back to 2021. So we went
- 4 back and forth and, ultimately, they wanted to
- **5** pursue the two story.

6 COMMISSIONER MONTOYA: And so just as a

7 final two questions for me, if this -- would

- 8 the denial of this -- the applicant does have
- 9 the right to come back with another COA for a

**10** new project as a one-and-a-half story?

**11** MR. WELLS: I'm going to defer to OGC.

**12** MS. LOPERA: Through the Chair to

13 Commissioner Montoya, yes, they could come back

**14** with another request for new construction, it

15 just would have to be substantially different.

**16** So a different height and -- yes, would be

17 different.

20

21

18 COMMISSIONER MONTOYA: So for the

**19** discussion, that's where I land.

THE CHAIRMAN: One, one-and-a-half story?

COMMISSIONER MONTOYA: Yeah.

22 THE CHAIRMAN: I could probably meet in

23 the middle for one-and-a-half story, because I

- 24 am always weary about not allowing people to
- 25 build two story on their property. But this is

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a one-story block for the most part.

2 COMMISSIONER LOPERA: Through the Chair,

55

3 what do you mean by meet in the middle?

4 That's, like, one-and-three-quarter stories.

5 COMMISSIONER MONTOYA: That is a question

6 for me, though. You know, of course I'm more

7 used to Springfield, but there's almost an

8 encouragement of the movement of up and down

9 from the skyline of two story and one story,

10 and a good mixture of properties.

11 And so I haven't -- I haven't been a

12 commissioner as long as you gentlemen have, and

13 I -- so I haven't seen this happen before,

**14** where we've had a discussion about a specific

15 block.

16 THE CHAIRMAN: It's been rare, honestly.

17 I can only recall one other circumstance.

18 COMMISSIONER MONTOYA: I'm not stating

19 that as opposition, it's just new for me.

MR. WELLS: Through the Chair, yeah, to

21 Commissioner Montoya, we have had -- the last

22 one we had was last year. It was --

23 THE CHAIRMAN: That was in Springfield.

24 MR. WELLS: Yeah, Springfield, off of

25 Drysdale Street. And the same recommendation

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THE CHAIRMAN: We ended up withone-and-a-half story, right?

4 MR. WELLS: Yes.

THE CHAIRMAN: Okay. So, yeah, I think

6 I'm about there on this. I think it's a good

7 compromise.

was made.

1

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Any other thoughts?

9 COMMISSIONER MONTOYA: Through the Chair,

**10** I guess it's a question of a straight denial or

11 giving the -- one last opportunity for the

**12** applicant to propose a one-and-a-half story --

THE CHAIRMAN: I'm guessing it would be quicker for them to defer and come back with a different plan than to resubmit.

16 MR. WELLS: That's -- I mean, that's --

17 THE CHAIRMAN: You can come on up.

(Ms. Ownby approaches the podium.)

**19** MS. OWNBY: If that is -- if it does look

20 like you guys are leaning towards the

21 one-and-a-half, we'll move that buyer, probably

22 have to, to another lot where he can get the

23 structure that he wanted. But he was adamant

24 about us trying to go before the board and

**25** trying to get it approved.

THE CHAIRMAN: Sure. 1

2 MS. OWNBY: So we will suggest that. And 3 if we can table it, we will be back with the

one-and-a-half story. 4

5 THE CHAIRMAN: So you would like to defer, 6 then?

MS. OWNBY: Yes. If we can defer, I think 7

8 that would be the wisest. 9 THE CHAIRMAN: Easiest for you, I'm sure.

10 Okav.

11 MS. OWNBY: Thank you.

THE CHAIRMAN: So we'll go ahead and defer 12 COA-21-26693, 782 West Street. 13

14 And we'll move forward to COA-23-28967,

15 1228 Challen Avenue. MR. WELLS: COA-23-28967 seeks to replace 16

35 windows on a single-family contributing 17

structure within the Riverside/Avondale 18

19 Historic District. The structure is a Colonial

20 Revival style home that can be characterized by

21 its gable roof form, shingled exterior,

decorative shutters, and three-over-one 22

23 windows. The structure currently has 45

windows, and the applicant is seeking to

replace 35 windows with a wood/resin blend

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1 product.

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The majority of the windows on the structure are historic wood windows and,

according to the applicant, efforts to restore 4

5 the windows have not been made. We do not have

an objection, necessarily, towards the proposed 6

replacement material; however, according to our 7

8 Ordinance Code, it states that deteriorated

architectural features shall be repaired rather 9

10 than replaced whenever possible.

And based on the window survey provided to staff, the majority of the windows on the

structure are in good or fair condition. The 13

only windows that we would conceivably 14

recommend replacement for are the windows 15

located along the front-facing bathrooms of the 16

17 structure, as those windows do not appear to

18 match the remaining windows on the structure.

However, we do find that the remaining windows 19

are in repairable condition and are not in need 20

21 of replacement.

22 Based on the -- the applicant did provide 23 an invoice from an exterminator company. The

homeowner provided that to staff during our

25 site visit, which noted that the front window

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in the dining room had termite droppings. But,

as stated on that same invoice, there is a plan

to spot treat with Premise foam for dry wood

termites on the front -- one front-facing 5 window.

6 We also did a site visit and, basically,

we identified that some of the windows'

8 inoperability is due to the fact the pulleys

are either broken or painted over and, again, 9

10 came to the determination that, after some

reasonable repairs such weatherstripping, 11

replacement of the pulleys, replacement of the 12

existing screens, installation of interior 13

14 storm windows, and/or other routine repair

practices -- be initiated prior to the 15

replacement of any historical wood windows. 16

17 Based on this, we would -- again, we find that the replacement is inconsistent with the 18

19 design guidelines in that Ordinance Code

20 criteria, and we forward to you a

21 recommendation for denial.

22 THE CHAIRMAN: All right.

23 Questions for staff?

COMMISSION MEMBERS: (No response.) 24

THE CHAIRMAN: All right. We'll open the

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1 public hearing.

> 2 Is the applicant here?

3 AUDIENCE MEMBERS: (No response.)

THE CHAIRMAN: They are not. So with 4

that, that's just an automatic deferral, yeah?

6 MS. LOPERA: (Nods head.)

THE CHAIRMAN: Okay. So we're going to 7

8 defer COA-23-28967. We'll just defer the whole

9 agenda.

10 COMMISSIONER LOPERA: Are we actually 11 doing any work today?

12

(Brief pause in the proceedings.)

THE CHAIRMAN: All right. So that's it 13

for COAs. We're going to pop along to -- have 14

15 we got any public comment, by chance?

16 AUDIENCE MEMBER: I was on the agenda for 17 a COA.

(Simultaneous speaking.)

AUDIENCE MEMBER: I am on the consent 19

20 agenda.

18

21 THE CHAIRMAN: Oh, you're good, then.

22 AUDIENCE MEMBER: I'm good?

23 THE CHAIRMAN: Yeah.

24 MR. WELLS: It was approved.

25 THE CHAIRMAN: You're approved.

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AUDIENCE MEMBER: I was told last night I 1 2

had to show up. THE CHAIRMAN: Well, earlier. We knocked 3

off the consent agenda, you know, by like 3:10. AUDIENCE MEMBER: Sorry. Thank you.

Me and a couple of other people got lost in the other building trying to figure out --

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8 THE CHAIRMAN: It happens. Have a good 9 one.

All right. We're going to move along to New Business, would be our 2023 Certificate of Appropriateness application matrix.

MR. WELLS: All right. And so I'll try to keep this brief, but, essentially, I just wanted to get a final draft of the 2023 Certificate of Appropriateness matrix before you all today.

I can, if need be, just go through -- I just want to cover a couple of things, but ultimately -- just because I know all the commissioners were not necessarily involved in the matrix workshop, so just a little background here.

We did do over -- roughly over 50 hours of independent research, just looking at best

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practices with other municipalities just to see

and envision how we would like our

3 administrative matrix to move and operate in

the future. And so we also had over 30 hours 4

of staff meetings just deliberating, working

with the neighborhood organizations, and 6

there's a lot of internal staff debate. 7

And so based on this, we also did a SWOT analysis. So we analyzed the strengths, the weaknesses, the opportunities, and threats of the current matrix --

I am so sorry. I'm just -- yeah. Do you want me to start over?

(Discussion held off the record.)

MR. WELLS: All right. And we also have a list of changes that we're proposing. And so the current matrix is currently 24 pages. We have -- recommending scaling that down to roughly eight pages.

After our last matrix workshop, we did do 20 21 some additional redline changes and just some 22 things that we noticed were left off from the current matrix, and so I do just want to point 23 your attention to -- because not necessarily 25 much has changed.

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We did add some -- we had some language 1

rewrites just to say the same thing in simpler terms, but mainly just wanted to draw your

attention to the windows section, because we

did have a lengthy discussion about windows at

the last workshop, and I know we talked about

replacement products and what would be

appropriate, especially if you are looking to

replace less than 25 percent of the wood 9

10 product -- or the -- I'm sorry, the historic

windows. And so some language that we're 11

pitching here is, instead of saying originally 12

what was proposed, compatible design, we 13

replaced that with wood, wood blend, wood clad, 14

or like-for-like material in a matching design, 15

placement, and arrangement. 16

And so we also threw in some language about relocation of historic windows. So if -essentially, if you have a historic wood window in the rear of a structure, you can relocate that to the street-visible location in order to preserve the streetscape and, you know, the integrity and whatnot.

24 And so that's pretty much the main change, 25 but I'm happy to take any questions. And

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1 there's a clean version, too, in the next tab.

THE CHAIRMAN: Questions for staff?

3 COMMISSION MEMBERS: (No response.)

THE CHAIRMAN: All right. Well, do we 4

5 vote on this?

6 MS. LOPERA: Yes.

THE CHAIRMAN: I guess I'll entertain a 7

8 motion, then.

9 COMMISSIONER LOPERA: Motion to approve 10 the 2023 COA matrix.

11 COMMISSIONER GREGORY: Second.

12 THE CHAIRMAN: All those in favor?

COMMISSION MEMBERS: Aye. 13

THE CHAIRMAN: Those opposed? 14

COMMISSION MEMBERS: (No response.)

16 THE CHAIRMAN: Hearing none, you have 17 approved the COA matrix.

With that, we'll move along to Section M.

Lots of information today. At least we've got 19 that going for us. 20

21 MR. WELLS: I'm going to -- Adrienne is 22 going to be passing out some -- a window visual 23 supplement that we, essentially, worked on.

24 So in our last workshop, we had a

discussion about coming up with a helpful guide Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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to pass out to the public regarding window

- 2 repairs, window replacement, just some helpful
- pointers so people are more aware of what 3
- 4 they're getting themselves into when they're
- doing window replacement, window restoration. 5
- 6 So we just want to get some feedback from you
- 7 all because, again, this is a first draft.
- 8 We're hoping to pitch this -- present this

9 again next month.

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And we'll go through it more in-depth if need be, but mainly just from looking at it, again, it's broken down in different sections. So we have window repairs, window replacement,

14 window trim, muntin types, and then the common 15 window designs.

16 COMMISSIONER LOPERA: Can we mark this up 17 at home and bring it back to you?

18 MR. WELLS: If you want to, yeah.

MS. CHAMBERS: So after the last

20 Commission meeting that we had, the intention

- 21 with the document that we are bringing before
- 22 you is to answer 90 percent of the questions
- 23 that apply to most applications. So we focused
- on hung window replacements and the types of 24

products that be would historically appropriate

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for the district.

In there also recommends that applicants or homeowners submit specific window products, like makes, models, and what the details are of their replacement windows before purchasing or permitting, as a disclaimer.

It also starts with, like, going from, you know, repair your window first, replacement options, what window trim is necessary or not inappropriate, matching the design that you've got, and the different types of muntin that can be ordered from the manufacturer, identifying the ones that the Commission has identified as inappropriate for the district.

COMMISSIONER GREGORY: And this is a -through the Chair, this is something that would go out to homeowners to understand the process, correct?

19 MS. CHAMBERS: Yeah.

COMMISSIONER GREGORY: Is there anything

21 that could be included on, like, proper

installation or repair techniques? Or is that 22

23 covered in here?

24 MS. CHAMBERS: So there's a supplement

25 from the National Park Service for repairing

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windows. There's also other supplements that

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can go on the website, because we do have a

link to the National Park Service for window

repairs and what constitutes a need for

5 replacement in more detail. 6

This is more of -- since the Commission

has been stating that we would like to see

8 homeowners attempt to repair the windows before

9 requesting replacement, especially if staff has

10 done a site visit and deemed them repairable,

that these are the steps that we're looking for 11

12 to deem something irreparable by a technician

13 or that it was the homeowner document that

14 attempted to repair a window and it was

15 unsuccessful.

COMMISSIONER GREGORY: Okay.

THE CHAIRMAN: I think this is a great

start, just to lay out the information, at 18

19 least.

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COMMISSIONER MONTOYA: I agree.

21 THE CHAIRMAN: Because we've had so many

22 situations where just seeing interior muntin

23 with an X next to it would help.

24 COMMISSIONER MONTOYA: You know, I guess I

25 would only -- just a comment. I would say that

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I really like this, the last page with the grid

types, but those are really nonhistoric

windows, you know, with the insulated glass,

and so there just might be reference to that, 4

because, of course, the historic windows are

usually, you know, single pane. There's only 6

one piece of -- you know, not two pieces of 7 8

glass. Just to make that understood, that

9 these are casing, nonhistoric windows

10 (inaudible) as replacements.

11 MS. CHAMBERS: Sure.

12 COMMISSIONER MONTOYA: This is great.

THE CHAIRMAN: Yeah. This is short and 13 14 sweet, too. Because I didn't want to overload

15 people, because then they won't read it. I

16 think this is a lot of good information and

17 it's really short.

18 MS. CHAMBERS: We did also speak with the

19 inspector, Martin Kennelly, who did state that

20 he found this to be helpful in the field when

21 he is issuing violations, to be able to

22 identify a product being installed without

23 prior COA approval and being able to point to

the pictures with the Xs next to them and say 24

25 this is why what you have installed is

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1 inappropriate.

2 THE CHAIRMAN: Right.

3 MS. CHAMBERS: And we did also speak with

the planner who is working in the permitting 4

section for what kinds of window products would 5

6 be acceptable prior to the permitting process

7 for review. So there's a potential for this to

8 be attached at the end of a COA approval or to

be somehow incorporated into, like, prior 9

10 notification to purchasing a product, in

addition to an approved COA for window 11

12 replacement.

COMMISSIONER MONTOYA: That's awesome. 13

14 THE CHAIRMAN: Yeah, that's great.

COMMISSIONER MONTOYA: Is there -- is 15

there also an opportunity -- I know we have run 16

into some issues with ADA and getting things on 17

the website and getting it available. Is 18

there -- is there an opportunity for this as 19

20 well? You know, like, to -- or inopportunity,

21 I quess, as well.

MR. WELLS: There is an opportunity, it's 22

23 just a matter of having the technology capable

to do that. It's a (inaudible) issue that 24

we're running into, so --

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COMMISSIONER MONTOYA: Maybe we need 1

another small matching grant. 2

3 MR. WELLS: Maybe so. It's just -- it's a matter of just making the content (inaudible). 4

5 THE CHAIRMAN: Right.

6 MR. WELLS: But it's something we're 7 looking into.

8 COMMISSIONER MONTOYA: That would be

9 great.

13

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10 MR. WELLS: Yeah.

11 THE CHAIRMAN: All right. Any other

12 thoughts, comments?

COMMISSION MEMBERS: (No response.)

THE CHAIRMAN: Okay. Well, let's move on. 14

MR. WELLS: And again, we'll bring this up 15

next month again for final approval. 16

THE CHAIRMAN: Yeah.

MR. WELLS: All right. Next thing. 18

Again, it's just a notification piece, but for 19

the past several years we've been operating 20

21 under the 2030 Comprehensive Plan, and as of

April 7th of this year, the 2045 Comprehensive 22

23 Plan was enacted. It -- that Comprehensive

Plan entails several different elements, and so

25 we are guided by the Historic Preservation

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Element. And so just wanted to notify you all of the changes that occurred.

3 The revisions that were made have been,

essentially, a multiyear effort, and so this is

a red-line version. Not much has really

changed, they just did some cleanup, especially

with some organizational name changes and just

reducing the clutter and whatnot. So if you

had the opportunity just to read through it --9

10 I mean, we're still going to be operating under

the Element, of course. 11

And that is it for that one. 12

THE CHAIRMAN: All right. 13

14 MR. WELLS: And then -- want me to move on

15 to the next one?

THE CHAIRMAN: Yeah. 16

MR. WELLS: Okay. Last one.

This is going to be more of a recurring 18

19 placeholder on the agenda. So there's a

20 provision within the Ordinance Code that talks

21 about all City agencies need to notify the

Commission prior to the planning and 22

23 construction of improvement projects within a

historic district or work that occurs on a 24

25 local landmark, and so this is something that

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we got from Public Works. 1

And so it's -- again, it breaks it down by 2

project location, the between streets, and the

estimated start date and the estimated 4

completion date. And so, as you can see,

there's a variety of projects going on, from 6

speed humps to milling and paving to sidewalk

repairs. And so, again, you will be seeing

this on a month-to-month basis if there is any 9

10 work that occurs, which most likely will be

11 always.

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23

12 And that is it for that.

THE CHAIRMAN: All right. Any other 13

questions for staff at the moment? 14

COMMISSION MEMBERS: (No response.)

THE CHAIRMAN: All right. Anybody have 16

anything else? 17

(No response.)

THE CHAIRMAN: All right. Well, with 19

that, we are adjourned. 20

MS. CHAMBERS: There is an applicant in

22 the back who was waiting for public comment.

THE CHAIRMAN: I'm sorry.

24 AUDIENCE MEMBER: Thank you, Adrienne.

25 Can we reopen a minute?

5

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THE CHAIRMAN: Sure. 1

2 (Audience member approaches the podium.)

3 AUDIENCE MEMBER: Thank you.

4 I'm just here -- my name is David Neese,

All Seasons Roofing, and --

6 THE CHAIRMAN: Hold on just one second, 7 she's going to swear you in. Well, he doesn't

8 need to be sworn in; this is public comment,

9 right?

5

13

10 MS. LOPERA: I mean, is this public

comment? 11

12 THE CHAIRMAN: Yes.

MS. LOPERA: Okay. We're back to

14 Section K, public comment?

15 THE CHAIRMAN: Yes, we're at Section K,

16 public comment, real quick.

MS. LOPERA: Okay. 17

(Brief pause in the proceedings.) 18

19 MR. NEESE: I have a home on Ingleside

20 Drive that called me to request replacing

21 soffit and fascia. And upon, you know, coming

out there and looking -- (inaudible), and so I 22

23 put a COA in there for vinyl soffit and -- a

vinyl (inaudible) soffit and aluminum with

vinyl covering fascia, and they said they don't

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allow it. And upon walking the neighborhood,

just in a two-block area there are 17 other

3 homes that way.

Now, I didn't -- I looked at each home's 4

building -- the property for a building permit. 5

Nobody had a permit for any type of vinyl 6

siding. I don't know if there's even a permit 7

8 that you could pull for vinyl siding -- fascia,

I'm sorry, fascia, or soffit, unless it's in 9

10 their building permit, but none of these homes

11 have it.

12 So I've kind of done some research and --

that is done, but I'm wondering if there's a 13

14 special requirement or a special case that we

can put this up there in place of what's up 15

there now, because it's deteriorating. Code 16

17 violations, et cetera, have already been put up

against the property because they have waited 18

19 so long. It was in transition from one buyer

to another, is what happened. 20

21 But now I'm here to try to fix the

problem, but I'd like to fix it where they 22

don't have any maintenance in the future, and

the homeowner wants that as well. So I guess

25 I'm here to kind of feel you out to see what I

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can do properly.

2 THE CHAIRMAN: That's an interesting one.

75

I probably would get with staff on this one,

just to maybe have some guidance. 4

MS. CHAMBERS: If I may?

THE CHAIRMAN: Sure.

MS. CHAMBERS: So for a little bit of

context on this property, it's a contributing 8

structure with deteriorated plywood soffits 9

10 that have been enclosed around the -- so it's

enclosed rafters.

12 And traditionally, as a standard, we don't approve vinyl or aluminum soffits and fascia at 13

14 the staff level, but I'm not aware of this

coming to the Commission. So this applicant is 15

requesting some input from you before he comes 16

17 to the Commission next month, if that's where

18 he would like to go with it.

THE CHAIRMAN: Okay. I understand.

20 MR. NEESE: Thank you.

21 MS. CHAMBERS: You're welcome.

THE CHAIRMAN: Thoughts?

23 COMMISSIONER LOPERA: Yeah. Through the

24 Chair, as far as vinyl soffits goes, that would

25 normally not be an approved material.

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Normally, we would go with, like, a CDX type or

a Hardie panel, either a vented or, you know, a

solid Hardie panel. 3

And as far as the fascia goes, aluminum 4

would probably -- likely not be approved at

that -- at the staff level, nor at -- nor 6

7 through the Commission. Normally, the fascia

8 would be just a normal lumber-type product.

MR. NEESE: Okay. 9

10 COMMISSIONER LOPERA: Just painted lumber.

11 (Timer notification.)

COMMISSIONER LOPERA: Your time ran out. 12

(Laughter.)

14 MR. NEESE: Okay. I guess my question

was -- well, all these other homes in the area, 15

I hate to say it this way, but maybe they just 16

17 did it on a weekend and they did it without

18 approval.

13

19

23

THE CHAIRMAN: A lot.

20 COMMISSIONER MONTOYA: Two wrongs don't

21 make a right.

22 THE CHAIRMAN: A lot.

MR. NEESE: A lot of that happens?

24 THE CHAIRMAN: A lot of that happens, and

25 we do the -- obviously, we do the best we can.

79 CERTIFICATE OF REPORTER 1 1 MR. NEESE: You do the best you can. 2 THE CHAIRMAN: As far as --2 3 MR. NEESE: I understand. 4 Well, I'm trying to do it right, so I'm STATE OF FLORIDA) 5 coming before you. So I would think that if I 6 came back in May and had spent the money and COUNTY OF DUVAL ) 5 7 the time, then I think I would probably not --6 8 I'm probably wasting my time. I, Diane M. Tropia, Florida Professional 7 9 THE CHAIRMAN: Yeah. Staff is always Reporter, certify that I was authorized to and did 8 10 pretty good at -stenographically report the foregoing proceedings and 11 MR. NEESE: I gotcha. that the transcript is a true and complete record of my 10 12 THE CHAIRMAN: -- pretty much laying it stenographic notes. 11 13 out for you, how they --12 13 14 (Simultaneous speaking.) 14 15 MR. NEESE: She explained that to me. 15 DATED this 6th day of May 2023. 16 Thank you very much. 16 17 THE CHAIRMAN: (Inaudible.) 17 18 MR. NEESE: Okay. I will go back to the Diane M. Tropia 18 19 homeowner, because our second option is Hardie Florida Professional Reporter 20 board, but it's so much more expensive for him, 19 21 he wanted me to come out here and at least talk 20 21 22 to you all. 22 THE CHAIRMAN: Absolutely. 23 23 24 MR. NEESE: Okay. Thank you, folks. I 24 25 appreciate it. 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 78

1 THE CHAIRMAN: Thank you. All right. And I think with that, we are 2 3 adjourned. 4 (The foregoing proceedings were adjourned 5 at 4:26 p.m.) 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24

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