



**Steering Committee
2/14/08**

This packet contains handouts that were distributed at the Steering Committee meeting on February 14, 2008 and includes the following items:

- Memo from Kevin Hyde to Public Health & Safety Committee members, dated 2/4/08, re: Legislation to reduce the violent crime rate in Jacksonville

- Jacksonville Journey funding summary



OFFICE OF THE CITY COUNCIL

KEVIN E. HYDE
COUNCILMAN AT LARGE, GROUP 4
PHONE (904) 630-1398
FAX (904) 630-2906

SUITE 425, CITY HALL
117 WEST DUVAL STREET
JACKSONVILLE, FL 32202
E-MAIL: KHYDE@COJ.NET

February 4, 2008

MEMORANDUM

TO: Committee Members, Public Health and Safety Committee

FROM: Kevin E. Hyde

RE: Legislation to reduce the violent crime rate in Jacksonville

As we discussed at our previous PHS meetings and as the outcome of our public hearings, the committee's expressed goal was to put forth legislation to reduce the violent crime rate in Jacksonville by January 31, 2008. Today's meeting is the first meeting following that deadline, and I have attached a draft piece of legislation for your consideration and review. The attached proposed legislation has not been filed. I am distributing it to you today to give you time to read it before the next PHS meeting. At our next meeting, I would like to discuss the proposed legislation. I look forward to hearing your comments at that time. Thank you for your time.

1 Introduced by Council Member Hyde and the Public Health & Safety
2 Committee:

3
4 **ORDINANCE 2008-**

5 AN ORDINANCE REGARDING CRIME PREVENTION AND
6 ENFORCEMENT, ESTABLISHING A JACKSONVILLE
7 CITIZEN AND NEIGHBORHOOD SAFETY INITIATIVE;
8 MAKING FINDINGS; REQUESTING STATISTICAL CRIME
9 COMMISSION REPORTS FROM THE SHERIFF;
10 REQUESTING THE MAYOR TO PROVIDE ENHANCED
11 FUNDING FOR JUVENILE ASSESSMENT CENTERS, EX-
12 OFFENDER EMPLOYMENT, AND TEEN CURFEW
13 ENFORCEMENT; ESTABLISHING A PRIORITY
14 POPULATION FOR PAST AND POTENTIAL VICTIMS AND
15 PERPETRATORS OF CRIME, AS CONTEMPLATED BY
16 CHAPTER 118 (PUBLIC SERVICE APPROPRIATIONS),
17 *ORDINANCE CODE*; SETTING FORTH CITY POLICY
18 REGARDING LAW ENFORCEMENT CONCERNS; PROVIDING
19 FOR ENHANCED AND UNIFORM PUBLIC SERVICE
20 PROGRAM REPORTING; PROVIDING FOR THE
21 ESTABLISHMENT OF GOALS AND STANDARDS;
22 PROVIDING AN EFFECTIVE DATE.

23
24 **WHEREAS**, the central priority of any government is to provide
25 for and ensure the safety of its citizens, without regard to race,
26 gender, economic status, location and all other demographic
27 factors; and

28 **WHEREAS**, Jacksonville, like other communities around America
29 is experiencing a rising and unacceptable crime rate, particularly
30 in murder and other violent crimes; and

31 **WHEREAS**, crime creates social, moral and economic damage; and

1 **WHEREAS**, the City of Jacksonville finds rising crime rates and
2 their concomitant losses in quality of life to be wholly
3 unacceptable, and an experience causing the City of Jacksonville,
4 as a great city with great and caring citizens of all races and
5 creeds, to be strong enough as a community to do something about;
6 and

7 **WHEREAS**, this ordinance provides an initiative for crime
8 prevention, and calls for crime reduction; now therefore

9 **BE IT ORDAINED** by the Council of the City of Jacksonville:

10 **Section 1. Jacksonville Citizen and Neighborhood Safety**
11 **Initiative.** This ordinance shall be known as the Jacksonville
12 Citizen and Neighborhood Initiative

13 **Section 2. Statistical Report from Sheriff.** Accurate and
14 easily understandable crime data is necessary to establish budget
15 and policy priorities. Therefore, on or before July 15, 2008 the
16 Sheriff of Duval County shall provide the Council with specific
17 data showing year-to-date crime statistics, including juvenile
18 arrests, the number of homicides, the number of aggravated or
19 violent crimes, rate of violent crimes including murder, sexual
20 assault, robbery and aggravated assault, suspect and victim's age,
21 race and gender, comparisons against previous years, data showing
22 locations where crimes occurred grouped by zip code or City Council
23 district, and other data deemed important by the Sheriff to present
24 a clear, concise and accurate picture of crimes committed in Duval
25 County.

26 **Section 3. Juvenile Assessment Center.** The Mayor shall
27 consider including in his Fiscal 2008-2009 budget adequate funding
28 for operation of a Juvenile Assessment Center in 2008-2009. The
29 Mayor may include resources available from other sources, including
30 state or federal funding, in meeting this funding obligation.

1 **Section 4. Employment of Ex-Offenders.** On or before May 15,
2 2008 the Council shall consider a program providing for employment
3 of ex-offenders. This program shall include methods for
4 encouraging and obtaining employers in the private sector to
5 participate, providing employment opportunities for ex-offenders
6 within the City of Jacksonville's consolidated government, and
7 adequate resources to market and operate such a program. It is the
8 stated goal of the Council that (#) ex-offenders be employed or
9 obtain employment through the program referenced in this section
10 during the period October 1, 2008 - September 30, 2009.

11 **Section 5. Priority Populations for Public Service**
12 **Grants.** In accordance with Chapter 118 (Public Service
13 Appropriations), *Ordinance Code*, there is hereby established as a
14 priority, for purposes of evaluating public service grant
15 applications, that past and potential victims and perpetrators of
16 crime (as assisted by programs necessary to deter crime) be
17 declared a Priority Population, to the extent organizations seeking
18 funds are addressing public safety and crime prevention.

19 **Section 6. City Policy for Police Enforcement Strategies.**
20 Without intending to intrude upon the sovereignty and jurisdiction
21 of the Sheriff, as established by the Constitution of the State of
22 Florida, Florida Statutes and the Charter of the City of
23 Jacksonville, the City of Jacksonville expresses its policy
24 priorities that the City and the Sheriff:

25 (a) Deploy police personnel at least, if not more,
26 proportionately in those areas where incidents of violent crime
27 occurs;

28 (b) Increase the seizure of firearms used or possessed
29 illegally;

30 (c) Increase the service of felony warrants;

1 (d) Target specific violent criminals and disrupt violent
2 crime patterns through deployment of plainclothes tactical squads;

3 (e) Increase proactive patrol in high crime neighborhoods by
4 redirecting agency resources, including but not limited to
5 reassigning administrative personnel to perform community policing
6 and patrol;

7 (f) Prevent and reduce juvenile crimes through truancy
8 sweeps, curfew sweeps and targeting known juvenile offenders;

9 (g) Target for arrest those individuals engaging in drug
10 related criminal activities and repeat offenders;

11 (h) Strengthen municipal ordinances on anti-drug loitering
12 activity;

13 (i) Develop and provide, based on lawful and successful
14 programs elsewhere, a "consent to search for guns" activity or
15 program;

16 (j) Increase emphasis on promoting local/federal
17 collaboration in bringing federal prosecution to bear, and to
18 provide for stiffer penalties and sentencing for drug and gun
19 related crimes.

20 (k) Review and as necessary revise laws providing for tenants
21 to be evicted if they can be held accountable for crime committed
22 within public housing or at private rental dwellings.

23 (l) Utilizing the Office of the Sheriff, appropriate City
24 departments, and the Office of General Counsel, increase the use of
25 public nuisance complaints and actions to provide safer
26 environments in housing units and neighborhoods.

27 (m) Review whether additional jail facilities are needed, and
28 the manner in which new facilities can be funded.

29 The City Council shall reinforce these priorities through its
30 appropriation process by, among other things, determining whether
31 the Sheriff has provided tangible improvements or results in these

1 areas as the City council considers the Sheriff's annual budget
2 request.

3 **Section 7. Program Reporting.** Notwithstanding anything
4 in Chapter 118 (Public Service Appropriations), *Ordinance Code*, or
5 in any other ordinance to the contrary, all taxpayer funded
6 community based treatment/intervention programs operating within
7 Jacksonville shall be subject to a uniform reporting format
8 developed by the Sheriff's Department so as to ensure that
9 performance is easily measured and accounted for.

10 **Section 8. Goals and Standards.** The Mayor, in
11 consultation with the Sheriff, is urged to propose for enactment
12 specific crime reduction goals, and to emphasize how the Executive
13 Branch and the Sheriff will be measured against these goals (i.e.
14 what efforts the departments of the City and the Sheriff's Office
15 will make toward meeting these goals).

16 **Section 9. Consideration of the Mayor's Crime Prevention**
17 **Strategies.** The Council shall consider, in conjunction with this
18 legislation or independently, specific crime prevention strategies
19 that may be proposed by the Mayor as part of the *Jacksonville*
20 *Journey* program.

21 **Section 10. Effective Date.** This Ordinance shall
22 become effective upon signature by the Mayor or upon becoming
23 effective without the Mayor's signature.

24
25
26 Form Approved:

27
28
29
30 Office of General Counsel

31 Legislation Prepared By: Steven E. Rohan

32 G:\SHARED\LEGIS.CC\2008\ord\Hyde.PHS.Crime Legislation.DOC



JACKSONVILLE JOURNEY Funding Summary

<u>Service</u>	<u>Capital Costs</u>	<u>Operational Costs</u>	<u>Pro-Rated Costs</u>	<u>Comments</u>
Education, Truancy, Dropout and Literacy	0	5,095,000	0	
Early Learning / Rally		2,225,000		+ 25 centers, mental health for all supported centers (updated)
Harlem Children's Zone Pilot Project		0		\$300,000 in Jacksonville Children's Commission Budget
KIPP Program		0		Duval County Public Schools 5 year funding
Scholarship Program		1,000,000		Partnership Jacksonville Commitment local funding 1st year
Enhance Truancy Program		1,800,000		30 additional attendance social workers
Develop Community Truancy Team		70,000		Staff person and mapping of agencies / services
Peyton's Master Teacher Program		0		Foundation funding
Law Enforcement and Deterrence	0	0	3,000,000	
Gun Bounty		0		Private funding
* Increase Police Presence			3,000,000	Ordinance 2008-29-E funded current year overtime
Neighborhood Safety and Stability	2,088,000	3,077,000	0	
Open Closed Community Centers	2,028,000	1,947,000		Recreation & Community Services
Camp Jacksonville		105,000		5 Sites
Lighting Eureka Gardens	60,000			Funded in Public Works
Crime Free Multifamily Housing Program		25,000		
Dart/Code Enforcement Efforts		1,000,000		Environmental & Compliance
Positive Youth Development	0	4,366,000	0	
Encourage Mentoring & Volunteerism		75,000		Jacksonville Children's Commission
Expand After School Programs		1,181,000		Recreation & Community Services
Expand Team Up Programs		2,850,000		Jacksonville Children's Commission
Expand Summer Jobs Programs		250,000		Recreation & Community Services
Enhance Mayor's Youth Council		10,000		Jacksonville Children's Commission
Targeted Intervention and Rehabilitation (Juveniles & Adults)	224,000	340,000	142,000	
Funding for Juvenile Assessment Center	224,000	340,000	142,000	DJJ / JSO Ord. 2008-64 funded capital only
Annie E. Casey Foundation Partnership		0		Foundation funding match to be determined
Re-Entry Program		0		To be determined
Total Estimated Funding	\$2,312,000	\$12,878,000	\$3,142,000	