



**Funding Subcommittee**  
**5/20/08**

This packet contains handouts that were distributed at the Funding Subcommittee meeting on May 20, 2008 and includes the following items:

- *State Legislative Funding Update* info sheet
- Graph: *Total Ad Valorem taxes for 2006 in Florida City with over 100,000 population*
- MEMO dated May 19, 2008, from Patton Boggs LLP to City of Jacksonville, re: Jacksonville Journey – Review of FY 2009 Federal Appropriations (5 pages)

## **State Legislative Funding Update**

The Florida Legislature concluded the 2008 regular legislative session earlier this month. As constitutionally mandated, they passed a \$66.2 billion balanced budget, which is about \$6 billion less than last year. The budget will now be sent to the Governor, likely by the end of the month, for his signature. Last year Governor Crist had a record-breaking veto year, cutting more than \$450 million in member projects. While some of those same projects are included in the final budget passed this year, the Legislature had far fewer resources to work with as state revenues continue to decline.

In a very lean budget year, the City fared very well with regard to funding for the St. Johns River and related water projects. Unfortunately, items of interest to Jacksonville Journey did not make the final cut.

### **Jacksonville Children's Zone**

The \$1 million appropriation for the creation of the Jacksonville Children's Zone was eventually stripped from the budget during conference negotiations. The House had originally funded the measure. Likewise, the substantive legislation which would have statutorily created the Children's Zone in Jacksonville was amended to only include the Miami project, one of Speaker Rubio's top priorities. Senators King and Hill made a last ditch attempt to amend the language on the floor of the Senate, but ultimately the effort failed.

### **Red Light Cameras**

Legislation which would have allowed the use of "red light traffic cameras" as an additional means of enforcement failed final passage this year at the state level. The substance of the legislation was amended onto the transportation package, which unfortunately became one of the more controversial bills during session. The City Council passed an ordinance earlier in the year but there remains some uncertainty as to how a local government can implement an effective program.

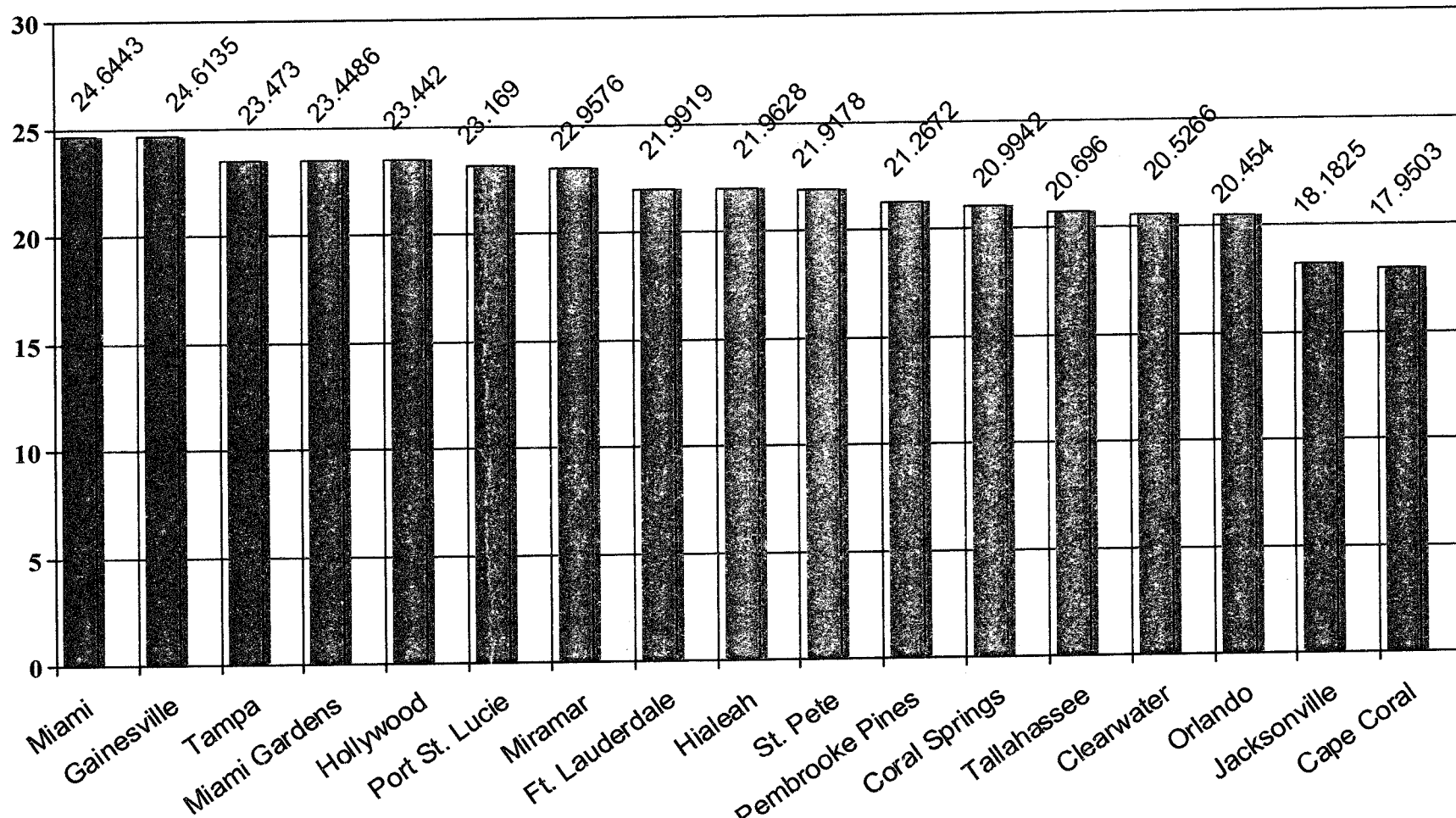
### **Operation New Hope**

The Community Budget Issue Request (CBIR) submitted by Representative Don Davis on behalf of Operation New Hope was funded in the Legislature's budget at \$400K. While all items are subject to the Governor's veto, requests such as these are usually even more vulnerable because they are viewed as member projects or "turkeys".

The budget has not yet been sent to the Governor, though it is expected to be transmitted before the end of the month. Once the Governor is in receipt of the budget, he will have 15 days to issue a veto message and sign the budget for final passage.

# Total ad valorem taxes for 2006 in Florida Cities with over 100,000 population

Taxes assessed by government to pay for essential services



2006 ad valorem millage rates obtained from County Property Appraiser's/Tax Collector's Office.



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## MEMORANDUM

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**To:** City of Jacksonville  
**From:** Patton Boggs LLP  
**Date:** May 19, 2008  
**Subject:** Jacksonville Journey – Review of FY2009 Federal Appropriations Requests, Process, Timeline, and Prospects - UPDATED

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As the Jacksonville Journey planning process concludes, this memorandum provides a brief update on our prior analysis (April 11, 2008) of federal funding options and prospects for pending FY2009 federal appropriations requests submitted by the City of Jacksonville for consideration in support of Jacksonville Journey program implementation.

Given the relatively short period since that report, fundamentally little has changed with regard to progress in the Congressional appropriations process, although a few options are now opening with regard to competitive grant solicitations.

### **The Jacksonville Journey FY2009 Federal Appropriations Agenda**

The City advanced four requests across three funding bills, and one of the requests encompassed five subprojects. The requests sought support for (1) Jacksonville Journey Anti-Violence Initiative (comprised of enforcement, ex-offender reentry, after-school diversion, truancy intervention, and at-risk youth mentoring activities); (2) Duval County Schools Alternative Learning Centers; (3) Sexually Transmitted Disease Abatement; and (4) Beaver Street Enterprise Center.

(1) Jacksonville Journey Anti-Violence Initiative -- \$1,500,000 (*Department of Justice; Byrne Grants*)

Related to the work and recommendations of all five substantive topical area subcommittees, funding was requested for a comprehensive effort implementing five Jacksonville Journey initiative components, including community oriented policing, ex-offender re-entry support, after-school programs, truancy intervention, and at-risk youth mentoring.

(2) Duval County Alternative Learning Centers -- \$500,000 (*Department of Education; Fund for the Improvement of Education*)

Related to objectives of the Education Subcommittee, funding was sought for near-term expansion of the successful Duval County Public Schools Alternative Learning Centers (ALC) at each of 14 comprehensive high schools located throughout the City.

- (3) Sexually Transmitted Disease Abatement Program – \$200,000 (*Department of Health and Human Services, CDC Public Health Improvement*)

Related to work of the Neighborhood Stability Subcommittee, funding was proposed to enhance Duval County Health Department outreach and incidence abatement efforts to address the rising numbers of STD occurrences.

- (4) Beaver Street Enterprise Center - \$475,000 (*Small Business Administration*)

Connected to the purposes of Neighborhood Stability, although outside its core scope and anticipated recommendations, funding was requested to make one-time capital improvements at the Beaver Street Enterprise Center, in order to address technology-based start-up needs.

#### **Anticipated FY2009 Federal Appropriations and Fund Release Schedule**

House and Senate negotiators continue to work towards reconciliation of the FY2009 budget resolution, which will set funding parameters for the individual appropriations bills. It is anticipated that they will complete their work this week and the resolution will be brought to the House and Senate floors for votes prior to the Memorial Day recess.

In the meantime, appropriations subcommittee hearings are underway regarding overall budget and jurisdictional matter. Based on recent staff conversations, we anticipate that the Appropriations subcommittees will begin markups after the Memorial Day recess. While it is possible that the House will produce individual spending bills prior to the August recess, it remains very likely the budget process will flow into the lame duck session following the November election, or potentially into early next year when a new Administration is in place.

After an appropriations bill finally is enacted, it typically takes a few months for the federal agencies to manage funding release for the individual projects. Agencies must identify the right recipient contacts, publish grant materials, solicit and receive applications, review and approve the submissions, and execute award documents. Therefore, any funding that Jacksonville may receive likely becomes accessible four months after a bill is enacted, probably in mid-to late-spring 2009.

## Expected Outcomes for FY2009 Appropriations Requests

With the changes and uncertainty in the appropriations process, it is not possible to accurately forecast funding outcomes for the requested Jacksonville Journey projects. All Members of the congressional delegation have expressed support for these projects with the expectation that they ultimately were advanced as high priorities, which does enhance the likelihood of an earmark and chances for higher funding

The only estimates that might be offered are based on the questionable precedent of funding ranges for similar projects in the FY2008 appropriations cycle --

- anti-crime initiative funding typically ranged from \$50,000 to \$500,000, with the large majority clustered in the middle, and a few outliers up to around \$1 million for statewide programs or sponsored by senior appropriators.
- after-school educational enrichment program funding generally ranged from \$75,000 to \$500,000, with most between \$100,000 and \$200,000.
- public health outreach initiative funding ranged from \$80,000 to \$300,000, with a majority under \$150,000.
- small business development project funding ranged from \$100,000 to \$500,000, with most between \$200,000 and \$300,000.

## Competitive Funding Opportunities

In recent weeks, the Department of Justice and the Department of Health and Human Services have announced funding opportunities which may be relevant to various components of the Jacksonville Journey:

### Department of Justice

#### *Edward Byrne Memorial Competitive Grant Program*

- Purpose: Funding to assist local communities improve the capacity of local justice systems and provide for national support efforts including training and technical assistance programs strategically targeted to address local needs.
- Awards: Total program funding is \$15 million; Number of awards TBD
- Deadline: June 11, 2008

*Gang Prevention Coordination Assistance Program*

Purpose: Funding for localities to enhance coordination of Federal, state, and local resources in support of community partnerships implementing two or more of the following anti-gang strategies: primary prevention, secondary prevention, gang intervention, and gang enforcement.

Awards: Total program funding is \$2.4 million; 12 awards will be provided

Deadline: June 13, 2008

*COPS Secure Our Schools Grant*

Purpose: Funding to law enforcement agencies to assist with the development of school safety resources and provide improved security at schools and on school grounds.

Awards: Total program funding is \$13 million; 150 awards will be provided

Deadline: June 13, 2008

*Weed and Seed Communities Competitive Program*

Purpose: Funding for development of a Weed and Seed strategy to reduce crime and improve the quality of life for residents in a community with persistent high levels of serious crime and corresponding social problems.

Awards: Awards up to \$175,000

Deadline: September 9, 2008

Department of Health and Human Services

*Job Opportunities for Low-Income Individuals Program*

Purpose: Funding to provide technical and/or financial assistance to private employers in the community to assist them in creating employment and business opportunities for individuals receiving TANF and other low-income individuals.

Awards: Total program funding is \$4.838 million; 11 awards will be provided.

Deadline: June 2, 2008

*Community-Based Abstinence Education Program*

- Purpose: Funding to provide support to public and private entities for the development and implementation of an abstinence education program aimed at youth aged 12 through 18.
- Awards: Total program funding is \$40 million; 90 awards of \$250,000 to \$600,000 will be provided.
- Deadline: June 2, 2008

*Science Education Drug Abuse Partnership Award*

- Purpose: Funding to support the formation of partnerships between scientists and educators, media experts, community leaders, and other interested organizations for the development and evaluation of programs and materials that will enhance knowledge and understanding of science related to drug abuse.
- Awards: Awards up to \$250,000 will be provided.
- Deadline: May 25, 2010

**Discretionary Funding Opportunities**

Mayor Peyton has extended invitations to Department of Justice officials to visit Jacksonville to participate in a community event surrounding the Jacksonville Journey in order to familiar these officials with the details of the Jacksonville Journey and to explore discretionary options and partnerships within the Department of Justice.

**Conclusion**

Under optimal circumstances, a significant federal investment could result from the City's thoughtful pursuit of FY2009 appropriations. However, given the scale of the Jacksonville Journey agenda and difficulty in predicting how federal appropriations results may be influenced by external political factors, it remains important to be realistic about outcomes and assume relatively low returns.

However, with completion of specific Jacksonville Journey program recommendations, the City also will be better positioned to proactively pursue discretionary federal agency funding through demonstration projects or other initiatives, as well as continue to systematically identify relevant competitive grant options.